

Department of Veterans Affairs Office of Inspector General

**Office of Healthcare Inspections** 

Report No. 16-00110-246

# Combined Assessment Program Review of the Cheyenne VA Medical Center Cheyenne, Wyoming

April 8, 2016

Washington, DC 20420

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#### Glossary AD advance directive CAP **Combined Assessment Program** CSP compounded sterile product СТ computed tomography EHR electronic health record EOC environment of care Cheyenne VA Medical Center facility FΥ fiscal year MH mental health NA not applicable NM not met OIG Office of Inspector General OR operating room QSV quality, safety, and value VHA Veterans Health Administration

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## **Executive Summary**

**Review Purpose:** The purpose of the review was to evaluate selected health care facility operations, focusing on patient care quality and the environment of care, and to provide crime awareness briefings. We conducted the review the week of February 8, 2016.

**Review Results:** The review covered seven activities. We made no recommendations in the Medication Management activity. The facility's reported accomplishment was the telephone access initiative.

**Recommendations:** We made recommendations in the following six activities:

*Quality, Safety, and Value:* Consistently review Ongoing Professional Practice Evaluation data every 6 months. Ensure Physician Utilization Management Advisors document their decisions in the National Utilization Management Integration database.

Environment of Care: Properly cover medical waste/biohazard containers.

Coordination of Care: Develop a policy that addresses temporary bed locations.

*Computed Tomography Radiation Monitoring:* Revise the Radiation Safety Program policy to include required elements.

Advance Directives: Consistently use the required advance directive note titles.

*Suicide Prevention Program:* Implement a process for responding to referrals from the Veterans Crisis Line and tracking patients who are at high risk for suicide. Implement a process to follow up on high-risk patients who missed mental health appointments. Require that new clinical employees complete suicide risk management training within the required timeframe. Ensure patients and/or caregivers receive a copy of the Suicide Prevention Safety Plan. Review patients' high-risk flags at least every 90 days.

### Comments

The Veterans Integrated Service Network Director and Acting Facility Director agreed with the Combined Assessment Program review findings and recommendations and provided acceptable improvement plans. (See Appendixes C and D, pages 24–29, for the full text of the Directors' comments.) We will follow up on the planned actions until they are completed.

John Daigh M.

JOHN D. DAIGH, JR., M.D. Assistant Inspector General for Healthcare Inspections

## **Objectives and Scope**

#### Objectives

CAP reviews are one element of the OIG's efforts to ensure that our Nation's veterans receive high quality VA health care services. The objectives of the CAP review are to:

- Conduct recurring evaluations of selected health care facility operations, focusing on patient care quality and the EOC.
- Provide crime awareness briefings to increase employee understanding of the potential for program fraud and the requirement to refer suspected criminal activity to the OIG.

#### Scope

The scope of the CAP review is limited. Serious issues that come to our attention that are outside the scope will be considered for further review separate from the CAP process and may be referred accordingly.

For this review, we examined selected clinical and administrative activities to determine whether facility performance met requirements related to patient care quality and the EOC. In performing the review, we inspected selected areas, conversed with managers and employees, and reviewed clinical and administrative records. The review covered the following seven activities:

- QSV
- EOC
- Medication Management
- Coordination of Care
- CT Radiation Monitoring
- ADs
- Suicide Prevention Program

We have listed the general information reviewed for each of these activities. Some of the items listed may not have been applicable to this facility because of a difference in size, function, or frequency of occurrence.

The review covered facility operations for FY 2015 and FY 2016 through February 8, 2016, and inspectors conducted the review in accordance with OIG standard operating procedures for CAP reviews. We also asked the facility to provide

the status on the recommendations we made in our previous CAP report (*Combined* Assessment Program Review of the Cheyenne VA Medical Center, Cheyenne, Wyoming, Report No. 13-02312-304, September 11, 2013).

During this review, we presented crime awareness briefings for 78 employees. These briefings covered procedures for reporting suspected criminal activity to the OIG and included case-specific examples illustrating procurement fraud, conflicts of interest, and bribery.

Additionally, we surveyed employees regarding patient safety and quality of care at the facility. We distributed an electronic survey to all facility employees and received 223 responses. We shared summarized results with facility managers.

In this report, we make recommendations for improvement. Recommendations pertain to issues that are significant enough for the OIG to monitor until the facility implements corrective actions.

## **Reported Accomplishment**

#### **Telephone Access Initiative**

In 2014, the facility implemented the telephone access initiative. The facility identified two primary challenges with the telephone system. The technology and telephone routing systems were antiquated and failed to capture real-time data. In addition, employees couldn't manage the call volume, and abandonment rates were very high.

A multidisciplinary workgroup consisting of veterans, front-line telephone employees, and subject matter experts in telephone systems identified all sources of variation, researched new and emerging technology available to VHA, and developed a plan for implementing an automated call distribution/agent system. A committed effort was made for employee education and training in customer service, telephone courtesy, and warm hand-off procedures at the Medical Support Assistant level. By November 2015, the facility had achieved an answer rate of 3,871 of 4,090 calls (95 percent) and an abandonment rate of 219 of 4,090 calls (5 percent). The cumulative abandonment rate improved from 22 percent in January 2015 to 11 percent in October 2015.

The facility now monitors and evaluates these efforts weekly and provides performance data to front-line employees and managers to gauge and improve performance by area or service queue. The data is also reported to the Executive Quality Board and will be shared with veterans during the open town hall forums in 2016.

## **Results and Recommendations**

### QSV

The purpose of this review was to determine whether the facility complied with selected QSV program requirements.<sup>a</sup>

We conversed with senior managers and key QSV employees, and we evaluated meeting minutes, 20 licensed independent practitioners' profiles, 10 protected peer reviews, 5 root cause analyses, and other relevant documents. The table below shows the areas reviewed for this topic. The areas marked as NM did not meet applicable requirements and needed improvement. Any items that did not apply to this facility are marked NA.

NM	Areas Reviewed	Findings	Recommendations
	<ul> <li>There was a senior-level committee</li> <li>responsible for key QSV functions that met</li> <li>at least quarterly and was chaired or</li> <li>co-chaired by the Facility Director.</li> <li>The committee routinely reviewed</li> <li>aggregated data.</li> </ul>		
X	<ul> <li>Credentialing and privileging processes met selected requirements:</li> <li>Facility policy/by-laws addressed a frequency for clinical managers to review practitioners' Ongoing Professional Practice Evaluation data.</li> <li>Facility clinical managers reviewed Ongoing Professional Practice Evaluation data at the frequency specified in the policy/by-laws.</li> <li>The facility set triggers for when a Focused Professional Practice Evaluation for cause would be indicated.</li> <li>The facility followed its policy when employees' licenses expired.</li> </ul>	Three profiles did not contain evidence that clinical managers reviewed Ongoing Professional Practice Evaluation data every 6 months.	1. We recommended that facility clinical managers consistently review Ongoing Professional Practice Evaluation data every 6 months and that facility managers monitor compliance.

NM	Areas Reviewed (continued)	Findings	Recommendations
	<ul> <li>Protected peer reviews met selected requirements:</li> <li>Peer reviewers documented their use of important aspects of care in their review such as appropriate and timely ordering of diagnostic tests, timely treatment, and appropriate documentation.</li> <li>When the Peer Review Committee recommended individual improvement actions, clinical managers implemented the actions.</li> </ul>		
X	<ul> <li>Utilization management met selected requirements:</li> <li>The facility completed at least 75 percent of all required inpatient reviews.</li> <li>Physician Utilization Management Advisors documented their decisions in the National Utilization Management Integration database.</li> <li>The facility had designated an interdisciplinary group to review utilization management data.</li> </ul>	<ul> <li>There was no evidence that Physician Utilization Management Advisors documented their decisions in the National Utilization Management Integration database.</li> </ul>	2. We recommended that Physician Utilization Management Advisors document their decisions in the National Utilization Management Integration database and that facility managers monitor compliance.
	<ul> <li>Patient safety met selected requirements:</li> <li>The Patient Safety Manager entered all reported patient incidents into the WEBSPOT database.</li> <li>The facility completed the required minimum of eight root cause analyses.</li> <li>The facility provided feedback about the root cause analysis findings to the individual or department who reported the incident.</li> <li>At the completion of FY 2015, the Patient Safety Manager submitted an annual patient safety report to facility leaders.</li> </ul>		

NM	Areas Reviewed (continued)	Findings	Recommendations
	Overall, if QSV reviews identified significant		
	issues, the facility took actions and		
	evaluated them for effectiveness.		
	Overall, senior managers actively		
	participated in QSV activities.		
	The facility met any additional elements		
	required by VHA or local policy.		

## EOC

The purpose of this review was to determine whether the facility maintained a clean and safe health care environment in accordance with applicable requirements. We also determined whether the facility met selected requirements in the dental clinic and the OR.<sup>b</sup>

We inspected the medical/surgical and intensive care units, the community living center and hospice units, the Emergency Department, the OR and post-anesthesia care unit, and the dental and primary care outpatient clinics. Additionally, we reviewed relevant documents and eight employee training records, and we conversed with key employees and managers. The table below shows the areas reviewed for this topic. The area marked as NM did not meet applicable requirements and needed improvement. Any items that did not apply to this facility are marked NA.

NM	Areas Reviewed for General EOC	Findings	Recommendations
	EOC Committee minutes reflected sufficient		
	detail regarding identified deficiencies,		
	corrective actions taken, and tracking of		
	corrective actions to closure for the facility		
	and the community based outpatient clinics.		
	The facility conducted an infection		
	prevention risk assessment.		
	Infection Prevention/Control Committee		
	minutes documented discussion of identified		
	high-risk areas, actions implemented to		
	address those areas, and follow-up on		
	implemented actions and included analysis		
	of surveillance activities and data.		
	The facility had established a process for		
	cleaning equipment between patients.		
	The facility conducted required fire drills in		
	buildings designated for health care		
	occupancy and documented drill critiques.		
	The facility had a policy/procedure/guideline		
	for identification of individuals entering the		
	facility, and units/areas complied with		
	requirements.		
	The facility met fire safety requirements.		

NM	Areas Reviewed for General EOC (continued)	Findings	Recommendations
	The facility met environmental safety requirements.		
Х	The facility met infection prevention requirements.	<ul> <li>In three of six patient care areas, medical waste/biohazard containers were not properly covered.</li> </ul>	<b>3.</b> We recommended that facility managers ensure medical waste/biohazard containers are properly covered and monitor compliance.
	The facility met medication safety and security requirements.		
	The facility met privacy requirements.		
	The facility complied with any additional elements required by VHA, local policy, or other regulatory standards.		
	Areas Reviewed for Dental Clinic		
	Dental clinic employees completed bloodborne pathogens training within the past 12 months.		
	Dental clinic employees received hazard communication training on chemical classification, labeling, and safety data sheets.		
NA	Designated dental clinic employees received laser safety training in accordance with local policy.		
	The facility tested dental water lines in accordance with local policy.		
	The facility met environmental safety and infection prevention requirements in the dental clinic.		
NA	The facility met laser safety requirements in the dental clinic.		
	The facility complied with any additional elements required by VHA, local policy, or other regulatory standards.		

NM	Areas Reviewed for the OR	Findings	Recommendations
	The facility had emergency fire		
	policy/procedures for the OR that included		
	alarm activation, evacuation, and equipment		
	shutdown with responsibility for turning off		
	room or zone oxygen.		
	The facility had cleaning policy/procedures		
	for the OR and adjunctive areas that		
	included a written cleaning schedule and		
	methods of decontamination.		
	OR housekeepers received training on OR		
	cleaning/disinfection in accordance with local		
	policy.		
	The facility monitored OR temperature,		
	humidity, and positive pressure.		
	The facility met fire safety requirements in		
	the OR.		
	The facility met environmental safety		
	requirements in the OR.		
	The facility met infection prevention		
	requirements in the OR.		
	The facility met medication safety and		
	security requirements in the OR.		
	The facility met laser safety requirements in		
	the OR.		
	The facility complied with any additional		
	elements required by VHA, local policy, or		
	other regulatory standards.		

#### **Medication Management**

The purpose of this review was to determine whether the facility complied with selected requirements for the safe preparation of CSPs.<sup>c</sup>

We reviewed relevant documents and the competency assessment/testing records of 10 pharmacy employees (6 pharmacists and 4 technicians). Additionally, we inspected one area where sterile products are compounded. The table below shows the areas reviewed for this topic. Any items that did not apply to this facility are marked NA. The facility generally met requirements. We made no recommendations.

NM	Areas Reviewed	Findings	Recommendations
	<ul> <li>The facility had a policy on preparation of CSPs that included required components:</li> <li>Pharmacist CSP preparation or supervision of preparation except in urgent situations</li> <li>Hazardous CSP preparation in an area separate from routine CSP preparation or in a compounding aseptic containment isolator</li> <li>Environmental quality and control of ante and buffer areas</li> <li>Hood certification initially and every 6 months thereafter</li> <li>Cleaning procedures for all surfaces in the ante and buffer areas</li> </ul>		
	The facility established competency assessment requirements for employees who prepare CSPs that included required elements, and facility managers assessed employee competency at the required frequency based on the facility's risk level.		

NM	Areas Reviewed (continued)	Findings	Recommendations
	If the facility used an outsourcing facility for		
	CSPs, it had a policy/guidelines/a plan that		
	included required components for the		
	outsourcing facility:		
	<ul> <li>Food and Drug Administration registration</li> </ul>		
	<ul> <li>Current Drug Enforcement Agency</li> </ul>		
	registration if compounding controlled		
	substances		
	The facility had a safety/competency		
	assessment checklist for preparation of		
	CSPs that included required steps in the		
	proper order to maintain sterility.		
	All International Organization for		
	Standardization classified areas had		
	documented evidence of periodic surface		
	sampling, and the facility completed required actions when it identified positive cultures.		
	The facility had a process to track and report		
	CSP medication errors, including near		
	misses.		
	The facility met design and environmental		
	safety controls in compounding areas.		
	The facility used a laminar airflow hood or		
	compounding aseptic isolator for preparing		
	non-hazardous intravenous admixtures and		
	any sterile products.		
	The facility used a biological safety cabinet		
	in a physically separated negative pressure		
	area or a compounding aseptic containment		
	isolator for hazardous medication		
	compounding and had sterile chemotherapy		
	type gloves available for compounding these		
	medications.		

NM	Areas Reviewed (continued)	Findings	Recommendations
	If the facility prepared hazardous CSPs, a		
	drug spill kit was available in the		
	compounding area and during transport of		
	the medication to patient care areas.		
	Hazardous CSPs were physically separated		
	or placed in specially identified segregated		
	containers from other inventory to prevent		
	contamination or personnel exposure.		
	An eyewash station was readily accessible		
	near hazardous medication compounding		
	areas, and there was documented evidence		
	of weekly testing.		
	The facility documented cleaning of		
	compounding areas, and employees completed cleaning at required frequencies.		
	During the past 12 months, the facility		
	initially certified new hoods and recertified all		
	hoods minimally every 6 months.		
	Prepared CSPs had labels with required		
	information prior to delivery to the patient		
	care areas:		
	Patient identifier		
	Date prepared		
	Admixture components		
	<ul> <li>Preparer and checker identifiers</li> </ul>		
	Beyond use date		
	The facility complied with any additional		
	elements required by VHA, local policy, or		
	other regulatory standards.		

### **Coordination of Care**

The purpose of this review was to evaluate selected aspects of the facility's patient flow process over the inpatient continuum (admission through discharge).<sup>d</sup>

We reviewed relevant documents and conversed with key employees. Additionally, we reviewed the EHRs of 35 randomly selected patients who had an acute care inpatient stay of at least 3 days from July 1, 2014, through June 30, 2015. The table below shows the areas reviewed for this topic. The area marked as NM did not meet applicable requirements and needed improvement. Any items that did not apply to this facility are marked NA.

NM	Areas Reviewed	Findings	Recommendations
	The facility had a policy that addressed patient discharge and scheduling discharges early in the day.		
X	<ul> <li>The facility had a policy that addressed temporary bed locations, and it included:</li> <li>Priority placement for inpatient beds given to patients in temporary bed locations</li> <li>Upholding the standard of care while patients are in temporary bed locations</li> <li>Medication administration</li> <li>Meal provision</li> </ul>	The facility did not have a policy that addressed temporary bed locations.	<b>4.</b> We recommended that the facility develop a policy that addresses temporary bed locations.
	The Facility Director had appointed a Bed Flow Coordinator with a clinical background.		
	<ul> <li>Physicians or acceptable designees completed a history and physical exam within 1 day of the patient's admission or referenced a history and physical exam completed within 30 days prior to admission.</li> <li>When resident physicians completed the history and physical exams, the attending physicians provided a separate admission note or addendum within 1 day of the admission.</li> </ul>		

NM	Areas Reviewed (continued)	Findings	Recommendations
	<ul> <li>When the facility policy and/or scopes of</li> </ul>		
	practice allowed for physician assistants or		
	nurse practitioners to complete history and		
	physical exams, they were properly		
	documented.		
	Nurses completed admission assessments		
	within 1 day of the patient's admission.		
	When patients were transferred during the		
	inpatient stay, physicians or acceptable		
	designees documented transfer notes within		
	1 day of the transfer.		
	<ul> <li>When resident physicians wrote the</li> </ul>		
	transfer notes, attending physicians		
	documented adequate supervision.		
	<ul> <li>Receiving physicians documented</li> </ul>		
	transfers.		
	When patients were transferred during the		
	inpatient stay, sending and receiving nurses		
	completed transfer notes.		
	Physicians or acceptable designees		
	documented discharge progress notes or		
	instructions that included patient diagnoses,		
	discharge medications, and follow-up activity		
	levels.		
	<ul> <li>When resident physicians completed the</li> </ul>		
	discharge notes/instructions, attending		
	physicians documented adequate		
	supervision.		
	<ul> <li>When facility policy and/or scopes of</li> </ul>		
	practice allowed for physician assistants or		
	nurse practitioners to complete discharge		
	notes/instructions, they were properly		
	documented.		

NM	Areas Reviewed (continued)	Findings	Recommendations
	Clinicians provided discharge instructions to		
	patients and/or caregivers and documented		
	patients and/or caregiver understanding.		
	The facility complied with any additional		
	elements required by VHA or local policy.		

### **CT** Radiation Monitoring

The purpose of this review was to determine whether the facility complied with selected VHA radiation safety requirements and to follow up on recommendations regarding monitoring and documenting radiation dose from a 2011 report, *Healthcare Inspection – Radiation Safety in Veterans Health Administration Facilities*, Report No. 10-02178-120, March 10, 2011.<sup>e</sup>

We reviewed relevant documents, including qualifications and dosimetry monitoring for 10 CT technologists and CT scanner inspection reports, and conversed with key managers and employees. We also reviewed the EHRs of 50 randomly selected patients who had a CT scan January 1–December 31, 2014. The table below shows the areas reviewed for this topic. The area marked as NM did not meet applicable requirements and needed improvement. Any items that did not apply to this facility are marked NA.

NM	Areas Reviewed	Findings	Recommendations
	The facility had a designated Radiation Safety Officer responsible for oversight of the radiation safety program.		
X	<ul> <li>The facility had a CT/imaging/radiation safety policy or procedure that included:</li> <li>A CT quality control program with program monitoring by a medical physicist at least annually, image quality monitoring, and CT scanner maintenance</li> <li>CT protocol monitoring to ensure doses were as low as reasonably achievable and a method for identifying and reporting excessive CT patient doses to the Radiation Safety Officer</li> <li>A process for managing/reviewing CT protocols and procedures to follow when revising protocols</li> <li>Radiologist review of appropriateness of CT orders and specification of protocol prior to scans</li> </ul>	<ul> <li>The facility's Radiation Safety Program policy did not include:</li> <li>A CT quality control program with program monitoring by a medical physicist at least annually and image quality monitoring</li> <li>CT protocol monitoring to ensure doses were as low as reasonably achievable and a method for identifying and reporting excessive CT patient doses to the Radiation Safety Officer</li> <li>A process for managing/reviewing CT protocols and procedures to follow when revising protocols</li> <li>Radiologist review of appropriateness of CT orders and specification of protocol prior to scans</li> </ul>	<b>5.</b> We recommended that the facility revise the Radiation Safety Program policy to include a computed tomography quality control program with annual monitoring by a medical physicist and image quality monitoring, protocol monitoring and a method for identifying and reporting excessive doses to the Radiation Safety Officer, a process for managing/reviewing protocols and procedures to follow when revising protocols, and radiologist review of appropriateness of orders and specification of protocol prior to scans.

NM	Areas Reviewed (continued)	Findings	Recommendations
	A radiologist and technologist expert in CT		
	reviewed all CT protocols revised during the		
	past 12 months.		
	A medical physicist tested a sample of CT		
	protocols at least annually.		
	A medical physicist performed and		
	documented CT scanner annual inspections,		
	an initial inspection after acquisition, and		
	follow-up inspections after repairs or		
	modifications affecting dose or image quality		
	prior to the scanner's return to clinical		
	service.		
NA	If required by local policy, radiologists		
	included patient radiation dose in the CT		
	report available for clinician review and		
	documented the dose in the required		
	application(s), and any summary reports		
	provided by teleradiology included dose		
	information.		
	CT technologists had required certifications		
	or written affirmation of competency if		
	"grandfathered in" prior to January 1987, and		
	technologists hired after July 1, 2014, had		
	CT certification.		
	There was documented evidence that CT		
	technologists had annual radiation safety		
	training and dosimetry monitoring.		
	If required by local policy, CT technologists		
	had documented training on dose		
	reduction/optimization techniques and safe		
	procedures for operating the types of CT		
	equipment they used.		
	The facility complied with any additional		
	elements required by VHA or local policy.		

### ADs

The purpose of this review was to determine whether the facility complied with selected requirements for ADs for patients.<sup>f</sup>

We reviewed relevant documents and conversed with key employees. Additionally, we reviewed the EHRs of 34 randomly selected patients who had an acute care admission July 1, 2014–June 30, 2015. The table below shows the areas reviewed for this topic. The area marked as NM did not meet applicable requirements and needed improvement. Any items that did not apply to this facility are marked NA.

NM	Areas Reviewed	Findings	Recommendations
	The facility had an AD policy that addressed:		
	<ul> <li>AD notification, screening, and</li> </ul>		
	discussions		
	Proper use of AD note titles		
	Employees screened inpatients to determine		
	whether they had ADs and used appropriate		
	note titles to document screening.		
	When patients provided copies of their current ADs, employees had scanned them		
	into the EHR.		
	<ul> <li>Employees correctly posted patients' AD</li> </ul>		
	status.		
Х	Employees asked inpatients if they would	For three of the eight AD discussion	6. We recommended that employees
	like to discuss creating, changing, and/or	notes, employees did not use the required	consistently use the required advance
	revoking ADs.	note titles.	directive note titles and that facility managers
	<ul> <li>When inpatients requested a discussion,</li> </ul>		monitor compliance.
	employees documented the discussion		
L	and used the required AD note titles.		
	The facility met any additional elements		
	required by VHA or local policy.		

#### **Suicide Prevention Program**

The purpose of this review was to evaluate the extent the facility's MH providers consistently complied with selected suicide prevention program requirements.<sup>9</sup>

We reviewed relevant documents and conversed with key employees. Additionally, we reviewed the EHRs of 40 patients assessed to be at risk for suicide during the period October 1, 2014–September 30, 2015, plus those who died from suicide during this same timeframe. We also reviewed the training records of 15 new employees. The table below shows the areas reviewed for this topic. The areas marked as NM did not meet applicable requirements and needed improvement. Any items that did not apply to this facility are marked NA.

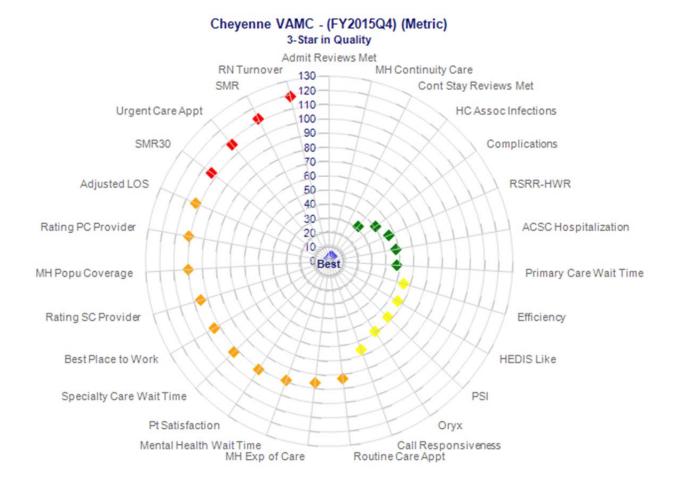
NM	Areas Reviewed	Findings	Recommendations
	The facility had a full-time Suicide Prevention Coordinator.		
X	The facility had a process for responding to referrals from the Veterans Crisis Line and for tracking patients who are at high risk for suicide.	<ul> <li>The facility did not have a documented process for responding to referrals from the Veterans Crisis Line and tracking patients who are at high risk for suicide.</li> </ul>	7. We recommended that the facility implement a process for responding to referrals from the Veterans Crisis Line and tracking patients who are at high risk for suicide.
X	The facility had a process to follow up on high-risk patients who missed MH appointments.	<ul> <li>The facility did not have a documented process to follow up on high-risk patients who missed MH appointments.</li> </ul>	8. We recommended that the facility implement a process to follow up on high-risk patients who missed mental health appointments and that facility managers monitor compliance.
X	<ul> <li>The facility provided training within required timeframes:</li> <li>Suicide prevention training to new employees</li> <li>Suicide risk management training to new clinical employees</li> </ul>	<ul> <li>Thirteen of the 15 training records indicated that clinicians did not complete suicide risk management training within 90 days of being hired.</li> </ul>	<b>9.</b> We recommended that the facility ensure new clinical employees complete suicide risk management training within the required timeframe and that facility managers monitor compliance.
	The facility provided at least five suicide prevention outreach activities to community organizations each month.		

NM	Areas Reviewed (continued)	Findings	Recommendations
	The facility completed required reports and		
	reviews regarding patients who attempted or		
	completed suicide.		
	Clinicians assessed patients for suicide risk		
	at the time of admission.		
	Clinicians appropriately placed Patient		
	Record Flags:		
	High-risk patients received Patient Record		
	Flags.		
	<ul> <li>Moderate- and low-risk patients did not receive Patient Record Flags.</li> </ul>		
	Clinicians documented Suicide Prevention		
	Safety Plans that contained the following		
	required elements:		
	<ul> <li>Identification of warning signs</li> </ul>		
	<ul> <li>Identification of internal coping strategies</li> </ul>		
	<ul> <li>Identification of contact numbers of family</li> </ul>		
	or friends for support		
	<ul> <li>Identification of professional agencies</li> </ul>		
	<ul> <li>Assessment of available lethal means and</li> </ul>		
	how to keep the environment safe		
Х	Clinicians documented that they gave	<ul> <li>In 12 of the 23 applicable EHRs,</li> </ul>	<b>10.</b> We recommended that clinicians ensure
	patients and/or caregivers a copy of the	clinicians did not document that they gave	patients and/or caregivers receive a copy of
	safety plan.	patients and/or caregivers a copy of the	the Suicide Prevention Safety Plan and that
		plan.	facility managers monitor compliance.
X	The treatment team evaluated patients as	<ul> <li>Twenty-seven of the 40 applicable EHRs</li> </ul>	<b>11.</b> We recommended that treatment teams
	follows:	(68 percent) did not contain evidence that	review patients' high-risk flags at least every
	• At least four times during the first 30 days	the treatment team reviewed patients'	90 days and that facility managers monitor
	after discharge	high-risk flags at least every 90 days.	compliance.
	• Every 90 days to review Patient Record		
	Flags		
	The facility complied with any additional		
	elements required by VHA or local policy.		

Facility Profile (Cheyenne/442) FY 2016 through February 2016 <sup>1</sup>		
Type of Organization	Secondary	
Complexity Level	2-Medium complexity	
Affiliated/Non-Affiliated	Affiliated	
Total Medical Care Budget in Millions	\$48.1	
Number of:		
Unique Patients	16,926	
Outpatient Visits	96,361	
Unique Employees <sup>2</sup>	756	
Type and Number of Operating Beds (as of January 2016):		
Hospital	22	
Community Living Center	42	
Domiciliary	10	
Average Daily Census (as of January 2016):		
Hospital	11	
Community Living Center	32	
Domiciliary	0	
Number of Community Based Outpatient Clinics	3	
Location(s)/Station Number(s)	Sidney/442GB	
	Fort Collins/442GC	
	Greeley/442GD	
Veterans Integrated Service Network Number19		

 <sup>&</sup>lt;sup>1</sup> All data is for FY 2016 through February 2016 except where noted.
 <sup>2</sup> Unique employees involved in direct medical care (cost center 8200).

Appendix B

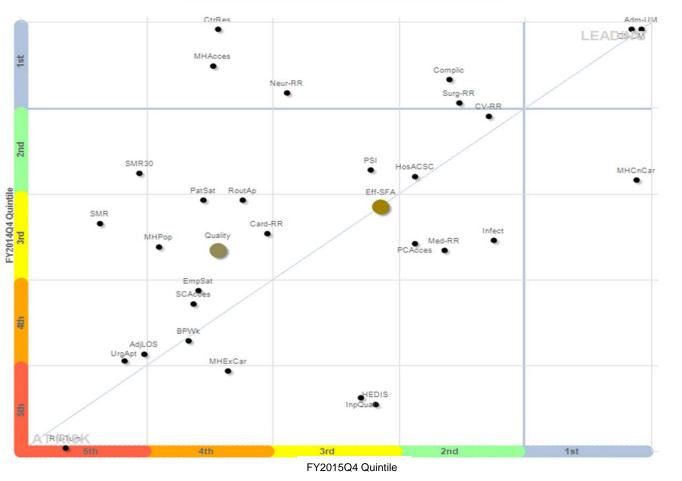


### Strategic Analytics for Improvement and Learning (SAIL)<sup>3</sup>

Marker color: Blue - 1st quintile; Green - 2nd; Yellow - 3rd; Orange - 4th; Red - 5th quintile.

<sup>&</sup>lt;sup>3</sup> Metric definitions follow the graphs.

## **Scatter Chart**



#### FY2015Q4 Change in Quintiles from FY2014Q4

<u>NOTE</u>

Quintiles are derived from facility ranking on z-score of a metric among 128 facilities. Lower quintile is more favorable.



DESIRED DIRECTION =>

#### **Metric Definitions**

Measure	Definition	Desired direction
ACSC Hospitalization	Ambulatory care sensitive condition hospitalizations (observed to expected ratio)	A lower value is better than a higher value
Adjusted LOS	Acute care risk adjusted length of stay	A lower value is better than a higher value
Best Place to Work	Overall satisfaction with job	A higher value is better than a lower value
Call Center Responsiveness	Average speed of call center responded to calls in seconds	A lower value is better than a higher value
Call Responsiveness	Call center speed in picking up calls and telephone abandonment rate	A lower value is better than a higher value
Complications	Acute care risk adjusted complication ratio	A lower value is better than a higher value
Efficiency	Overall efficiency measured as 1 divided by SFA (Stochastic Frontier Analysis)	A higher value is better than a lower value
Employee Satisfaction	Overall satisfaction with job	A higher value is better than a lower value
HC Assoc Infections	Health care associated infections	A lower value is better than a higher value
HEDIS	Outpatient performance measure (HEDIS)	A higher value is better than a lower value
MH Wait Time	MH wait time for new and established patients (top 50 clinics; FY13 and later)	A higher value is better than a lower value
/H Continuity Care	MH continuity of care (FY14Q3 and later)	MH Continuity Care
/H Exp of Care	MH experience of care (FY14Q3 and later)	A higher value is better than a lower value
/H Popu Coverage	MH population coverage (FY14Q3 and later)	A higher value is better than a lower value
Dryx	Inpatient performance measure (ORYX)	A higher value is better than a lower value
Primary Care Wait Time	Primary care wait time for new and established patients (top 50 clinics; FY13 and later)	A higher value is better than a lower value
PSI	Patient safety indicator (observed to expected ratio)	A lower value is better than a higher value
Pt Satisfaction	Overall rating of hospital stay (inpatient only)	A higher value is better than a lower value
RN Turnover	Registered nurse turnover rate	A lower value is better than a higher value
RSMR-AMI	30-day risk standardized mortality rate for acute myocardial infarction	A lower value is better than a higher value
RSMR-CHF	30-day risk standardized mortality rate for congestive heart failure	A lower value is better than a higher value
RSMR-Pneumonia	30-day risk standardized mortality rate for pneumonia	A lower value is better than a higher value
RSRR-AMI	30-day risk standardized readmission rate for acute myocardial infarction	A lower value is better than a higher value
SRR-CHF	30-day risk standardized readmission rate for congestive heart failure	A lower value is better than a higher value
SRR-Pneumonia	30-day risk standardized readmission rate for pneumonia	A lower value is better than a higher value
SMR	Acute care in-hospital standardized mortality ratio	A lower value is better than a higher value
SMR30	Acute care 30-day standardized mortality ratio	A lower value is better than a higher value
Specialty Care Wait Time	Specialty care wait time for new and established patients (top 50 clinics; FY13 and later)	A higher value is better than a lower value

#### Appendix C Veterans Integrated Service Network Director Comments

# Department of Veterans Affairs

Memorandum

Date: March 18, 2016

From: Director, Rocky Mountain Network (10N19)

Subject: CAP Review of the Cheyenne VA Medical Center, Cheyenne, WY

To: Director, Denver Office of Healthcare Inspections (54DV)

Director, Management Review Service (VHA 10AR MRS OIG CAP CBOC)

- 1. I have received the response from the Cheyenne VA Health Care System and concur with the response.
- 2. If you have any questions or concerns, please contact Ruth Hammond, VISN 19, Quality Management Specialist, 303-639-7016.

See Ralph T. Gigliotti, FACHE Director, VA Rocky Mountain Network (10N19)

Appendix D

## **Acting Facility Director Comments**

# Department of Veterans Affairs

# Memorandum

Date: March 15, 2016

From: Acting Director, Cheyenne VA Medical Center (442/00)

#### Subject: CAP Review of the Cheyenne VA Medical Center, Cheyenne, WY

- To: Director, Rocky Mountain Network (10N19)
  - 1. The Cheyenne VAMC would like to express our appreciation for the opportunity to work with the Office of Inspector General and to review and comment regarding the recommendations for improvement contained in this report.
  - 2. Please find attached our response to each recommendation provided in this report.
  - 3. If there are any questions regarding the response to the recommendations or any additional information is required, please contact Ms. Lisa Adamson, Chief of Quality Management, (307) 433-3621 or at Lisa.Adamson@va.gov.

Paul Roberts, MHA, FACHE Acting Director, Cheyenne VA Medical Center (442/00)

### Comments to OIG's Report

The following Director's comments are submitted in response to the recommendations in the OIG report:

#### **OIG Recommendations**

**Recommendation 1.** We recommended that facility clinical managers consistently review Ongoing Professional Practice Evaluation data every 6 months and that facility managers monitor compliance.

Concur

Target date for completion: December 31, 2016

Facility response: Facility will assign each service line to track completion of Ongoing Professional Practice Evaluations timely, and Chief of Staff office will monitor tracking and completion.

**Recommendation 2.** We recommended that Physician Utilization Management Advisors document their decisions in the National Utilization Management Integration database and that facility managers monitor compliance.

Concur

Target date for completion: September 30, 2016

Facility response: Education has been completed to each Physician Utilization Management Advisor. The Utilization Management Nurse will monitor completion of decisions being documented in the National Utilization Management Integration database.

**Recommendation 3.** We recommended that facility managers ensure medical waste/biohazard containers are properly covered and monitor compliance.

Concur

Target date for completion: June 30, 2016

Facility response: Nurse Managers on all units will provide education to staff regarding waste/biohazard containers being properly covered at all times. Tracers will be conducted in all areas for three months to monitor compliance.

**Recommendation 4.** We recommended that the facility develop a policy that addresses temporary bed locations.

Concur

Target date for completion: April 20, 2016

Facility response: The facility will develop a policy that addresses temporary bed locations.

**Recommendation 5.** We recommended that the facility revise the Radiation Safety Program policy to include a computed tomography quality control program with annual monitoring by a medical physicist and image quality monitoring, protocol monitoring and a method for identifying and reporting excessive doses to the Radiation Safety Officer, a process for managing/reviewing protocols and procedures to follow when revising protocols, and radiologist review of appropriateness of orders and specification of protocol prior to scans.

Concur

Target date for completion: April 20, 2016

Facility response: The Chief of Radiology and Radiologist are revising the Radiation Safety Program policy to include all the required elements listed in the recommendation.

**Recommendation 6.** We recommended that employees consistently use the required advance directive note titles and that facility managers monitor compliance.

Concur

Target date for completion: June 30, 2016

Facility response: Social workers will use the required advance directive note titles in CPRS to document discussions with the Veterans Electronic health record. Reviews will be conducted for three months to monitor compliance.

**Recommendation 7.** We recommended that the facility implement a process for responding to referrals from the Veterans Crisis Line and tracking patients who are at high risk for suicide.

Concur

Target date for completion: May 30, 2016

Facility response: Suicide Prevention Program staff and those that may provide coverage will be educated on the process for responding to and tracking referrals from the Veteran's Crisis Line and high risk patients. The Suicide Prevention Coordinator will report quarterly to the Mental Health Executive Council and Medical Executive Board on

the number and type of referrals received from the Veteran's Crisis Line and actions taken for follow up.

**Recommendation 8.** We recommended that the facility implement a process to follow up on high-risk patients who missed mental health appointments and that facility managers monitor compliance.

Concur

Target date for completion: September 30, 2016

Facility response: The "No Show" Mental Health Service Line appointment procedure will be revised to include a process for follow-up on high-risk patients who missed Mental Health appointments. Audits will be completed to ensure compliance.

**Recommendation 9.** We recommended that the facility ensure new clinical employees complete suicide risk management training within the required timeframe and that facility managers monitor compliance.

Concur

Target date for completion: September 30, 2016

Facility response: The Suicide Prevention Coordinator will receive reports through the Talent Management System through the Center for Employee Development. The Suicide Prevention Coordinator will notify providers and respective Program Managers monthly of needed completion. Reports will be provided quarterly to the Mental Health Executive Council and the Medical Executive Board.

**Recommendation 10.** We recommended that clinicians ensure patients and/or caregivers receive a copy of the Suicide Prevention Safety Plan and that facility managers monitor compliance.

Concur

Target date for completion: August 31, 2016

Facility response: A policy memorandum will be developed to include safety plans and process for developing, documenting, and providing a copy to the patient. Education will be provided to staff on requirements, and audits will be conducted to ensure compliance.

**Recommendation 11.** We recommended that treatment teams review patients' high-risk flags at least every 90 days and that facility managers monitor compliance.

Concur

Target date for completion: September 30, 2016

Facility response: A policy memorandum will be developed to include implementation of a Suicide Risk Management Committee/team to review Category 1 Patient Record Flags. The committee will meet monthly to determine, in consultation with the patient's provider(s), whether to continue or remove a Patient Record Flag. A tracking tool will be used to document Patient Record Flag actions, and the Suicide Risk Management Committee will report compliance to the Mental Health Executive Committee quarterly.

## Office of Inspector General Contact and Staff Acknowledgments

Contact	For more information about this report, please contact the OIG at (202) 461-4720.
Inspection Team	Ann Ver Linden, RN, MBA, Team Leader Michael Bishop, MSW Laura Dulcie, BSEE Jennifer Kubiak, RN, MPH Glen Trupp, RN, MHSM Cheryl Walker, ARNP, MBA
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## **Report Distribution**

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This report is available at <u>www.va.gov/oig</u>.

## Endnotes

• VHA Directive 1026, VHA Enterprise Framework for Quality, Safety, and Value, August 2, 2013.

- VHA Directive 2010-025, Peer Review for Quality Management, June 3, 2010.
- VHA Handbook 1050.01, VHA National Patient Safety Improvement Handbook, March 4, 2011.
- VHA Handbook 1100.19, Credentialing and Privileging, October 15, 2012.
- <sup>b</sup> The references used for this topic included:
- VHA Directive 2005-037, Planning for Fire Response, September 2, 2005.
- VHA Directive 2009-026; Location, Selection, Installation, Maintenance, and Testing of Emergency Eyewash and Shower Equipment; May 13, 2009.
- Various requirements of The Joint Commission, the Occupational Safety and Health Administration, the International Association of Healthcare Central Service Materiel Management, the Health Insurance Portability and Accountability Act, National Fire Protection Association, Association of perioperative Registered Nurses, U.S. Pharmacopeial Convention, American National Standards Institute.

<sup>c</sup> The references used for this topic included:

- VHA Handbook 1108.06, Inpatient Pharmacy Services, June 27, 2006.
- VHA Handbook 1108.07, Pharmacy General Requirements, April 17, 2008.
- Various requirements of VA Pharmacy Benefits Management Services, The Joint Commission, the United States Pharmacopeial Convention, the American Society of Health-System Pharmacists, the Institute for Safe Medication Practices, the Food and Drug Administration, and the American National Standards Institute.
- <sup>d</sup> The references used for this topic included:
- VHA Directive 1009, *Standards for Addressing the Needs of Patients Held in Temporary Bed Locations*, August 28, 2013.
- VHA Directive 1063, Utilization of Physician Assistants (PA), December 24, 2013.
- VHA Handbook 1400.01, Resident Supervision, December 19, 2012.
- VHA Handbook 1907.01, Health Information Management and Health Records, March 19, 2015.

<sup>e</sup> The references used for this topic included:

- VHA Directive 1129, Radiation Protection for Machine Sources of Ionizing Radiation, February 5, 2015.
- VHA Handbook 1105.02, Nuclear Medicine and Radiation Safety Service, December 10, 2010.
- VHA Handbook 5005/77, *Staffing*, Part II, Appendix G25, Diagnostic Radiologic Technologist Qualifications Standard GS-647, June 26, 2014.
- The Joint Commission, "Radiation risks of diagnostic imaging," Sentinel Event Alert, Issue 47, August 24, 2011.
- VA Radiology, "Online Guide," updated October 4, 2011.
- The American College of Radiology, "ACR–AAPM TECHNICAL STANDARD FOR DIAGNOSTIC MEDICAL PHYSICS PERFORMANCE MONITORING OF COMPUTED TOMOGRAPHY (CT) EQUIPMENT, Revised 2012.

<sup>f</sup> The references used for this topic included:

- VHA Handbook 1004.02, Advance Care Planning and Management of Advance Directives, December 24, 2013.
- VHA Handbook 1907.01, Health Information Management and Health Records, July 22, 2014.
- <sup>g</sup> The references used for this topic included:
- VHA Directive 2010-025, Peer Review for Quality Management, June 3, 2010.
- VHA Directive 2010-053, Patient Record Flags, December 3, 2010 (corrected 2/3/11).
- VHA Handbook 1050.01, VHA National Patient Safety Improvement Handbook, March 4, 2011.
- VHA Handbook 1160.01, *Uniform Mental Health Services in VA Medical Centers and Clinics*, September 11, 2008.
- VHA Handbook 1160.06, Inpatient Health Services, September 16, 2013.
- Various Deputy Under Secretary for Health for Operations and Management memorandums and guides.
- VA Suicide Prevention Coordinator Manual, August 2014.
- Various requirements of The Joint Commission.

<sup>&</sup>lt;sup>a</sup> The references used for this topic were:

<sup>•</sup> VHA Directive 1117, Utilization Management Program, July 9, 2014.