

















# **Audit Report**



OIG-11-009

SAFETY AND SOUNDNESS: Failed Bank Review of First National Bank, Rosedale, Mississippi

November 3, 2010

# Office of Inspector General

Department of the Treasury



# DEPARTMENT OF THE TREASURY WASHINGTON, D.C. 20220

November 3, 2010

OIG-11-009

MEMORANDUM FOR JOHN WALSH

ACTING COMPTROLLER OF THE CURRENCY

FROM: Jeffrey Dye /s/

Director, Banking Audits

SUBJECT: Failed Bank Review of First National Bank, Rosedale,

Mississippi

This memorandum presents the results of our review of the failure of First National Bank located in Rosedale, Mississippi (First National). First National was established in 1907, insured as a state non-member bank in 1941, and chartered as a national bank in 1971. First National operated one office. The Office of the Comptroller of the Currency (OCC) closed First National and appointed the Federal Deposit Insurance Corporation (FDIC) as receiver on June 4, 2010. As of March 31, 2010, First National had approximately \$60.4 million in total assets and \$63.5 million in total deposits. FDIC estimated that the loss to the Deposit Insurance Fund is \$12.6 million.

Because the loss to the Deposit Insurance Fund is less than \$200 million, as set forth by section 38(k) of the Federal Deposit Insurance Act (FDIA), we conducted a review of the failure of First National that was limited to (1) ascertaining the grounds identified by OCC for appointing the FDIC as receiver and (2) determining whether any unusual circumstances exist that might warrant a more in-depth review of the loss. In performing our review we (1) examined documentation related to the appointment of FDIC as receiver, (2) reviewed OCC reports of examination, and (3) interviewed OCC examination personnel.

We conducted this performance audit in September 2010 in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

#### Causes of First National's Failure

The primary causes of First National's failure were its inappropriate underwriting and credit administration practices for its agricultural loans. Bank management structured agricultural loans as open-ended revolving lines of credit. The bank carried over unpaid balances at the end of the year, including capitalized interest, to next year's loans. Management failed to recognize losses on the unpaid agricultural loans that remained in the bank's loan portfolio.

In addition, the bank continued to lend and extend lines of credit to borrowers who were unable to repay their loans and/or lines of credit with crop income. The bank lacked both limits on agricultural loans and a process to track concentration levels. The significant amount of uncollectible agricultural loans in the bank's portfolio threatened the bank's viability by adversely impacting the bank's capital and earnings. Increased loan losses and provision expenses caused the bank's capital levels to fall to critically undercapitalized, which ultimately led to the bank's failure.

#### Conclusion

Based on our review of the causes of First National's failure and the grounds identified by OCC for appointing FDIC as receiver, we determined that there were no unusual circumstances surrounding the bank's failure or the supervision exercised by OCC. Accordingly, we have determined that a more in-depth review of the bank's failure by our office is not warranted.

We provided a draft of this memorandum to OCC management for comment. In its response, OCC stated it agreed with our conclusion as to the causes of First National's failure and that it had no concerns with our determination that an indepth review of the bank's failure was not warranted. The response is provided as Attachment 1. A list of the recipients of this memorandum is provided as Attachment 2.

We appreciate the courtesies and cooperation provided to our staff during the audit. If you have any questions, you may contact me at (202) 927-0384 or Rashmi Bartlett, Audit Manager, at (202) 927-5839.

Attachments



### MEMORANDUM

Comptroller of the Currency Administrator of National Banks

Washington, DC 20219

To: Jeffrey Dye, Director, Banking Audits

From: John Walsh, Acting Comptroller /s/

Date: October 25, 2010

Subject: Response to Failed Bank Review of First National Bank, Rosedale, Mississippi

We have received and reviewed your draft report titled "Failed Bank Review of First National Bank, Rosedale, Mississippi (First National)." Because the loss to the Deposit Insurance Fund is less than \$200 million, as set forth by section 38(k) of the Federal Deposit Insurance Act, you conducted a review of the failure of First National that was limited to: (1) ascertaining the grounds identified by the OCC for appointing the FDIC as receiver; and, (2) determining whether any unusual circumstances exist that might warrant a more in-depth review of the loss. In performing your review you: (1) examined documentation related to the appointment of FDIC as receiver; (2) reviewed OCC reports of examination; and, (3) interviewed OCC personnel.

You conducted this performance audit in September 2010 in accordance with generally accepted government auditing standards. Those standards require that you plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for your findings and conclusions based on your audit objectives. You believe that the evidence obtained provides a reasonable basis for your findings and conclusions based on your audit objectives.

You concluded that the primary causes of First National's failure were its inappropriate underwriting and credit administration practices for its agricultural loans. We agree.

You determined that there were no unusual circumstances surrounding the bank's failure or the supervision exercised by OCC. As a result, you determined that a more in-depth review of the bank's failure by the OIG is not warranted. We have no concerns with your determination.

Thank you for the opportunity to review and comment on your draft report. If you need additional information, please contact Jennifer Kelly, Senior Deputy Comptroller for Mid-size and Community Bank Supervision, at 202-874-5020.

## **Department of the Treasury**

Deputy Secretary Office of Strategic Planning and Evaluations Office of Accounting and Internal Control

## Office of the Comptroller of the Currency

Acting Comptroller of the Currency Liaison Officer

#### Office of Management and Budget

**OIG Budget Examiner**