



# Audit Report



OIG-06-003

Audit of the United States Mint's Schedule of Custodial Gold and Silver Reserves as of September 30, 2005 and 2004

October 31, 2005

Office of  
Inspector General

Department of the Treasury



DEPARTMENT OF THE TREASURY  
WASHINGTON, D.C. 20220

OFFICE OF  
INSPECTOR GENERAL

October 31, 2005

**MEMORANDUM FOR DAVID A. LYBRIK, ACTING DIRECTOR  
UNITED STATES MINT**

**FROM:**

William H. Pugh *William H. Pugh*  
Deputy Assistant Inspector General for Financial  
Management and Information Technology Audits

**SUBJECT:**

Audit of the United States Mint's Schedule of  
Custodial Gold and Silver Reserves as of  
September 30, 2005 and 2004

The attached report presents the results of our audits of the United States Mint's (Mint) Schedule of Custodial Gold and Silver Reserves (Custodial Schedule) as of September 30, 2005 and 2004. The Custodial Schedule is the responsibility of the Mint. We conducted our audits in accordance with *Government Auditing Standards*, issued by the Comptroller General of the United States.

We rendered an unqualified opinion on the Custodial Schedule as of September 30, 2005 and 2004. In addition, our report contains no reportable conditions related to internal control, and no instances of noncompliance with laws and regulations that could have a direct and material effect on the Custodial Schedule.

The results of our audits will be used by KPMG LLP, an independent public accountant, who is performing the audit of the Mint's Fiscal Year 2005 financial statements. In addition, copies of our report are being provided to the Secretary of the Treasury, the Treasurer of the United States, and the Department of the Treasury's Chief Financial Officer.

Your staff has reviewed our report, and has no comments. Should you have any questions, please contact me at (202) 927-5400 or Michael Fitzgerald, Director, Financial Audits, at (202) 927-5789.

Attachment

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**SECTION I -**

**REPORT OF THE OFFICE OF INSPECTOR GENERAL**

*The Department of the Treasury  
Office of Inspector General*

To the Acting Director of the United States Mint:

We have audited the accompanying Schedule of Custodial Gold and Silver Reserves (Custodial Schedule) of the United States Mint (Mint) as of September 30, 2005 and 2004. This report presents our unqualified opinion on this Custodial Schedule. Our audit disclosed no material weaknesses and no instances of reportable noncompliance with laws and regulations.

## **Management's Responsibilities**

Management is responsible for: (1) preparing the Custodial Schedule in conformity with accounting principles generally accepted in the United States of America; (2) establishing and maintaining internal control; and (3) complying with laws and regulations applicable to the Mint's custodial responsibilities for the Gold and Silver Reserves.

## **Scope of Audits**

We conducted our audits in accordance with *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the Custodial Schedule is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the Custodial Schedule. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall Custodial Schedule

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presentation. Our responsibility is to express an opinion on the Custodial Schedule based on our audits. We believe that our audits provide a reasonable basis for our opinion and our conclusions on internal control and compliance with laws and regulations.

In planning and conducting our audit of the Mint's Custodial Schedule, we considered internal control over financial reporting. Specifically, we obtained an understanding of the design of the Mint's internal control related to the Custodial Schedule, determined whether these internal controls had been placed in operation, assessed control risk, and performed tests of controls in order to determine our auditing procedures for the purpose of expressing our opinion on the Custodial Schedule and not to provide assurance on the internal control over financial reporting. Consequently, we do not provide an opinion on such control.

As part of obtaining reasonable assurance about whether the Custodial Schedule is free of material misstatement, we performed tests of the Mint's compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of Custodial Schedule amounts. We limited our tests of compliance to these provisions and we did not test compliance with all laws and regulations applicable to the Mint. We caution that noncompliance may occur and not be detected by these tests and that testing may not be sufficient for other purposes. Providing an opinion on compliance with laws and regulations was not an objective of our audit and, accordingly, we do not express such an opinion.

## **Results of Audits**

### **Opinion on the Custodial Schedule**

In our opinion, the accompanying Custodial Schedule presents fairly, in all material respects, the balance of the United States' Gold and Silver Reserves in the custody of the Mint as of

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September 30, 2005 and 2004, in conformity with accounting principles generally accepted in the United States of America.

## Internal Control

Internal control is a process, effected by management and other personnel, designed to provide reasonable assurance that the following objectives are met:

- Reliability of financial reporting - transactions are properly recorded, processed, and summarized to permit the preparation of the Custodial Schedule in accordance with accounting principles generally accepted in the United States of America, and the safeguarding of assets against loss from unauthorized acquisition, use, or disposition; and
- Compliance with applicable laws and regulations that could have a direct and material effect on the Custodial Schedule.

Because of limitations inherent in any internal control, errors or fraud may occur and not be detected. Also, projection of any evaluation of internal control to future periods is subject to the risk that internal control may become inadequate because of changes in conditions or that the effectiveness of the design and operation of policies and procedures may deteriorate.

Our consideration of internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting related to the Custodial Schedule that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by errors or fraud in amounts that would be material in relation to the Custodial Schedule being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. However, we noted no matters involving the internal control over financial reporting related to the Custodial Schedule and its operation that we consider to be material weaknesses as defined above.

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## Compliance with Laws and Regulations

The results of our tests of compliance with laws and regulations disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

\* \* \* \* \*

We have reviewed our report with the financial management of the Mint. Based on mutual agreement, we are issuing this report as final. Should you or your staff have any questions, you may contact me at (202) 927-5400, or Michael Fitzgerald, Director, Financial Audits, at (202) 927-5789. We appreciate the cooperation and the courtesy extended to our staff.

This report is intended solely for the information and use of the management of the Mint, the Department of the Treasury, the Office of Management and Budget, Congress, and KPMG LLP, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is available as a matter of public record.



William H. Pugh  
Deputy Assistant Inspector General for Financial Management  
and Information Technology Audits  
October 7, 2005



**Financial Audits Division**

Michael Fitzgerald, Director  
Susan Barron, Audit Manager  
Donna Joseph, Audit Manager  
Catherine Yi, Auditor  
Shiela Michel, Auditor  
Nakita Parker, Auditor

**The Department of the Treasury**

Secretary of the Treasury  
Treasurer of the United States  
Assistant Secretary for Management and Chief Financial Officer  
Director, Office of Accounting and Internal Control

**United States Mint**

Acting Director  
Deputy Director  
Chief Financial Officer

**Independent Public Accountant**

KPMG LLP

**SECTION II -**

**UNITED STATES MINT'S SCHEDULE OF CUSTODIAL  
GOLD AND SILVER RESERVES  
AS OF  
SEPTEMBER 30, 2005 AND 2004**

**DEPARTMENT OF THE TREASURY  
UNITED STATES MINT  
SCHEDULE OF CUSTODIAL GOLD AND SILVER RESERVES  
AS OF SEPTEMBER 30, 2005 AND 2004  
(IN THOUSANDS)**

<b>CUSTODIAL GOLD AND SILVER RESERVES</b>	<b><u>2005</u></b>	<b><u>2004</u></b>
United States gold and silver reserves (Note 2)	\$10,364,687	\$10,364,687
Liability to Treasury (Note 2)	\$10,364,687	\$10,364,687
Net gold and silver reserves custodial position	<u>\$ 0</u>	<u>\$ 0</u>

**The accompanying notes are an integral part of this Schedule.**

**DEPARTMENT OF THE TREASURY  
UNITED STATES MINT  
NOTES TO THE SCHEDULE OF CUSTODIAL GOLD AND SILVER RESERVES  
AS OF SEPTEMBER 30, 2005 AND 2004**

**Note 1. Summary of Significant Accounting Policies**

**A. Reporting Entity**

The United States Mint, established in 1792, is an integral part of the Department of the Treasury. The mission of the United States Mint is to manufacture coins for general circulation. In addition to manufacturing circulating coins, the United States Mint manufactures numismatic products, including medals, proof coins, uncirculated coins, bullion coins (gold, platinum, and silver), and commemorative coins. These manufacturing operations are reported in the United States Mint's financial statements. The United States Mint is also the custodian of a significant portion of the United States' gold and silver reserves. The United States Mint uses the term custodial to identify gold and silver reserves held for the United States Treasury. The custodial reserves are not assets of the United States Mint, but are assets of the United States Treasury.

The United States Mint's Public Enterprise Fund (PEF) funds all custodial activities, including the protection of the United States' gold and silver reserves.

**B. Basis of Presentation**

This Schedule has been prepared to report the gold and silver reserves custodial position of the United States Mint. The books and records of the United States Mint have served as the source of the information contained herein. This Schedule has been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and United States Mint accounting policies.

This Schedule includes all gold and silver classified by the United States Mint as "custodial reserves" as defined in Note 2. This Schedule does not reflect any United States gold and silver reported by the United States Mint in its operating inventory, or any reserve amounts due to be replenished by the PEF, nor does it include gold held at Federal Reserve Banks (FRB). The PEF is authorized to use gold and silver from the custodial reserves to support its numismatic operations.

**Note 2. Gold and Silver Reserves**

The gold and silver reserves reported in this Schedule are exclusive of the gold and silver reserves considered to be operating inventory in the United States Mint's financial records and of the Treasury gold held by the FRB. The custodial gold and silver reserves included in this Schedule are primarily in bar form, but may occasionally be in coin or other form. The custodial reserves also include foreign gold coins that have been held by Treasury for many years.

The gold and silver reserves are reported in this Schedule at the lower of cost or market value. Absent historical records to determine the acquisition cost of the gold and silver over the decades, the reserves are valued at the rates stated in U.S. Code Title 31, Sections 5116 and 5117 (statutory rates) which are \$42.2222 per Fine Troy Ounce (FTO) of gold and \$1.292929292 per FTO of silver. An offsetting liability is also reported for these assets.

**DEPARTMENT OF THE TREASURY  
 UNITED STATES MINT  
 NOTES TO THE SCHEDULE OF CUSTODIAL GOLD AND SILVER RESERVES  
 AS OF SEPTEMBER 30, 2005 AND 2004**

At September 30, 2005 and 2004, the market value of gold was \$473.25 per FTO and \$415.65 per FTO respectively. Gold inventories consisted of the following at September 30:

	<b><u>FTO</u></b>	<b><u>Statutory Value</u></b>	<b><u>Market Value</u></b>
2005	245,262,897.04	\$10,355,539,091	\$116,070,666,024
2004	245,262,897.04	\$10,355,539,091	\$101,943,523,155

At September 30, 2005 and 2004, the market value of silver was \$7.5300 per FTO and \$6.6650 per FTO respectively. Silver inventories consisted of the following at September 30:

	<b><u>FTO</u></b>	<b><u>Statutory Value</u></b>	<b><u>Market Value</u></b>
2005	7,075,171.14	\$ 9,147,696	\$53,276,039
2004	7,075,171.14	\$ 9,147,696	\$47,156,016

The combined gold and silver custodial reserves consisted of the following at September 30:

	<b><u>Statutory Value</u></b>	<b><u>Market Value</u></b>
2005	\$10,364,686,787	\$116,123,942,063
2004	\$10,364,686,787	\$101,990,679,171