MEMORANDUM REPORT ON REVIEW OF THE

OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION

PORTSMOUTH, OHIO

Enhancing Manufacturing Competitiveness in Appalachia

ARC Grant No: CO-11481-94-I-302-0204

March 1, 1994 through October 31, 1996

CAUTION: Certain information contained herein is subject to disclosure restrictions under the Freedom on Information Act, 5 USC 522 (b)(4). Distribution of this report should be limited to Appalachian Regional Commission and other pertinent parties.

Report Number:

97-5 (H)

Date:

January 17, 1996

MEMORANDUM REPORT ON REVIEW OF THE OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION PORTSMOUTH, OHIO

Enhancing Manufacturing Competitiveness in Appalachia

ARC Grant No: CO-11481-94-I-302-0204

March 1, 1994 through October 31, 1996

Prepared By:

Tichenor & Associates Certified Public Accountants Woodbridge, Virginia

Under Contract Number J-9-G-5-0010 with the U.S. Department of Labor Office of the Inspector General Office of Audit

TICHENOR & ASSOCIATES

CERTIFIED PUBLIC ACCOUNTANTS and MANAGEMENT CONSULTANTS

Washington Office
12531 Clipper Drive Suite 202
Woodbridge Va 22192

PARTNERS

WILLIAM R. TICHENOR
JONATHAN D. CROWDER
JAMES M. ANDERSON
DEIRDRE MCKENNA REED

BUSINESS: (703) 490-1004

METRO: (703) 352-1417 FAX: (703) 491-9426

E-Mail: TichAssoc@AOL.COM

TO:

Appalachian Regional Commission (ARC)

Office of Inspector General (OIG)

FROM:

Tichenor & Associates Woodbridge, Virginia

REPORT FOR:

The Federal Co-Chairman ARC Executive Director OIG Report No. 97-5(H)

SUBJECT:

Memorandum Review Report on Ohio Valley Regional Development Commission (the Commission), Enhancing Manufacturing Competitiveness

in Appalachia, Portsmouth, Ohio. Grant No: CO-11481-94-I-302-0204,

ARC Contract No. 94-47.

<u>PURPOSE</u>: The purpose of our review was to determine if (a) the total funds claimed for reimbursement by the Commission for its Enhancing Manufacturing Competitiveness in Appalachia project, were expended in accordance with the ARC approved grant budget and did not violate any restrictions imposed by the terms and conditions of the grant; (b) the accounting, reporting and internal control systems provided for disclosure of pertinent financial and operating information; and (c) the objectives of the grant were met.

BACKGROUND: ARC awarded Grant Number CO-11481-94-I-302-0204 to the Commission for the period March 1, 1994 through October 31, 1996. Total grant funding was for an amount not to exceed \$200,000, or 100 percent of the actual, reasonable and eligible project cost. ARC did not require any grant matching funds. ARC made one advance and six progress payments to the Commission totaling \$180,000.

The funds from this grant were to support the Commission's efforts to address competitiveness challenges facing the plastic extrusion and plastic molding industry in the Ohio Valley Regional Development District, the Buckeye Hills-Hocking Valley Regional Development District, the Ohio Mid-Eastern Governments Association, Region II-Planning and Development District in West Virginia, and the FIVCO Development Council District in Kentucky. The specific tasks of the grant were to:

- Conduct a comprehensive assessment of existing extrusion and injection plastic industry situations compared to national and international market and production trends;
- Survey plastics industry on technology, production processes, and business data needs;
- Establish/build plastics industry network;
- Establish/build Information Delivery System network, including identifying accessible electronics network;
- Build data base on industrial, technical, business, and marketing resources and consultants;
- Establish Electronic Bulletin Board linkages with Partnership;
- Start offering technical information to plastics partnership members;
- Start delivery of one-on-one consultation services with plastics industry as identified by priority needs;
- Plan and conduct quarterly Advisory Committee meetings with project director to assess and evaluate project, and to provide information for the timely submission of quarterly and final reports;
- Conduct an annual Plastics Industry Workshop/Seminar that addresses critical issues and information needs; and
- Perform indepth annual comprehensive evaluations of demonstration project.

SCOPE: We performed a program results review of the grant project as described in the Purpose, above. Our review was based on the terms of the grant agreement and on the application of certain agreed-upon procedures previously discussed with the ARC OIG. Specifically, we determined if the tasks listed above had been performed, if the accountability over ARC funds was sufficient as required by the applicable Office of Management and Budget (OMB) Circulars, and if the Commission had complied with the requirements of the grant agreement. In addition, we discussed the program objectives and performance with the Commission's personnel. Our results and recommendations are based on those procedures.

<u>RESULTS</u>: The following results were based on our review performed at the Commission's offices in Portsmouth, Ohio on September 19 and 20, 1996.

A. Incurred Costs

The Commission incurred total program costs of \$204,198, of which they claimed direct reimbursable costs from March 31, 1994 through June 30, 1996 of \$186,838. ARC reimbursed \$180,000 of the total funds requested. The Commission claimed \$17,360 in non-federal matching costs. The remaining balance of up to \$20,000 is not due from ARC until submission and approval of the final progress report and final financial report. We reviewed the direct costs incurred and determined that, in general, the funds had been expended as reported by the Commission. However, we determined that \$1,494 of program income from consulting services and workshops resulted under the agreement. We also determined that employee fringe benefit costs exceeded the approved budget by \$6,108. These costs are discussed below under Internal Controls.

B. Internal Controls

1. Program Income Not Offset Against Expenses

The Commission received \$1,494 of program income that was not offset against related expenses. Consulting services totaling \$1,124 for the Commission's Project Coordinator were billed to and reimbursed by an outside organization. These reimbursed services were not deducted from the Project Coordinator's salary costs. In addition, \$370 of program income was received as the result of workshops held across the state of Ohio, but was not offset against related expenses.

OMB A-110, Subpart C, .24 Program Income states, in part:

- "(b) Except as provided in paragraph (h) below, program income earned during the project period shall be retained by the recipient and, in accordance with Federal awarding agency regulations or the terms and conditions of the award, shall be used in one or more of the ways listed in the following:
- (1) Added to funds committed to the project by the Federal awarding agency and recipient and used to further eligible project or program objectives.
- (2) Used to finance the non-Federal share of the project or program.
- (3) Deducted from the total project or program allowable cost in determining the net allowable costs on which the Federal share of costs is based."

The related Federal awarding agency regulations as summarized in Part II, Appalachian Regional Commission, General Contract Provisions, Article G4, Contract-Related Income, states, in part:

"...Pursuant to Section 18-7.3 of the ARC Code, contract-related income must be used to reduce the ARC grant amount, unless the ARC, pursuant to procedures of Section 303 of the Appalachian Regional Development Act, specifically approves the expenditure of such contract-related income to expand project services."

Therefore, the Commission needed ARC authorization to expend program income on project related expenses, either funded by ARC or other matching sources. Unless approval is received, we recommend that program income be used to reduce the ARC grant amount.

2. Employee Fringe Benefit Costs Exceeded Budget

As of August 31, 1996, the Commission's employee fringe benefit costs exceeded the approved budget by \$6,108. Amendment No. 1 to the Grant Agreement dated April 4, 1996, approved an increase in fringe benefits to \$38,250. As of August 31, 1996, the Commission's fringe benefits totaled \$44,358. No other budget modifications had been requested as of the date of our fieldwork.

OMB A-110, Subpart C, Post Award Requirements, .25 Revision to budget and program plans states:

- "(a) The budget plan is the financial expression of the project or program as approved during the award process.
- (b) Recipients are required to report deviations from budget and program plans, and request prior approvals for budget and program plans revisions, in accordance with this section."

C. Program Results

Based on our review of the project, we could not determine if all of the objectives and specific tasks identified in the grant, and summarized above, had been achieved. These tasks were very broad and specific to the plastics industry. We also noted a response to the Commission's draft final report, submitted to ARC dated August 28, 1996, in which the ARC Project Coordinator expressed concern over whether the Commission was addressing the specific objectives under the grant. A final report has been received by ARC and is being reviewed by the Project Coordinator.

DISCUSSION:

We discussed these issues with the Commission's management during the exit conference held on September 20, 1996. They responded by stating that they had planned to offset the \$1,494 of program income against expense on the final drawdown request. They also concurred that their fringe benefit rate was high and they were trying to lower the rate through a new health insurance provider. The Commission stated, in response to the program objectives, that Pennsylvania State University was retained by the ARC to evaluate all industrial competitiveness grants awarded by ARC. They also stated that the objectives had been substantially met and they were addressing the concerns of the ARC Project Coordinator through a revision of their final report.

RECOMMENDATIONS:

We recommend that ARC approve the use of the \$1,494 of program income or offset the income against related expenses on the final report. Also, we recommend that the Commission report and request approval of all budget deviations in a timely manner. In addition, we recommend that the Commission address all objectives of the grant in its final report to ARC.

THE COMMISSION'S RESPONSE TO THE DRAFT REPORT:

A. Incurred Costs

The Commission stated that although no matching funds were required, they incurred non-federal costs of \$17,359 through June 30, 1996, with the breakout of the non-federal resources being \$15,865 as in-kind and \$1,494 in cash.

B. Internal Controls

The Commission stated that the \$1,494 collected was identified as revenue from a non-federal resource. They stated that the treatment of the program income was consistent with OMB A-110, Subpart C, .24. They concluded that the reporting of the program income as a non-federal revenue would not affect the amount to be reimbursed by ARC and therefore the \$1,494 should not be required to be returned to ARC.

The Commission stated that they are analyzing methods to reduce the overall fringe benefit costs and that a budget modification can be submitted if necessary. The Commission also implemented a purchase order system which serves as a strengthening of internal controls and also provides a warning system when costs exceed the budget.

C. Program Results

The Commission feels that the overall objectives of the grant have been met. The closing of the project and submission of the final report has been challenging since both the Project Director and Coordinator both obtained new employment prior to the completion of the grant project. The final report was being revised and the Commission will address the issues of meeting all objectives of the grant in its final report.

AUDITOR'S ADDITIONAL STATEMENTS:

We continue to recommend that the use of program income be approved by ARC or used to reduce the ARC grant amount rather than applied to non-federal costs. In addition, we recommend that ARC continue to retain the 10 percent of grant funds until the Commission has submitted a final progress report which specifically addresses all 11 grant tasks and is completed in accordance with the Evaluation Plan submitted to ARC on June 1, 1994, and the report is accepted by ARC.

TICHENOR & ASSOCIATES

Woodbridge, Virginia



OVRDC 740 Second Street Room 102 Portsmouth OH 45662-4088

Voice: (614) 354-7795 In Ohio: 1-800-223-7491 FAX: (614) 353-6353

Chairman: Robert Proud

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OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION

A Regional Partnership Dedicated to the Development of Southern Ohio

November 25, 1996

OVERNIGHT DELIVERY

Mr. Wynn Beard, CPA Audit Manager TICHENOR & ASSOCIATES Certified Public Accountants 9112 Leesgate Road, Suite 3 Louisville, KY 40222

RE: Draft Memorandum Report on OVRDC's

ARC Enhancing Manufacturing Competitiveness in Appalachia

Grant No. CO-11481-94-I-302-0204 March 1, 1994 through October 31, 1996

Dear Mr. Beard:

On November 1, 1996, the Ohio Valley Regional Development Commission (hereinafter referred to as "the Commission") received the draft memorandum report, on the above Appalachian Regional Commission (ARC) grant. The memorandum report is a result of your on-site review conducted on September 19 and 20, 1996. This letter and the attached supporting documentation is submitted as our response to the report. This written response is also a follow-up to the telephone response made by the Finance Director on November 14, 1996.

The following is our response to the results and recommendations contained in the memorandum report:

A. Incurred Costs

The Commission incurred total program costs of \$204,197.68 from March 1, 1994 through June 30, 1996. The Commission requested a total of \$186,838.21 reimbursement from ARC; however, the ARC contract has a 10% retention of funds until the project is accepted in final form. Therefore, only \$180,000 has been reimbursed, with a \$20,000 balance remaining as of this date. No matching funds were required; however, the Commission did incur non-federal costs of \$17,359.47 through June 30, 1996 on this project, with the breakout of the non-federal resources being \$15,865.94 as in-kind and \$1,493.53 in cash. Please refer to the attached EXHIBIT A (a copy of the financial status report for the period ending June 30, 1996) as supporting documentation.

B. Internal Controls

1. Program Income Not Offset Against Expenses

The Commission did collect \$1,494 and identified this revenue as a non-federal resource for this project (please also refer to EXHIBIT A). The accounting of this revenue was treated as a non-federal resource, and as identified in your report within the program income identification given under OMB A-110, Subpart C, .24 Program Income was "(2) used to finance the non-federal share of the project or program". As a result please refer to EXHIBIT B, an example of the financial status report revised, which reflect the reporting of program income on this project as of June 30, 1996. The total amount of \$1,494 should not be required to be returned to ARC.

2. Employee Fringe Benefit Costs Exceeded Budget

The Commission has been analyzing methods to reduce the overall fringe benefit costs for all projects throughout this fiscal year. A budget modification can be submitted if necessary. The Commission has also implemented (as of November 15, 1996) a purchase order system which serves as a strengthening of internal controls and also provides a warning system when costs exceed the budget.

C. Program Results

The Commission feels that the overall objectives of the ARC Enhancing Manufacturing grant have been met. The closing of this project through the submission of the final report has been somewhat more challenging than originally perceived. During the months of June and July the Project Director and Coordinator both obtained new employment and tendered their resignations to the Commission. The submission and review of the draft final report took longer than expected, especially due to increased responsibilities of both parties. The Commission worked out part-time arrangements with the Project Coordinator to assist with the revisions on the final report and the Commission will be addressing the issues of meeting all objectives of the grant in its final report.

In closing, the Commission appreciates the opportunities ARC has provided in order to enhance manufacturing competitiveness in Appalachia.

TICHENOR & ASSOCIATES Response to Memorandum Report November 25, 1996

My apologies for this short delay, I have had a death in my immediate family and have not be available to sign this response until today. If you should have any questions or need additional information, please call me at (614) 354-7795. Thank you for your attention and cooperation to the above.

Sincerely,

Jeffrey A. Spencer, Executive Director

OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION

JAS:RBM

Attachments:

EXHIBIT A EXHIBIT B

cc: Rebecca Banchy-McIlwain, Finance Director
OVRDC Finance Committee
Reynolds & Company
finance project file

OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION

A Regional Partnership Dedicated to the Development of Southern Ohio

August 13, 1996



OVRDO

740 Second Street Room 102 Portsmouth OH 45662-4088

(614) 354-7795 Voice: In Ohio: 1-800-223-7491 (614) 353-6353 FAX:

Chairman: Robert Proud

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Executive Director: Jeffrey Spencer

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_to

Vinton

Mr. Jeffrey W. Thompson, Project Coordinator Industrial Competitiveness Initiative Appalachian Regional Commission 1666 Connecticut Ave., N.W. Washington, D.C. 20235

ARC Contract No. 94-47/CO-11481-94-I-302-0204 RE:

Enhancing Manufacturing Competitiveness in Appalachia

Financial Status Report, Request #9

Dear Mr. Thompson:

Please find enclosed an original and two (2) copies of the Request for Reimbursement {SF 270} for the above mentioned project. reimbursement request is for the period April 1, 1996 - June 30, 1996. The draft final report was submitted to you under a separate cover for your review and comment.

If you have any questions or need additional information, please feel free to call my office at (614) 354-7795. Thank you in advance for your assistance regarding this request.

Sincerely,

Rebecca Banchy-McIlwain, Finance Director

OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION

Enclosures

RBM

			OMB APPROVAL NO. 0348-0004			PAGE OF 1 2 PAGES	
REQUEST FOR OR REIMBUI		E	1. TYPE OF	a "X" one or both boxe	REIMBURSE-	2. BASIS OF REQUEST CASH XXX XCCRUAL	
UK KEIMIDUI	JOEINICIA I	•	PAYMENT REQUESTED	b. "X" the applicable bo	XXXXXIAL		
(See instruction	ns on back) RGANIZATION ELER	AENT TO	4. FEDERAL GRAN		S. PARTIAL PA	TAL PAYMENT REQUEST UMBER FOR THIS REQUEST	
WHICH THIS REPORT IS SUBMITTED		e	BY FEDERAL AGENCY		#9		
Appalachian Regiona 6. EMPLOYER IDENTIFICATION		ACCOUNT NUMBER		PERIOD COVERED		EQUEST	
NUMBER 31-0926738	319/59		04/01	•	TO (month, d	30/96	
9. RECIPIENT ORGANIZATION	313/33	10		check is to be sent is diffe			
Name : Ohio Vall Developme	ey Region nt Commis	al sion	Name	CAME			
Number and Street : 740 Secon	d St., Rm	. 102	Number and Street	SAME			
City, State Portsmout	h, OH 456	62-4088	City, State and ZIP Code:				
11. COM	PUTATION O	F AMOUNT OF REIM		ADVANCES REQ	UESTED		
		(a)	(b)	(c)			
PROGRAMS/FUNCTIONS/AC	TIVITIES >	ARC 302 Enhancing Man	ufacturin	g		TOTAL	
a. Total program	(As of date) 6/30/96	\$ 204,197.68	s	s		\$ 204,197.68	
		-0-				-0-	
b. Less: Cumulative program i	ncome					204,197.68	
c Net program outlays (Line a	minus	204,197.68					
d. Estimated net cash outlays for advance period		reimb.				reimb.	
e. Total (Sum of lines c & d)		204,197.68				204,197.68	
f. Non-Federal share of amount on line e		17,359.47			n de de la companya d	17,359.47	
g. Federal share of amount on	line e	186,838.21				186,838.21	
h. Federal payments previously requested		170,297.47		-2 glabic.		170,297.47	
i. Federal share now reques	sted (Line g	16,540.74	9102.5			16,540.74	
j. Advances required by	1st month			·	•		
month, when request- ed by Federal grantor agency for use in mak-							
ing prescheduled advances	2nd month						
12.	3rd month	ERNATE COMPUTAT	ION FOR ADV	ANCES ONLY			
a. Estimated Federal cash out						\$	
b. Less: Estimated balance of			•				
c. Amount requested (Line a		i nand as of pedimina	e. agrance pen		•	\$	

4.25.00

EXHIRIT A

CERTIFICATION	a service of the serv		
SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	DATE REQUEST SUBMITTED		
July Theres	08/13/96		
	TELEPHONE (AREA CODE, NUMBER,		
1-ff A Sponcer	EXTENSION)		
Executive Director	614/354-7795		
	TYPED OR PRINTED NAME AND TITLE Jeffrey A. Spencer		

This space for agency use

Public reporting burden for this collection of information is estimated to average 60 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0004), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET, SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

INSTRUCTIONS

Please type or print legibly. Items 1, 3, 5, 9, 10, 11c, 11e, 11f, 11g, 11i, 12 and 13 are self-explanatory; specific instructions for other items are as follows: item

Item Indicate whether request is prepared on cash or accrued 2 expenditure basis. All requests for advances shall be prepared on a cash basis.

Fntry

- Enter the Federal grant number, or other identifying number assigned by the Federal sponsoring agency. If the advance or reimbursement is for more than one grant or other agreement, insert N/A; then, show the aggregate amounts. On a separate sheet, list each grant or agreement number and the Federal share of outlays made against the grant or agreement.
- Enter the employer identification number assigned by the U.S. Internal Revenue Service, or the FICE (institution) code if requested by the Federal agency.
- This space is reserved for an account number or other identifying number that may be assigned by the recipient.
- Enter the month, day, and year for the beginning and ending of the period covered in this request. If the request is for an advance or for both an advance and reimbursement, show the period that the advance will cover. If the request is for reimbursement, show the period for which the reimbursement is requested.
- Note: The Federal sponsoring agencies have the option of requiring recipients to complete items 11 or 12, but not both. Item 12 should be used when only a minimum amount of information is needed to make an advance and outlay information contained in item 11 can be obtained in a timely manner from other reports.
- The purpose of the vertical columns (a), (b), and (c), is to provide space for separate cost breakdowns when a project has been planned and budgeted by program, function, or

Entry

activity. If additional columns are needed, use as man additional forms as needed and indicate page number : space provided in upper right; however, the summar totals of all programs, functions, or activities should t shown in the "total" column on the first page.

- 11a Enter in "as of date," the month, day, and year of th ending of the accounting period to which this amou. applies. Enter program outlays to date (net of refund rebates, and discounts), in the appropriate columns. Fe requests prepared on a cash basis, outlays are the sum (actual cash disbursements for goods and services, th amount of indirect expenses charged, the value of in-kir contributions applied, and the amount of cash advanca and payments made to subcontractors and subrecipient For requests prepared on an accrued expenditure basi outlays are the sum of the actual cash disbursements, ti amount of indirect expenses incurred, and the net increas (or decrease) in the amounts owed by the recipient f goods and other property received and for servic performed by employees, contracts, subgrantees and oth payees.
 - 11b Enter the cumulative cash income received to date, requests are prepared on a cash basis. For reques prepared on an accrued expenditure basis, enter t cumulative income earned to date. Under either bas enter only the amount applicable to program income the was required to be used for the project or program by t terms of the grant or other agreement.
 - 11d Only when making requests for advance payments, enthe total estimated amount of cash outlays that will made during the period covered by the advance.
 - Complete the certification before submitting this reque

Ohio Valley Regional Development Commission
Ohio Valley Plastics Partnership
ARC Enhancing Manufacturing Competitiveness in Appalachia
Contract #94-47/CO-11481-94-I-302-0204
Two Year Project Period: March 1, 1994 - (extended to): August 31, 1996
Financial Status Report

Reimbursement Request for the Period:

April 1, 1996 - June 30, 1996

Budget Items	Buc	Budget - 2nd Year		Expend	Expenditures for the Period	eriod	Expend	Expenditures Year-to-Date	Date
Object Class Categories	TOTAL	IN-KIND	ARC	TOTAL	In-Kind/Cash	ARC	TOTAL	In-Kind/Cash	ARC
Personnel	81,500.00	5,000.00	76,500.00	7,349.23	830.00	6,519.23	71,328.16	4,017.50	67,310.66
Fringe Benefits	38,250.00	00.	38,250.00	5,024.42	00.	5,024.42	43,841.77	00.	43,841.77
Travel	18,080.00	2,080.00	16,000.00	800.53	293.53	507.00	14,652.66	1,305.23	13,347.43
Equipment	4,545.00	00.	4,545.00	00'	00:	00.	4,545.00	00.	4,545.00
Supplies	1,800.00	00.	1,800.00	00.	00.	00.	1,094.96	00.	1,094.96
Contractual	00.	00:	00:	00.	00.	00.	00.	00.	00.
Other	35,662.00	12,920.00	22,742.00	2,152.48	1,250.02	902.46	29,971.09	12,036.74	17,934.35
Total Direct Charges	179,837.00	20,000.00	159,837.00	15,326.66	2,373.55	12,953.11	165,433.64	17,359.47	148,074.17
Indirect Charges	40,163.00	00.	40,163.00	3,587.63	00.	3,587.63	38,764.04	00.	38,764.04
Total Project Cost	220,000.00	20,000.00	200,000.00	18,914.29	2,373.55	16,540.74	204,197.68	17,359.47	186,838.21

EXAMPLE FSR

EXHIBIT B

column a. reporting as non-federal resources column c. reporting as program income

			OMS APPROVAL NO.					PAGE OF		
				0348-			T	2 PAGES		
REQUEST FOR	ADVANCE		1.		or both boxe	REIMBURSE	2. BASIS OF REQUEST CASH			
OR REIMBUR	SEMENT		TYPE OF PAYMENT		b. "X" the applicable box			CASH		
			REQUESTED	FINA	√ ▼	X PARTIAL	XXXX	RUAL		
(See instruction 3. FEDERAL SPONSORING AGENCY AND OF WHICH THIS REPORT IS SUBMITTED	IS <i>ON back)</i> RGANIZATION ELEA	ENT TO	4. FEDERAL GRAP IDENTIFYING N BY FEDERAL A	IUMBER ASS	GNED	S. PARTIAL PAY	MENT REQUIRE THIS REQU	EST /		
Appalachian Regional	Commiss	ion	94-47/CO	-11481	-94-	#9	61	rsed		
6. EMPLOYER IDENTIFICATION		ACCOUNT NUMBER				BY THIS R				
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31-0926738	319/59	10	04/01		e sent is diffe		70/30			
9. RECIPIENT ORGANIZATION			10.12.12.1				•			
Name : Ohio Valle	y Region	al	Name							
Developmen	nt Commis	sion	Number	SA	ME					
Number and Street : 740 Second	i St., Rm	. 102	and Street	3,	t. 16					
	•									
City, State Portsmouth			City, State and ZIP Code :							
11. COM	PUTATION O	F AMOUNT OF REIME		VADVAN				•		
		(a)	(b)		(c) EXA	MPLE				
PROGRAMS/FUNCTIONS/AC	TIVITIES ▶	ARC 302			5/3	A 3.4	Te	OTAL		
		Enhancing Man	ıfacturin	ı a	PROGR INCO			*		
		Limane ing itali								
a. Total program	(As of date) 6/30/96	\$ 204,197.68	\$		\$ 204	1197.68	\$			
Outlays to date	0,00,30	-0-			140	13.53				
b Less: Cumulative program is	ncome					- ا	 			
cNet program outlays (Line a	minus	204,197.68			202	70415				
d. Estimated net cash outlays period	for advance	reimb.			Pl	unb.		reimb.		
period		204,197.68			202	704.15	1			
e. Total (Sum of lines c & d)		204,1.77.00				1				
f. Non-Federal share of amou	nt on line e	17,359.47				365.54				
		186.838.21			186	,838.2	\rightarrow			
g. Federal share of amount on	line e		, and the same of	and a second constitution of the second constitu	12.12					
h. Federal payments previous	ly requested	170,297.47		12	2/2/	10, 297.4	7			
i. Federal share now reques	sted (Line g	16,540.74	9102.		1216	540.74				
minus line h)	· · · · · · · · · · · · · · · · · · ·	-			Ca	707.62				
j. Advances required by	1st month	·			1 9	702.53				
month, when request- ed by Federal grantor		Roc	Ic of	i.	1	838.21) -			
agency for use in mak- ing prescheduled ad-	2nd month	pur.	1 set 10	Laste) / 5.2 1	1			
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STANDARD FORM 276 (Rev. 2-62) Prescribed by Office of Management and Budget Cir. No. A-102 and A-110

TICHENOR & ASSOCIATES

CERTIFIED PUBLIC ACCOUNTANTS and MANAGEMENT CONSULTANTS

WASHINGTON OFFICE
12531 CLIPPER DRIVE SUITE 202
WOODBRIDGE VA 22192

PARTNERS
WILLIAM R. TICHENOR
JONATHAN D. CROWDER
JAMES M. ANDERSON
DEIRDRE MCKENNA REED

BUSINESS: (703) 490-1004 METRO: (703) 352-1417 FAX: (703) 491-9426 E-MAIL: TICHASSOC@AOL.COM

January 17, 1997

Mr. Hubert N. Sparks Inspector General Appalachian Regional Commission 1666 Connecticut Avenue, N.W. Suite 215 Washington, D.C. 20235

RE: Final Report on Ohio Valley Regional Development Commission, ARC Grant No. CO-11481-94-I-302-0204.

Dear Hubert:

Enclosed please find two bound and two unbound copies of the final report on the above referenced ARC grant for the period March 1, 1994 through October 31, 1996. A draft report was issued to the Grantee for comment, and their comments have been received and incorporated into the final report. We have not provided a copy of the final report to the Grantee. If you have any questions or concerns, please feel free to contact me or Deirdre M. Reed at (703) 352-1417.

Sincerely,

Jonathan D. Crowder

TICHENOR & ASSOCIATES

Enclosures



A Proud Past, A New Vision

ARC

January 20, 1997

MEMORANDUM FOR

THE FEDERAL CO-CHAIRMAN

SUBJECT:

QIG Reports 97-5(H), Grant CO-11481-94, Enhancing

Manufacturing Competitiveness in Appalachia, and 97-6(H), Grant

AL-11527-94, Newborn Screening Project

Attached are copies of our reports on the subject grants. Open issues regarding the use of program income, budget deviations, and accomplishment of objectives, with respect to the manufacturing competitiveness grant, should be addressed by ARC prior to final payment. For the newborn screening grant, the unavailability of a project person during part of the grant period and budget

revisions can be resolved between ARC program and grantee staff.

Hubert M. Sparks
Inspector General

Attachment



January 20, 1997

Mr. Dan Neff, Director Governor's Office of Appalachia 77 South High Street, 28th Floor P. O. Box 1001 Columbus, OH 43266-0101

<u>re</u>: OIG Report 97–5(H), Grant CO-11481–94

Dear Mr. Neff:

Enclosed is a copy of our report dealing with a grant for enhancing manufacturing competitiveness in Appalachia.

Sincerely,

Juliu W. Sparks
Hubert N. Sparks
Inspector General

Enclosure



January 20, 1997

Mr. Jeffrey A. Spencer, Executive Director Ohio Valley Regional Development Commission Griffin Hall, Room 102 740 Second Street Portsmouth, OH 45662-4088

<u>re</u>: OIG Report 97–5(H), Grant CO–11481–94

Dear Mr. Spencer:

Enclosed is a copy of our final report dealing with a grant for enhancing manufacturing competitiveness if Appalachia. The work was performed by auditors from Tichenor and Associates, C.P.A., under contract with my office.

A further response to my office is not requested. However, the noted issues with respect to use of program income, budget deviations, and accomplishment of grant objectives should be resolved with ARC program staff.

A copy of this report is being provided to the Federal Co-Chairman, ARC Executive Director, and Ohio State Alternate.

The courtesies and cooperation provided the auditors were appreciated.

Sincerely,

Inspector General

Enclosure

Spuls



Vinton ...

OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION

A Regional Partnership Dedicated to the Development of Southern Ohio

November 25, 1996

OVERNIGHT DELIVERY

Mr. Wynn Beard, CPA
Audit Manager
TICHENOR & ASSOCIATES
Certified Public Accountants
9112 Leesgate Road, Suite 3
Louisville, KY 40222

RE: Draft Memorandum Report on OVRDC's ARC Enhancing Manufacturing Competitiveness in Appalachia Grant No. CO-11481-94-I-302-0204

March 1, 1994 through October 31, 1996

Dear Mr. Beard:

On November 1, 1996, the Ohio Valley Regional Development Commission (hereinafter referred to as "the Commission") received the draft memorandum report, on the above Appalachian Regional Commission (ARC) grant. The memorandum report is a result of your on-site review conducted on September 19 and 20, 1996. This letter and the attached supporting documentation is submitted as our response to the report. This written response is also a follow-up to the telephone response made by the Finance Director on November 14, 1996.

The following is our response to the results and recommendations contained in the memorandum report:

A. Incurred Costs

The Commission incurred total program costs of \$204,197.68 from March 1, 1994 through June 30, 1996. The Commission requested a total of \$186,838.21 reimbursement from ARC: however, the ARC contract has a 10% retention of funds until the project is accepted in final form. Therefore, only \$180,000 has been reimbursed, with a \$20,000 balance remaining as of this date. No matching funds were required; however, the Commission did incur non-federal costs of \$17,359.47 through June 30, 1996 on this project, with the breakout of the non-federal resources being \$15,865.94 as in-kind and \$1,493.53 in cash. Please refer to the attached EXHIBIT A (a copy of the financial status report for the period ending June 30, 1996) as supporting documentation.

TICHENOR & ASSOCIATES
Response to Memorandum Report
November 25, 1996

Page 2 of 3

B. Internal Controls

1. Program Income Not Offset Against Expenses

The Commission did collect \$1,494 and identified this revenue as a non-federal resource for this project (please also refer to EXHIBIT A). The accounting of this revenue was treated as a non-federal resource, and as identified in your report within the program income identification given under OMB A-110, Subpart C, .24 Program Income was "(2) used to finance the non-federal share of the project or program". As a result please refer to EXHIBIT B, an example of the financial status report revised, which reflect the reporting of program income on this project as of June 30, 1996. The total amount of \$1,494 should not be required to be returned to ARC.

2. Employee Fringe Benefit Costs Exceeded Budget

The Commission has been analyzing methods to reduce the overall fringe benefit costs for all projects throughout this fiscal year. A budget modification can be submitted if necessary. The Commission has also implemented (as of November 15, 1996) a purchase order system which serves as a strengthening of internal controls and also provides a warning system when costs exceed the budget.

C. Program Results

The Commission feels that the overall objectives of the ARC Enhancing Manufacturing grant have been met. The closing of this project through the submission of the final report has been somewhat more challenging than originally perceived. During the months of June and July the Project Director and Coordinator both obtained new employment and tendered their resignations to the Commission. The submission and review of the draft final report took longer than expected, especially due to increased responsibilities of both parties. The Commission worked out part-time arrangements with the Project Coordinator to assist with the revisions on the final report and the Commission will be addressing the issues of meeting all objectives of the grant in its final report.

In closing, the Commission appreciates the opportunities ARC has provided in order to enhance manufacturing competitiveness in Appalachia.

Page 3 of 3

TICHENOR & ASSOCIATES Response to Memorandum Report November 25, 1996

My apologies for this short delay, I have had a death in my immediate family and have not be available to sign this response until today. If you should have any questions or need additional information, please call me at (614) 354-7795. Thank you for your attention and cooperation to the above.

Sincerely,

Jeffrey A. Spencer, Executive Director

OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION

JAS:RBM

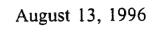
Attachments:

EXHIBIT A EXHIBIT B

Rebecca Banchy-McIlwain, Finance Director cc: **OVRDC** Finance Committee Reynolds & Company finance project file

OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION

A Regional Partnership Dedicated to the Development of Southern Ohio



FILE COPY



OVRDC 740 Second Street Room 102 Portsmouth OH 45662-4088

Voice: (614) 354-7795 In Ohio: 1-800-223-7491 (614) 353-6353 FAX:

Chairman: Robert Proud

Vice-Chairman: Paul Rothwell

Treasurer: Gerald V. Snyder

Executive Director: Jeffrey Spencer

eaving the Counties of:

Adams

Brown

Clermont

Favette

Gallia

Highland

Jackson

Lawrence

Pike

Ross

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Vinton

Mr. Jeffrey W. Thompson, Project Coordinator Industrial Competitiveness Initiative Appalachian Regional Commission 1666 Connecticut Ave., N.W. Washington, D.C. 20235

ARC Contract No. 94-47/CO-11481-94-I-302-0204 RE:

Enhancing Manufacturing Competitiveness in Appalachia

Financial Status Report, Request #9

Dear Mr. Thompson:

Please find enclosed an original and two (2) copies of the Request for Reimbursement {SF 270} for the above mentioned project. reimbursement request is for the period April 1, 1996 - June 30, 1996. The draft final report was submitted to you under a separate cover for your review and comment.

If you have any questions or need additional information, please feel free to call my office at (614) 354-7795. Thank you in advance for your assistance regarding this request.

Sincerely,

Rebecca Banchy-McIlwain, Finance Director

OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION

Enclosures

RBM

			OMB APPROVAL	PAGE OF				
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	CERTIFICATION					
13.	SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	DATE REQUEST SUBMITTED				
certify that to the best of my knowledge and belief the data on the reverse are	Jenes -	08/13/96				
prrect and that all outlays were made in occordance with the grant conditions or ther agreement and that payment is due	TYPED OR PRINTED NAME AND TITLE	TELEPHONE (AREA CODE, NUMBER, EXTENSION)				
nd has not been previously requested.	Jeffrey A. Spencer Executive Director	614/354-7795				

This space for agency use

Public reporting burden for this collection of information is estimated to average 60 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348–0004), Washington, DC 20503.

PLEASE <u>DO NOT</u> RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET, SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

INSTRUCTIONS

Please type or print legibly, Items 1, 3, 5, 9, 10, 11c, 11e, 11f, 11g, 11i, 12 and 13 are self-explanatory; specifinstructions for other items are as follows:

tem Entry

- Indicate whether request is prepared on cash or accrued expenditure basis. All requests for advances shall be prepared on a cash basis.
- Enter the Federal grant number, or other identifying number assigned by the Federal sponsoring agency. If the advance or reimbursement is for more than one grant or other agreement, insert N/A; then, show the aggregate amounts. On a separate sheet, list each grant or agreement number and the Federal share of outlays made against the grant or agreement.
- 6 Enter the employer identification number assigned by the U.S. Internal Revenue Service, or the FICE (institution) code if requested by the Federal agency.
- 7 This space is reserved for an account number or other identifying number that may be assigned by the recipient.
- 8 Enter the month, day, and year for the beginning and ending of the period covered in this request. If the request is for an advance or for both an advance and reimbursement, show the period that the advance will cover if the request is for reimbursement, show the period for which the reimbursement is requested.
- Note: The Federal sponsoring agencies have the option of requiring recipients to complete items 11 or 12, but not both, Item 12 should be used when only a minimum amount of information is needed to make an advance and outlay information contained in item 11 can be obtained in a timely manner from other reports.
- 11 The purpose of the vertical columns (a), (b), and (c), is to provide space for separate cost breakdowns when a project has been planned and budgeted by program, function, or

Entry

activity. If additional columns are needed, use as man additional forms as needed and indicate page number a space provided in upper right; however, the summar totals of all programs, functions, or activities should to shown in the "total" column on the first page.

- 11a Enter in "as of date," the month, day, and year of th ending of the accounting period to which this amouapplies. Enter program outlays to date (net of refund rebates, and discounts), in the appropriate columns. For requests prepared on a cash basis, outlays are the sum (actual cash disbursements for goods and services, th amount of indirect expenses charged, the value of in-kir contributions applied, and the amount of cash advance and payments made to subcontractors and subrecipient For requests prepared on an accrued expenditure basi outlays are the sum of the actual cash disbursements, ti amount of indirect expenses incurred, and the net increa: (or decrease) in the amounts owed by the recipient f goods and other property received and for servic performed by employees, contracts, subgrantees and oth payees.
 - 11b Enter the cumulative cash income received to date, requests are prepared on a cash basis. For request prepared on an accrued expenditure basis, enter the cumulative income earned to date. Under either base enter only the amount applicable to program income the was required to be used for the project or program by the terms of the grant or other agreement.
 - Only when making requests for advance payments, enter total estimated amount of cash outlays that will made during the period covered by the advance.
 - 13 Complete the certification before submitting this reque

STANDARD FORM 270 SACK (Nov. 2-

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Page 2 of 2

Ohio Valley Regional Development Commission
Ohio Valley Plastics Partnership
ARC Enhancing Manufacturing Competitiveness in Appalachia
Contract #94-47/CO-11481-94-I-302-0204
Two Year Project Period: March 1, 1994 - (extended to): August 31, 1996

Reimbursement Request for the Period:

April 1, 1996 - June 30, 1996

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EXAMPLE FSR

EXHIBIT B

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