



MEMORANDUM

DATE: October 09, 2018

TO: USAID/Management/Office of Acquisition and Assistance/Cost Audit and Support Division, Branch Chief, David A. McNeil

FROM: Director of External Financial Audits, Abdoulaye Gueye /s/

SUBJECT: Examination of Costs Claimed for the Two Fiscal Years Ended September 30, 2011 for Associates in Rural Development, Inc. (3-000-19-001-I)

This memorandum transmits the final examination report on the examination of costs claimed for Associates in Rural Development, Inc. (ARD) on in-scope contracts and subcontracts for the fiscal years (FY) ended September 30, 2010 and 2011 and determined that costs claimed are allowable, allocable and reasonable in accordance with contract terms; Part 31 of the Federal Acquisition Regulation (FAR); Agency for International Development Acquisition Regulations (AIDAR); Department of State Standardized Regulations (DSSR); and 2 Code of Federal Regulations (CFR) *Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. The U.S. Agency for International Development (USAID) Office of Acquisition and Assistance, Cost, Audit, and Support Division contracted with Kearney & Company to conduct the examination. The contract required Kearney & Company to perform the examination in accordance with Government Auditing Standards issued by the Comptroller General of the United States.

Kearney & Company states that it performed its examination in accordance with attestation standards established by the American Institute of Certified Public Accountants (AICPA) and the standards applicable to attestation engagements contained in Government Auditing Standards issued by the Comptroller General of the United States. Kearney & Company is responsible for the enclosed report and the conclusions expressed in it. We do not express an opinion on whether costs claimed on in-scope contracts and subcontracts for each FY is allowable, allocable and reasonable in accordance with contract terms; Part 31 for the FAR; AIDAR; DSSR; and 2 CFR 200 *Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.¹

The objective of this examination was to express an opinion on whether the costs claimed by ARD on in-scope contracts and subcontracts for the two FYs ended September 30, 2011 are allowable, allocable, and reasonable in accordance with contract terms; Part 31 of the FAR; AIDAR, DSSR, and 2 CFR 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, as applicable. To answer the objective, Kearney & Company designed its testing procedures to evaluate the internal control environment surrounding ARD's subcontract management process and to verify that ARD had adequate controls in place for monitoring subcontractor costs. Its examination also included evaluating the claimed costs reported in the incurred cost proposals for compliance with the applicable requirements contained in

¹ We reviewed the audit firm's report for conformity with professional reporting standards. Our desk reviews are typically performed to identify any items needing clarification or issues requiring management attention. Desk reviews are limited to review of the audit report itself and excludes review of the auditor's supporting working papers; they are not designed to enable us to directly evaluate the quality of the audit performed.

the FAR, AIDAR, DSSR and other specific contract provisions. Providing an opinion on compliance with specific provisions was not an objective of its examination; accordingly, Kearney & Company did not express such an opinion. Kearney & Company audited \$324,718,213 of ARD's incurred costs of which USAID audited costs total \$323,814,040 for the two fiscal years ended September 30, 2010 and 2011.

Kearney & Company identified a scope limitation applicable to ARD's FYs 2010 and 2011 claimed subcontractor costs. The auditors noted that total subcontractor costs claimed as other direct costs in ARD's ICPs are material, but based on the structure of the information presented in ARD's ICP and general ledger, the auditors could not determine, with reasonable certainty, the composition of the subcontractor costs claimed as being direct or indirect. Where applicable, Kearney & Company incorporated the results of previous audits of subcontractor costs into this report. For the remaining subcontractors that have not, to the auditor's knowledge within the fieldwork period, been subjected to a previous audit, Kearney & Company determined that the potential aggregate effect on ARD's claimed costs could be material. This represents a scope limitation to the burdened subcontractor costs claimed, as well as the subcontractor costs that are included in ARD's Material Handling indirect rate base.

Kearney & Company expressed a qualified opinion. In Kearney & Company's opinion except for the possible effects of the matters described in the preceding paragraph, costs claimed by ARD on in-scope contracts and subcontracts for the FY's ending September 30, 2010 and 2011 are allowable, allocable, and reasonable in accordance with contract terms; Part 31 or the FAR; AIDAR; DSSR; and 2 CFR 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, as applicable, in all material respects. Kearney & Company did not render an opinion on the effectiveness of the contractor's accounting systems and related internal controls. The auditor's examination did not disclose any findings that are required to be reported under *Government Auditing Standards*. The auditors questioned negative direct costs of \$79,853, and unsupported direct costs of \$12,989. The auditors also questioned indirect costs of \$20,178, composed of \$5,513 in ARD Division Over Head pool costs, \$989 in Material Handling pool costs, and \$13,676 in G&A pool costs applicable to USAID.

To address the issues identified in the audit report, we recommend that USAID's Office of Acquisition and Assistance Cost, Audit and Support Division:

Recommendation 1

Determine the allowability of \$79,853 in reimbursements from Associates in Rural Development, Inc. detailed on pages 1 and 2 and 29 through 34 of the report.

Recommendation 2

Determine the allowability of \$13,367 in unsupported direct costs from Associates in Rural Development, Inc. detailed on pages 1 and 2 and 29 through 34 of the report and recover any amount that is unallowable.

We ask that you provide your written notification of actions planned or taken to reach a management decision. We appreciate the assistance extended to audit staff during the engagement.

OIG does not routinely distribute independent public accounting reports beyond the immediate addresses because a high percentage of these reports contain information restricted from release under the Trade Secrets Act, 18 U.S.C 1905 and Freedom of Information Act Exemption Four, 5 U.S.C. 552(b)(4) ("commercial or financial information obtained from a person that is privileged or confidential).

If you have any questions related to this report, please contact Steve Shea, Assistant Director, at (202) 712-1386 or sshea@usaid.gov.

Attachment: As stated

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