

NATIONAL SECURITY AGENCY
OFFICE OF THE INSPECTOR GENERAL



Semiannual Report to Congress

1 October 2025 to 31 March 2026

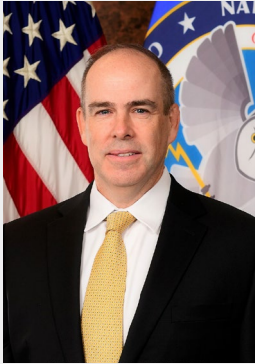




Pursuant to the Inspector General Act of 1978, as amended, and in accordance with NSA/CSS Policy 1-60, the NSA/CSS Office of the Inspector General conducts independent oversight that promotes the wise use of public resources; adherence to laws, rules, and regulations; and respect for Constitutional rights. Through audits, evaluations, inspections, and investigations, we detect and deter fraud, waste, abuse, and misconduct, and promote the economy, efficiency, and effectiveness of NSA operations.



Message from the Deputy Inspector General



I am pleased to submit the Semiannual Report (SAR) for the National Security Agency (NSA)/Central Security Service (CSS)—hereinafter referred to as NSA—Office of the Inspector General (OIG) for the period ending 31 March 2026. Once again, NSA fully supported our team and agreed to all our recommended improvements this period.

The OIG continues to create positive change through impactful and independent oversight. We evaluate risks using national priorities and agile oversight to produce actionable reports and investigations. A main focus for our investigative team is combating and exposing fraud proactively and with our law enforcement partners. In addition, our audits, evaluations, and inspections teams continue to shine a light on the areas where NSA can improve, reduce costs, and increase effectiveness and efficiency.

The OIG's critical oversight encompasses multiple areas, including:

- The Audits and Evaluations Division provides an independent check on a wide breadth of programs and operations throughout NSA: authorities and mission-related activities, civil liberties and privacy, cybersecurity and technology, mission and mission support, financial audits, and procurements.
- The Inspections Division provides oversight across the NSA enterprise to address identified risk areas and NSA's ability to promote effective, efficient, and economical management of an organization, site, or function. Inspections may recommend improvements and identify best practices across a broad range of topics.
- The Investigations Division operates our Hotline—ensuring whistleblowers have an independent, protected, and lawful means to communicate confidentially about allegations of fraud, waste, and abuse—and investigates criminal matters with our law enforcement partners, as well as investigating administrative matters involving employee misconduct.

Key highlights from this reporting period include:

- Our ongoing work with the Department of Justice, the Federal Bureau of Investigation, and the Defense Criminal Investigative Service that has led to another guilty plea and additional criminal charges related to a multi-million dollar bid-rigging and fraud scheme; and
- The Audit of NSA's FY 2025 Financial Statements, on which the OIG was unable to express an opinion, despite NSA's progress in a number of key areas. Accurate financial statements are a priority for NSA, and the OIG will continue our role in the independent review of those statements.

I look forward to leading our team's work, adding value to NSA, the Intelligence Community, the warfighter, and to the Nation.

A handwritten signature of Kevin B. Gerrity is shown in the center of the page.

Kevin B. Gerrity
Deputy Inspector General



Highlights

Investigations

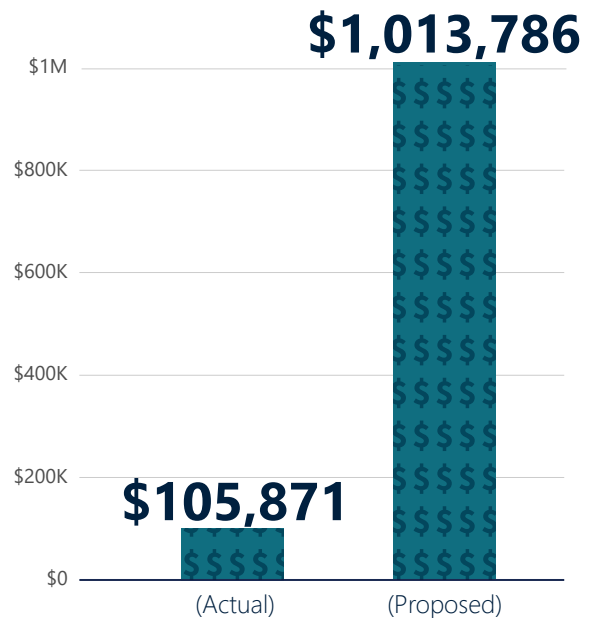


17,474 Hotline Processed

56 New Investigations
60 Closed Investigations

84 New Inquiries
138 Closed Inquiries

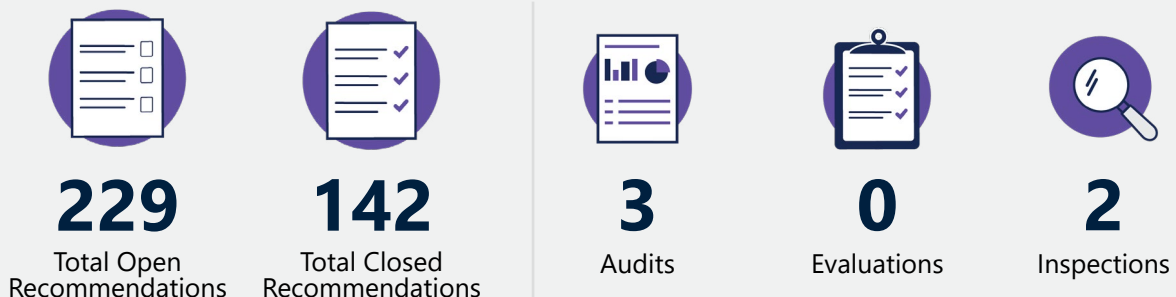
Monetary Recoveries



Disciplinary Actions



Reports



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Information Related to Interference by NSA

The OIG experienced no attempts by NSA to interfere with our independence. NSA fully cooperated with our work, did not refuse to provide or attempt to delay or restrict access to records or other information, and did not constrain our budget to limit the capabilities of our Office.



Audit, Inspection, and Evaluation Reports Issued

For the following reports, NSA agreed with the OIG's recommendations. These recommendations will assist NSA to be more effective and efficient.

Audit Reports

Audit of NSA's Implementation of Response and Recovery Controls for a Specified System

The audit objective was to determine the extent to which NSA has effectively implemented response and recovery controls—required by Federal Continuity Directives and NSA policies—for a specified system. The OIG conducted interviews with relevant Agency officials, evaluated written procedures and other documentation, and assessed the implementation of controls for the specified system. We highlighted gaps in the specified system's response and recovery controls and made recommendations for improvement.

Audit of the Agency's Foreign Language Incentive Pay (FLIP) Program

The overall objective of the audit was to determine if the Agency is conducting the FLIP program economically, efficiently, and in accordance with applicable policies. The OIG found that NSA generally complied with the eligibility requirements for each FLIP subprogram; however, we also found the efficiency of the FLIP incentive submission process could be improved to reduce potential debts incurred by recipients.

Audit of NSA's FY 2025 Financial Statements

The objective of this audit was to provide an opinion on whether the Agency's financial statements are presented fairly in all material respects and in accordance with U.S. generally accepted accounting principles. While NSA had made progress in a number of key areas, the OIG was unable to express an opinion on the financial statements because NSA could not provide sufficient, appropriate evidence to support certain material account balances.

Inspection Reports

Inspection of a Field Site

The overall objective of this inspection was to evaluate the efficiency, economy, and effectiveness of a broad range of a field site's activities and operations.



Inspection of a Second Field Site

The overall objective of the inspection was to evaluate the efficiency, economy, and effectiveness of a broad range of a field site's activities and operations.

Evaluation Reports

No evaluations were issued during this reporting period.

Total Dollar Value of Questioned Costs and Funds Put to Better Use During the Reporting Period

No questioned costs or funds put to better use were identified in OIG reports during this reporting period.



Information Regarding Significant Revised Management Decisions

The Inspector General Act of 1978, as amended (Title 5 U.S. Code [U.S.C.], Chapter 4) (IG Act), defines “management decision” as the evaluation by the management of an establishment of the findings and recommendations included in an audit report and the issuance of a final decision by management concerning its response to the findings and recommendations, including actions concluded to be necessary. For OIG audits and evaluations, management’s decision to agree or disagree with a recommendation and submission of a corrective action plan occur prior to issuance of the final report. For OIG inspections, management’s decision to agree or disagree with a recommendation occurs prior to issuance of the final report, and their submission of a corrective action plan occurs shortly after issuance of the final report.

Significant revised management decisions made in the current reporting period to reverse or change the initial management decision made during a prior reporting period are listed below:

Report on Requirements for Mission Documentation

NSA management submitted a request to close three recommendations that are approximately eight years old, on the basis that it accepts the risk to permit certain non-NSA affiliated personnel to have access to information without the requisite documentation. The OIG closed the recommendations.



Compliance With Federal Financial Management Improvement Act of 1996 (FFMIA)

NSA reported in its Agency Financial Report for FY 2025 that it is not in substantial compliance with Section 803(a) of the FFMIA. Specifically, it is not in compliance with federal financial management systems requirements or applicable federal accounting standards. NSA's target for compliance is FY 2028.



Investigations¹

Criminal Cases

One Charged in a Conspiracy to Defraud the U.S. Government; One Pled Guilty

One individual was charged in a superseding indictment with a scheme to defraud the U.S. Government that included rigging bids for information technology (IT) contracts and receiving kickbacks in exchange for influence over IT procurements. The superseding indictment charges the individual with conspiracy to commit wire fraud, four counts of wire fraud, and major fraud. The OIG previously reported that another individual was charged in the District of Maryland for their involvement in a conspiracy to defraud the U.S. Government related to the sale of IT products and services to the Federal Government. That individual subsequently pled guilty and faces a maximum penalty of 10 years in prison. A federal district court judge will determine the individual's sentence after considering the U.S. Sentencing Guidelines and other statutory factors.²

The OIG investigated the case with other law enforcement partners as part of the Department of Justice, Antitrust Division's Procurement Collusion Strike Force, a joint law enforcement effort to combat antitrust crimes and related fraudulent schemes that impact government procurement, and grant and program funding at all levels of government—federal, state, and local. The Justice Department's press release can be found at:

- <https://www.justice.gov/opa/pr/two-plead-guilty-and-executive-maryland-it-companies-charged-conspiracy-defraud-federal>

Actions Taken by NSA

During the reporting period, NSA notified the OIG of disciplinary decisions for 19 employees based on OIG reports: four employees were terminated or resigned in lieu of removal, one employee received a suspension of 30 days or more, seven employees received a suspension of fewer than 30 days, and seven employees, including two GG-15 employees, received written reprimands or counseling.

¹In accordance with reporting requirements in this Semiannual Report, senior Government employees are defined as those in General Grade (GG)-15 and higher or any commissioned military officer in pay grades O-6 and above.

²All defendants are presumed innocent until proven guilty beyond a reasonable doubt in a court of law.



Investigative Statistical Tables

Category	Total
Number of Investigative Reports	54
Number of Persons Referred to the Department of Justice for Criminal Prosecution	22
Number of Persons Referred to the State and Local Prosecuting Authorities for Criminal Prosecution	0
Number of Indictments and Criminal Informations That Resulted From Prior Referrals	1
Total Number of Convictions from Investigations	1

Note: Statistical tables were developed by compiling data from the OIG's internal Investigations Division database.

Summary of Closed Significant Investigations

Investigations Involving Whistleblower Retaliation

The OIG closed six separate investigations into allegations of whistleblower retaliation:

- Five of the investigations determined that six Agency supervisors, including one Senior Executive and three GG-15 employees, did not reprimand Agency employees for making protected disclosures.
- One of the investigations determined that two supervisory contractors did not reprimand against a subcontractor employee for making protected disclosures.

Total Number of Convictions Resulting from Investigations

One conviction resulted from OIG investigations in this reporting period: see Criminal Cases above.

Investigations Substantiating Misconduct Involving Senior Government Employees

Time and Attendance Fraud

The OIG determined that six Agency GG-15 employees submitted false and inaccurate timesheets totaling 924.50 hours. This equates to an approximate loss to the Government of \$86,053.



Substantiated Investigations of Whistleblower Retaliation

There were no instances of substantiated whistleblower retaliation during this period.

Semiannual Report on Investigations of Unauthorized Public Disclosures of Classified Information

Under Title 50 U.S.C. § 3235, the OIG is required to submit to the Congressional Intelligence Committees a report on investigations of unauthorized public disclosures of classified information, and to do so no less frequently than once every six months. For purposes of this section, an unauthorized public disclosure of classified information means the unauthorized disclosure of classified information to a journalist or media organization.

During the period from 1 October 2025 through 31 March 2026, the OIG did not open or complete any investigations of unauthorized public disclosures of classified information.



Audits, Inspections, Evaluations, and Investigations of Senior Government Employees Closed and Not Disclosed to the Public

This Semiannual Report discloses to the public all audits, inspections, evaluations, and investigations involving senior Government employees closed during the reporting period.



Appendix A: Peer Review

Peer Reviews Conducted by Other OIGs

No peer reviews were completed during this reporting period. The last peer review of the NSA OIG was conducted by the Central Intelligence Agency OIG and covered the Investigations Division for the period from 1 November 2023 through 5 November 2024. The external peer review team issued a rating of “pass.”

There are no outstanding recommendations from any peer review of the NSA OIG.

Peer Reviews Conducted by NSA OIG

The NSA OIG did not complete a peer review of another OIG during this reporting period.

There are no outstanding recommendations from any peer reviews performed by the NSA OIG.



Appendix B: Recommendations Made Before the Reporting Period for Which Corrective Action Has Not Been Completed, and All Outstanding Recommendations in the Past 12 Months

Report Date	Report Number	Recommendation Number
03/31/2011	AU-11-0001	0001-3
06/28/2013	AU-13-0004	0004-5
07/23/2015	JT-15-0002	1015
07/14/2017	AD-17-0001	0001-1
12/29/2017	AU-16-0018	0018-18
08/01/2018	JT-18-0001	2314
07/11/2019	IN-19-0002A	2902
08/28/2019	JT-18-0003	1509
10/02/2019	AU-18-0002	0002-1
10/02/2019	AU-18-0002	0002-4
12/18/2019	ST-18-0002	0002-4
12/18/2019	ST-18-0002	0002-6
12/18/2019	ST-18-0002	0002-7
06/18/2020	ST-18-0006	0006-8
06/18/2020	ST-18-0006	0006-9
06/18/2020	ST-18-0006	0006-12
06/18/2020	ST-18-0006	0006-18
06/18/2020	ST-18-0006	0006-23
06/18/2020	ST-18-0006	0006-25
07/01/2020	ST-18-0009	0009-5
07/01/2020	ST-18-0009	0009-8
07/14/2020	JT-19-0001	1608
07/14/2020	JT-19-0001	2601
09/21/2020	AU-19-0001	0001-3
09/30/2020	ST-19-0002	0002-1
09/30/2020	ST-19-0002	0002-2
09/30/2020	ST-19-0002	0002-3

Report Date	Report Number	Recommendation Number
09/30/2020	ST-19-0002	0002-4
09/30/2020	ST-19-0002	0002-5
09/30/2020	ST-19-0002	0002-8
09/30/2020	ST-19-0002	0002-9
09/30/2020	ST-19-0002	0002-12
12/17/2020	AU-18-0012	0012-5
03/31/2021	ST-19-0003	0003-16
08/30/2021	EV-19-0002	0002-1
08/30/2021	EV-19-0002	0002-2
08/30/2021	EV-19-0002	0002-3
08/30/2021	EV-19-0002	0002-6
08/30/2021	EV-19-0002	0002-9
08/30/2021	EV-19-0002	0002-12
08/30/2021	EV-19-0002	0002-15
09/28/2021	JT-20-0001	1311
09/28/2021	JT-20-0001	2109
09/28/2021	JT-20-0001	2304
09/29/2021	EV-21-0002	0002-11
09/30/2021	AU-20-0007	0007-15
02/09/2022	EV-20-0005	0005-10
06/30/2022	AD-21-0006	0006-4
09/14/2022	EV-21-0005	0005-5
09/14/2022	EV-21-0005	0005-20
09/14/2022	EV-21-0005	0005-21
09/14/2022	EV-21-0005	0005-22
09/19/2022	JT-21-0002	2302
09/19/2022	JT-21-0002	2404



Report Date	Report Number	Recommendation Number
09/27/2022	EV-22-0003	0003-1
09/27/2022	EV-22-0003	0003-2
09/27/2022	EV-22-0003	0003-4
09/27/2022	EV-22-0003	0003-5
09/27/2022	EV-22-0003	0003-6
09/27/2022	EV-22-0003	0003-7
09/27/2022	EV-22-0003	0003-9
09/27/2022	EV-22-0003	0003-10
11/17/2022	AD-23-0002	0002-04
05/02/2023	AU-22-0001	0001-3
05/02/2023	AU-22-0001	0001-4
05/02/2023	AU-22-0001	0001-11
05/26/2023	EV-20-0009	0009-23
05/26/2023	EV-20-0009	0009-24
05/26/2023	EV-20-0009	0009-25
10/23/2023	JT-22-0002	1003
10/23/2023	JT-22-0002	1607
10/23/2023	JT-22-0002	2101
10/23/2023	JT-22-0002	2301
10/23/2023	JT-22-0002	2601
02/12/2024	AU-22-0009	0009-10
02/12/2024	AU-22-0009	0009-11
02/12/2024	AU-22-0009	0009-13
02/12/2024	AU-22-0009	0009-19
02/21/2024	EV-23-0012	0012-7
02/21/2024	EV-23-0012	0012-8
02/21/2024	EV-23-0012	0012-9
04/10/2024	AU-22-0004	0004-20
05/29/2024	EV-23-0016A	0016A-1
05/29/2024	EV-23-0016A	0016A-2
06/18/2024	JT-21-0001	1519-S
07/09/2024	EV-24-0004	0004-7
07/09/2024	EV-24-0004	0004-8
09/10/2024	JT-24-0001A	0001A-QRR-1
09/10/2024	JT-24-0001A	0001A-QRR-2
09/30/2024	IN-23-0004A	0004A-1

Report Date	Report Number	Recommendation Number
09/30/2024	IN-23-0004A	0004A-2
10/04/2024	IN-24-0002A	0002A-2
10/04/2024	IN-24-0002A	0002A-3
10/04/2024	IN-24-0002A	0002A-4
10/04/2024	IN-24-0002A	0002A-5
10/04/2024	IN-24-0002A	0002A-6
10/04/2024	IN-24-0002A	0002A-7
10/16/2024	IN-23-0003B	2905
11/07/2024	IN-23-0003C	0003C-QRR-2a
11/07/2024	IN-23-0003C	0003C-QRR-2b
11/12/2024	JT-22-0003	1518-S
11/12/2024	JT-22-0003	1520-S
11/12/2024	JT-22-0003	2101
11/15/2024	EV-24-0009	0009-1
11/15/2024	EV-24-0009	0009-2
11/15/2024	EV-24-0009	0009-3
11/15/2024	EV-24-0009	0009-4
11/26/2024	EV-23-0015B	0015B-1
12/03/2024	AU-22-0011	0011-1
12/03/2024	AU-22-0011	0011-2
12/03/2024	AU-22-0011	0011-3
12/03/2024	AU-22-0011	0011-10
12/19/2024*	AU-24-0002	0002-1
12/19/2024*	AU-24-0002	0002-3
12/19/2024*	AU-24-0002	0002-4
03/21/2025	JT-23-0001	1101
03/21/2025	JT-23-0001	2105
03/21/2025	JT-23-0001	2119
03/21/2025	JT-23-0001	2403
03/21/2025	JT-23-0001	2601
03/21/2025	JT-23-0001	2603
Outstanding Recommendations in the Past 12 Months		
04/11/2025	IN-24-0002	1301
04/11/2025	IN-24-0002	1502
04/11/2025	IN-24-0002	1601

*The date was updated from the prior SAR.



Report Date	Report Number	Recommendation Number
04/11/2025	IN-24-0002	1602
04/11/2025	IN-24-0002	2301
04/11/2025	IN-24-0002	2601
04/11/2025	IN-24-0002	2602
05/06/2025	JT-24-0002A	0002A-1
05/06/2025	JT-24-0002A	0002A-2
05/06/2025	JT-24-0002A	0002A-3
05/06/2025	JT-24-0002A	0002A-6
05/16/2025	EV-25-0001	0001-1
05/16/2025	EV-25-0001	0001-2
05/16/2025	EV-25-0001	0001-3
06/10/2025	IN-23-0003	1405
06/10/2025	IN-23-0003	2101
06/10/2025	IN-23-0003	2401
06/10/2025	IN-23-0003	2501
06/13/2025	JT-23-0002	1304
06/13/2025	JT-23-0002	1506
06/13/2025	JT-23-0002	1507
06/13/2025	JT-23-0002	1509
06/13/2025	JT-23-0002	1514
06/13/2025	JT-23-0002	1604
06/13/2025	JT-23-0002	1605
06/13/2025	JT-23-0002	2001
06/13/2025	JT-23-0002	2104
06/13/2025	JT-23-0002	2501
06/13/2025	JT-23-0002	2502
06/13/2025	JT-23-0002	2503
06/13/2025	JT-23-0002	2505
06/13/2025	JT-23-0002	2506
06/13/2025	JT-23-0002	2601
07/02/2025	IN-23-0001	2103
07/02/2025	IN-23-0001	2402
07/02/2025	IN-23-0001	2501
07/02/2025	IN-23-0001	2601
08/04/2025	IN-24-0003	1601
08/04/2025	IN-24-0003	2403
08/04/2025	IN-24-0003	2501

Report Date	Report Number	Recommendation Number
08/05/2025	EV-23-0016	0016-1
08/05/2025	EV-23-0016	0016-2
08/05/2025	EV-23-0016	0016-3
08/05/2025	EV-23-0016	0016-4
08/05/2025	EV-23-0016	0016-5
08/05/2025	EV-23-0016	0016-6
08/05/2025	EV-23-0016	0016-7
08/05/2025	EV-23-0016	0016-8
08/05/2025	EV-23-0016	0016-9
08/05/2025	EV-23-0016	0016-10
08/05/2025	EV-23-0016	0016-11
08/05/2025	EV-23-0016	0016-12
08/08/2025	AU-22-0009B	0009B-2
08/08/2025	AU-22-0009B	0009B-4
08/08/2025	AU-22-0009B	0009B-5
08/08/2025	AU-22-0009B	0009B-6
08/08/2025	AU-22-0009B	0009B-7
09/24/2025	JT-24-0001	1101
09/24/2025	JT-24-0001	1202
09/24/2025	JT-24-0001	1503
09/24/2025	JT-24-0001	1504
09/24/2025	JT-24-0001	1516
09/24/2025	JT-24-0001	1518
09/24/2025	JT-24-0001	1521
09/24/2025	JT-24-0001	1605
09/24/2025	JT-24-0001	2003
09/24/2025	JT-24-0001	2101
09/24/2025	JT-24-0001	2102
09/24/2025	JT-24-0001	2103
09/24/2025	JT-24-0001	2502
09/24/2025	JT-24-0001	2601
09/24/2025	JT-24-0001	2602
09/24/2025	JT-24-0001	2603
10/15/2025	IN-24-0001	1301
10/15/2025	IN-24-0001	1506
10/15/2025	IN-24-0001	2002



Report Date	Report Number	Recommendation Number
10/15/2025	IN-24-0001	2501
01/05/2026	IN-23-0004	1002
01/05/2026	IN-23-0004	1102
01/05/2026	IN-23-0004	1413
01/05/2026	IN-23-0004	1501
01/05/2026	IN-23-0004	1503
01/05/2026	IN-23-0004	1504
01/05/2026	IN-23-0004	1505
01/05/2026	IN-23-0004	1507
01/05/2026	IN-23-0004	1508
01/05/2026	IN-23-0004	1510
01/05/2026	IN-23-0004	1514
01/05/2026	IN-23-0004	1515
01/05/2026	IN-23-0004	1516
01/05/2026	IN-23-0004	1601
01/05/2026	IN-23-0004	1606

Report Date	Report Number	Recommendation Number
01/05/2026	IN-23-0004	2102
01/05/2026	IN-23-0004	2103
01/05/2026	IN-23-0004	2301
01/05/2026	IN-23-0004	2409
01/05/2026	IN-23-0004	2502
01/05/2026	IN-23-0004	2601
01/05/2026	IN-23-0004	2603
01/05/2026	IN-23-0004	2605
01/05/2026	IN-23-0004	2606
01/16/2026	AU-24-0006	0006-2
01/16/2026	AU-24-0006	0006-3
01/16/2026	AU-24-0006	0006-4
03/25/2026	AU-25-0001	0001-1
03/25/2026	AU-25-0001	0001-2
03/25/2026	AU-25-0001	0001-3
03/25/2026	AU-25-0001	0001-4



Appendix C: Abbreviations List

Abbreviation	Description
CSS	Central Security Service
FFMIA	Federal Financial Management Improvement Act of 1996
FLIP	Foreign Language Incentive Pay
GG	general grade
IC	Intelligence Community
IG	Inspector General
IT	information technology
NSA	National Security Agency
OIG	Office of the Inspector General
SAR	Semiannual Report
U.S.C.	United States Code



Appendix D: Index of Reporting Requirements

IG Act Reference ^a	Reporting Requirements	Page
§405(b)(1) ^b	Significant problems, abuses, and deficiencies relating to the administration of programs and operations	2-3
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§405(b)(15)(A)	Information related to interference by the establishment including the budget constraints to try to limit oversight	1
§405(b)(15)(B)	Information related to interference by the establishment, including attempts to resist or object to oversight activities, or resisted or significantly delayed access to information	1
§405(b)(16)(A)	Detailed descriptions of each inspection, evaluation, and audit conducted that is closed and was not disclosed to the public	9
§405(b)(16)(B)	Detailed descriptions of each investigation involving a senior Government employee that is closed and was not disclosed to the public	9
§405(b)(note)	Public Law 110-181 §845, Final, completed contract audit reports	NA

Note: ^a Citations are to the IG Act of 1978, as amended (Title 5 U.S.C. Chapter 4).

^b Requirement covered by §405(b)(5)(A).





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