



Audit of the Assets Forfeiture Fund  
and Seized Asset Deposit Fund  
Annual Financial Statements  
Fiscal Year 2025



AUDIT DIVISION

26-013

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**FEBRUARY 2026**

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# COMMENTARY AND SUMMARY

## Audit of the Assets Forfeiture Fund and Seized Asset Deposit Fund Annual Financial Statements Fiscal Year 2025

### Objectives

In accordance with Civil Asset Forfeiture Reform Act of 2000, the Department of Justice Office of the Inspector General (OIG) contracted with the independent public accounting firm KPMG LLP (KPMG) to perform the audit of the Assets Forfeiture Fund and Seized Asset Deposit Fund's (AFF/SADF) annual financial statements.

The objectives of the audit were to opine on the financial statements; report on internal control over financial reporting; and report on compliance and other matters, including compliance with the Federal Financial Management Improvement Act of 1996 (FFMIA).

### Results in Brief

KPMG found that the AFF/SADF's financial statements are fairly presented as of and for the year ended September 30, 2025, and issued an unmodified opinion. KPMG reported two significant deficiencies in the Independent Auditors' Report and did not report any instances of non-compliance.

The AFF/SADF's annual financial statements are included within this OIG report. The OIG's memorandum transmitting the Independent Auditors' Report to the AFF/SADF management, the Independent Auditors' Report, and the OIG Analysis and Summary of Actions Necessary to Close the Audit Report are found on pages 14, 16, and 58, respectively, of the AFF/SADF's annual financial statements.

### Audit Results

The audit resulted in an unmodified opinion on the financial statements. An unmodified opinion means that the financial statements present fairly, in all material respects, the financial position and the results of the entity's operations in accordance with U.S. generally accepted accounting principles. For FY 2024, the AFF/SADF also received an unmodified opinion on its financial statements (OIG Audit Division Report Number 25-044).

KPMG reported two significant deficiencies in the Independent Auditors' Report, noting that deficiencies identified in the prior years' financial statement audit reports related to controls over recording and disclosing gross costs and liabilities, and controls over seized property continue to exist. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

No instances of non-compliance or other matters were identified during the audit that are required to be reported under Government Auditing Standards. Additionally, KPMG's tests disclosed no instances in which the AFF/SADF's financial management systems did not substantially comply with FFMIA.

### Recommendations

KPMG provided AFF/SADF seven recommendations to improve controls, including one new recommendation, one recommendation that was originally identified in FY 2023 and continued to exist, and five updated recommendations that were originally identified in FY 2024. Management concurred with KPMG's recommendations, and its response to the recommendations can be found in the Exhibit of the Independent Auditors' Report.

KPMG also evaluated whether the AFF/SADF had taken the appropriate corrective action to address

recommendations (from the prior years' financial statements audits) that were open during this audit. The AFF/SADF had nine open prior year recommendations. The audit determined three recommendations from FY 2024 were closed, five recommendations from FY 2024 were updated for this audit, and one recommendation from FY 2023 remained open. KPMG will evaluate the AFF/SADF's corrective actions relevant to the remaining open recommendations during the FY 2026 financial statement audit.

The following table provides the status of AFF/SADF financial statement audit recommendations. A "Resolved" status means that the AFF/SADF has agreed to implement the recommendation or has proposed actions that will address the recommendation. Corrective actions relevant to resolved recommendations will be evaluated in subsequent financial statement audits.

Fiscal Year	Recommendations	Status
FY 2025	<b>Recommendation No. 1:</b> Completely implement monitoring activities over the effectiveness of existing controls to ensure expenses, including accruals, are recorded accurately. Such activities should include, at a minimum: <ul style="list-style-type: none"> <li>a. Coordinating with the participating agencies to monitor the design and effectiveness of accrual controls.</li> <li>b. Responding to the results of such monitoring with appropriate revisions to process-level activities and controls as necessary. <i>(Updated)</i></li> </ul>	Resolved
	<b>Recommendation No. 2:</b> Enhance existing risk assessment processes to identify and respond to potential areas of increased risk in key process areas, including consideration of materiality and aggregation risk across the participating agencies and types of business events. <i>(Updated)</i>	Resolved
	<b>Recommendation No. 3:</b> Enhance existing financial statement preparation controls to identify and correct presentation errors in the financial statements and related note disclosures. <i>(Updated)</i>	Resolved
	<b>Recommendation No. 4:</b> Update and reissue its Asset Forfeiture Financial Management and Administrative Guide to more clearly define the investigative action that should be used as the seizure date for purposes of actual or constructive custody and valuation of seized property. Specifically, this should include consideration of digital assets that are direct transferred. Additionally, establish the accounting requirements for AFP participants to adhere to timely and accurate data input to the AFP's asset tracking system, including the definition of the date of seizure of assets and the timeline to obtain a professional appraisal, to enforce accountability. <i>(Updated)</i>	Resolved
	<b>Recommendation No. 5:</b> Develop new and/or enhance existing process controls for participating agencies and monitoring controls within the Asset Forfeiture Management Staff to ensure participating agencies accurately and timely record seizure transactions in the AFP asset system—with a supported appraisal—to enforce accountability for internal control responsibilities of responsible parties. <i>(Updated)</i>	Resolved

Fiscal Year	Recommendations	Status
FY 2025	<b>Recommendation No. 6:</b> Re-evaluate aged seized digital assets to consider whether risks of misstatement related to accurate valuation, existence, and ownership of assets have been adequately addressed considering the evolving nature of digital asset seizures. Based on the results of the evaluation, design and implement processes, procedures, and controls to appropriately account for aged digital assets. <i>(Repeat)</i>	Closed <sup>a</sup> <i>(Repeat of FY 2023 Recommendation No. 5)</i>
	<b>Recommendation No. 7:</b> Establish a materiality amount for non-financial measures in the financial statements and perform existing controls over valued property or design new controls specific to the presentation of firearm counts. <i>(New)</i>	Resolved
FY 2024	<b>Recommendation No. 1:</b> Implement monitoring activities over the effectiveness of existing controls to ensure expenses are recorded accurately, in the correct period, and are supported by documentation. Such activities should include, at a minimum: <ul style="list-style-type: none"> <li>a. Coordinating with the participating agencies to monitor the design and effectiveness of accrual controls. Respond to the results of such monitoring with appropriate revisions to process level activities and controls as necessary.</li> <li>b. Coordinating with the participating agencies to monitor the design and effectiveness of controls over the accuracy of cost transactions to determine whether they are assets or expenses. Respond to the results of such monitoring with appropriate revisions to process level activities and controls as necessary.</li> </ul>	Closed <i>(Updated by FY 2025 Recommendation No. 1)</i>
	<b>Recommendation No. 2:</b> Develop new and/or enhance existing risk assessment processes to identify and respond to potential areas of increased risk in key process areas, including consideration of materiality and aggregation risk across the participating agencies and types of business events.	Closed <i>(Updated by FY 2025 Recommendation No. 2)</i>
	<b>Recommendation No. 3:</b> Provide training to individuals responsible for recording accruals on the standard processes to record reversing accruals and the documentation requirements necessary to support relevant judgments and deviations from standard methodologies. Additionally, implement a process to identify and address transactions that, when netted, do not impact the financial statements.	Closed
	<b>Recommendation No. 4:</b> Identify relevant data elements that are relied upon for financial reporting activities, such as the spending object code, and implement monitoring activities to ensure such information is processed and extracted completely and accurately for purposes of financial reporting.	Closed
	<b>Recommendation No. 5:</b> Design processes and controls to identify and sufficiently analyze and respond to changes in the method of calculating and presenting amounts in the financial statements and related note disclosures.	Closed <i>(Updated by FY 2025 Recommendation No. 3)</i>

Fiscal Year	Recommendations	Status
FY 2024	<b>Recommendation No. 6:</b> Provide sufficient resources, and/or implement consistent automated processes across participating agencies, to perform equitable sharing approval responsibilities timely.	Closed
	<b>Recommendation No. 7:</b> Update and reissue its Asset Forfeiture Financial Management and Administrative Guide to more clearly define the investigative action that should be used as the seizure date for purposes of actual or constructive custody and valuation of seized property.	Closed <i>(Updated by FY 2025 Recommendation No. 4)</i>
	<b>Recommendation No. 8:</b> Develop new and/or enhance existing process controls for participating agencies and monitoring controls within the Asset Forfeiture Management Staff to ensure participating agencies accurately and timely record seizure transactions in the AFP asset system.	Closed <i>(Updated by FY 2025 Recommendation No. 5)</i>
FY 2023	<b>Recommendation No. 5:</b> Re-evaluate aged seized digital assets to consider whether risks of misstatement related to accurate valuation, existence, and ownership of assets have been adequately addressed considering the evolving nature of digital asset seizures. Based on the results of the evaluation, design and implement processes, procedures, and controls to appropriately account for aged digital assets.	Resolved

<sup>a</sup> When our current audit work identifies a condition that requires the same corrective action covered by an open recommendation from a prior year, we retain the prior year open recommendation to track the origin of the recommendation.

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# U.S. Department of Justice

Assets Forfeiture Fund and Seized Asset Deposit Fund

Section I: Management's Discussion and Analysis

*(Unaudited)*



September 30, 2025

## Mission

The mission of the Department of Justice (DOJ or Department) Asset Forfeiture Program (AFP) is to employ asset forfeiture powers to achieve the following goals outlined in *The Attorney General's Guidelines on the Asset Forfeiture Program* (July 2018) (AG Guidelines):

- Punish and deter criminal activity by depriving criminals of property used in or acquired through illegal activities;
- Promote and enhance cooperation between federal, state, local, tribal, and foreign law enforcement agencies;
- Recover assets that may be used to compensate victims when authorized under federal law; and
- Ensure the AFP is administered professionally, lawfully, and in a manner consistent with sound public policy.

To achieve this mission, agencies participating in the AFP investigate, identify, seize, and forfeit the assets of criminals and their organizations while ensuring that due process rights of all property owners are protected. Asset forfeiture plays a critical role in disrupting and dismantling illegal enterprises, depriving criminals of the proceeds of illegal activities, deterring crime, and restoring property to victims.

The effective use of asset forfeiture is an essential component of the Department's efforts to combat the most sophisticated criminal actors and organizations – including terrorist financiers, cyber criminals, fraudsters, human traffickers, and transnational drug cartels.



## Organization Structure

A participating agency of the AFP is one which deposits asset forfeiture proceeds in the Assets Forfeiture Fund (AFF). Participating agencies may be agencies within the Department or from other federal agencies. Only participating agencies that contribute to the AFF are eligible to receive an annual allocation of resources from it. AFP participating agencies in Fiscal Year (FY) 2025 are presented below.

### AFP Participating Agencies



#### DOJ AFP Participating Agencies

- \*Asset Forfeiture Management Staff (AFMS), Justice Management Division (JMD)
- \*Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF)
- \*Drug Enforcement Administration (DEA)
- \*Federal Bureau of Investigation (FBI)
- \*Money Laundering and Asset Recovery Section (MLARS), Criminal Division
- \*Executive Office for Organized Crime Drug Enforcement Task Force (OCDEF)
- \*Executive Office for United States Attorneys (EOUSA) & United States Attorney's Offices (USAOs)
- \*United States Marshals Service (USMS)

#### Non-DOJ AFP Participating Agencies

- \*Defense Criminal Investigative Service (DCIS), Department of Defense
- \*Bureau of Diplomatic Security (DSS), Department of State
- \*Office of Criminal Investigations, Food and Drug Administration (FDA), Department of Health and Human Services
- \*Office of the Inspector General, Department of Agriculture (USDA)
- \*United States Postal Inspection Service (USPIS)

## Functions of AFP Participating Agencies

Function	AFMS	ATF	DEA	FBI	MLARS	OCDETF	USAO	USMS	DCIS	DSS	FDA	USDA	USPIS
<b>Investigation</b>		*	*	*		*			*	*	*	*	*
<b>Legal Support</b>					*		*						
<b>Custody of Assets</b>		*	*	*				*					
<b>Management</b>	*				*								

In FY 2026, MLARS will merge with Narcotics and Dangerous Drugs Section (NDDS) to become the Money Laundering, Narcotics and Forfeiture Section (MNF). OCDETF will be dissolved and its responsibilities realigned.

The USMS has primary responsibility for holding and maintaining real and tangible personal property seized by participating agencies for disposition. The ATF has primary responsibility over the custody, maintenance and disposition of firearms seized and forfeited by the participating agencies. Forfeited property is subsequently sold, placed into official use, destroyed, or transferred to other agencies.

## Strategic Goals, Major Programs, and Objectives

The Department is currently working to develop a new strategic plan that aligns to the mission of the U.S. Government and its administration. The Department reports in the Statement of Net Cost earned revenue and cost by major program. As such, AFF/SADF's Statement of Net Cost is aligned to Major Program 1: Law Enforcement.

The law enforcement program protects and defends the United States against foreign and domestic threats by investigating, enforcing, and upholding the criminal laws of the United States. In addition, it provides leadership and criminal justice services to federal, state, municipal, international agencies, and partners.

## Financial Structure

The AFF and SADF together comprise a single financial reporting entity of the DOJ. The AFF was created by the Comprehensive Crime Control Act of 1984 as the repository of the proceeds of forfeitures under any law enforced by members of the AFP or administered by the DOJ (28 U.S.C. § 524(c)). The AFF is a special fund with no-year budget authority available until expended and is identified in the U.S. Department of the Treasury's (Treasury) Federal Account Symbols and Titles Book (FAST) as 15X5042. Special funds are credited with receipts from sources that are earmarked by law for a specific purpose. At the point of collection, these receipts are available immediately for expenditure pursuant to statutory requirements.

Funds deposited in the AFF are used for the costs of the AFP, including:

- Victims and other innocent third party claims
- Equitable sharing of forfeiture proceeds to state, local, and tribal agencies and foreign governments which directly assist in law enforcement efforts that lead to the seizure and forfeiture of assets
- Federal, state, and local task forces' expenses incurred in a joint law enforcement operation
- Forfeiture-related investigation and legal support
- Contract support services
- Information systems and equipment used in forfeiture work

- Management and disposal of assets
- Forfeiture training

Some salaries and employment-related expenses are paid from the AFF when authorized by the Attorney General (AG). Salaries and employment-related costs not authorized by the AG for payment from the AFF are reported in the financial statements of the participants' reporting agencies.

The SADF is a deposit fund in the U.S. Treasury identified in the FAST Book as 15X6874. The SADF holds seized cash, the proceeds of any pre-forfeiture sale of seized property, and forfeited cash not yet transferred to the AFF. Income from operating businesses under seizure also may be held in the SADF. Funds held in the SADF are not Government property and may not be used to cover any costs of the AFP. Upon forfeiture, funds are transferred from the SADF to the AFF. In a limited number of cases, funds may be transferred to the United States Victims of State Sponsored Terrorism Fund (USVSSTF), a fund managed by the Department. In FY 2025, \$14.2 million was transferred from the SADF to the USVSSTF.

### **Limitations on the use of the Assets Forfeiture Fund**

Authorities and limitations governing the use of the AFF are specified in 28 U.S.C. § 524(c). In addition, use of the AFF is controlled by laws and regulations governing the use of public funds and appropriations (e.g., 31 U.S.C. § 1341-1353 and 1501-1558, Office of Management and Budget (OMB) Circulars, and provisions of annual appropriation acts). The AFF is further controlled by the AG Guidelines, other policy memoranda and statutory interpretations issued by appropriate authorities. Unless otherwise provided by law, restrictions on the use of the AFF retain those limitations after any AFF funds are made available to a recipient agency. Moreover, funds are available for use only to the extent that receipts are available in the AFF.

Pursuant to 21 U.S.C. § 881(e)(1) and 19 U.S.C. § 1616(a), as made applicable by 21 U.S.C. § 881(d) and other statutes, the AG has the authority to equitably transfer forfeited proceeds to state and local agencies that directly participate in the law enforcement effort leading to the seizure and forfeiture of property. All funds transferred to state and local agencies and any income generated by this property and cash is to be used for law enforcement purposes.

As a result, state and local law enforcement programs and capabilities benefit from their cooperative efforts with Federal law enforcement agencies. Among the uses of equitable sharing, priority is given to supporting community policing activities, training, and law enforcement operations intended to result in further forfeitures. To ensure effective management and assure that AFF resources are used for the purpose for which they were provided, the AFP follows internal control procedures referenced in the joint Justice and Treasury *Guide to Equitable Sharing for State, Local, and Tribal Law Enforcement Agencies* (March 2024) and *Asset Forfeiture Policy Manual* (2025), *Chapter 15: Federal Transfers and Equitable Sharing*. Internal controls include reviews of regular reports from state and local law enforcement agencies receiving equitable sharing resources and external audit reports, when required.

## FY 2025 Summary Financial Information

The following information highlights financial position and results of operations for the fiscal year ended September 30, 2025. The complete set of financial statements and related notes are provided in Section II of this document.

<b>Table 1 - Key Measures</b> <i>(Dollars in Thousands)</i>		
<b>Source</b>	<b>FY 2025</b>	<b>% Change</b>
<b>Budgetary Resources</b>		
Budgetary Resources	\$ 5,174,255	12.9 %
Unobligated Balance	3,432,794	15.0 %
Agency Outlays, Net	1,327,289	10.8 %
<b>Cost of Operations</b>		
Gross Cost	\$ 1,664,597	6.2 %
Less: Earned Revenues	17,070	8.2 %
Net Cost of Operations	<u>1,647,527</u>	6.2 %
<b>Assets:</b>		
<b>Balance Sheet</b>		
Fund Balance with Treasury	\$ 3,123,427	7.9 %
Investments, Net	2,751,700	4.5 %
Cash and Other Monetary Assets	2,984,044	(7.9)%
Forfeited Property, Net	459,609	38.4 %
Other	14,986	9.5 %
Total Assets	<u>\$ 9,333,766</u>	2.4 %
<b>Liabilities:</b>		
Accounts Payable	\$ 559,555	(12.9)%
Advances from Others and Deferred Revenue	459,609	38.4 %
Seized Cash and Monetary Instruments	4,545,109	(5.5)%
Other	6,503	(10.0)%
Total Liabilities	<u>\$ 5,570,776</u>	(3.8)%
<b>Net Position:</b>		
Cumulative Results of Operations	<u>\$ 3,762,990</u>	13.2 %

Most of the AFF's resources come from the forfeiture of cash and cash equivalents and donations and forfeitures of property. Interest earned on investments, presented below as nonexchange revenue, is also a valuable resource to the AFF.

Table 2 - Sources of AFF Resources (Dollars in Thousands)		
Source	FY 2025	% Change
Exchange Revenues	\$ 17,070	8.2 %
Nonexchange Revenues	372,201	(16.0)%
Donations and Forfeitures of Cash and Cash Equivalents	1,422,478	(3.7)%
Donations and Forfeitures of Property	534,302	1.7 %
Transfers-In/Out Without Reimbursement	(1,742)	(48.7)%
Imputed Financing	8,081	29.1 %
<b>Total Assets Forfeiture Fund Resources</b>	<b>\$ 2,352,390</b>	<b>(4.5)%</b>

## Analysis of Financial Statements

The AFF/SADF financial statements were prepared from the accounting records of AFF/SADF in conformity with the accounting principles generally accepted in the United States and OMB Circular A-136, *Financial Reporting Requirements*.

### Consolidated Balance Sheet

The Balance Sheet presents the resources owned or managed by the Department that have future economic benefits (assets) and the amounts owed by AFF/SADF that will require future payments (liabilities). The difference between the Department's assets and liabilities is the residual amount retained by AFF/SADF (net position) that is available for future programs and investments.

**Assets:** As of September 30, 2025, total assets presented on the AFF/SADF Consolidated Balance Sheet were \$9,333.8 million, an increase of \$217.1 million or 2.4 percent. The increase in Fund Balance with Treasury was in part due to lower permanent rescission of \$250 million. Forfeited property, net, increased by \$127.6 million largely due to increased forfeiture of digital assets and real property. Investment, net increased by \$117.4 million in FY 2025.

**Liabilities:** Total liabilities of the AFF/SADF were \$5,570.8 million in FY 2025, a decrease of \$220.7 million or 3.8 percent. The decrease is primarily the result of decreased seized cash and monetary instruments, described in Table 1, above.

### Consolidated Statement of Net Cost

The Department's Unified Financial Management System (UFMS) is the Department's financial system of record. Most DOJ AFP participating agencies use the same instance of UFMS. These agencies receive their allocations on a suballotment advice (SA), which allows the agencies to obligate and expend directly from the AFF within UFMS. These agencies' transactions are reflected in the financial statements as intragovernmental or other than intragovernmental, depending on the trading partner. FBI remains on a separate instance of UFMS and therefore does not receive their allocation on a SA through UFMS. FBI and non-DOJ participating agencies receive allocations on a reimbursable agreement and must expend the agency's funds and bill the AFF for reimbursement. These transactions are reflected in the financial statements as intragovernmental.

As of September 30, 2025, gross cost was \$1,664.6 million, an increase of \$97.2 million or 6.2 percent. To the extent that financing sources do not cover net costs, AFF's carry forward balances are used to support AFP expenses. The carry forward balances consist of prior years' resources over operational requirements. There are no costs associated with the SADF.

## **Consolidated Statement of Changes in Net Position**

**Donations and Forfeitures of Cash and Cash Equivalents and Donations and Forfeitures of Property:** These two sources of AFF resources in Table 2 comprise the AFF's forfeiture revenue and consistently comprise the majority of the AFF's resources. The AFF's forfeiture revenue was \$1,956.8 million in FY 2025 representing a decrease of \$45.4 million or 2.3 percent.

**Nonexchange Revenue:** Nonexchange revenue on the Statement of Changes in Net Position is comprised solely of interest earned on investments of AFF and SADF in government securities. Amounts available for investment are difficult to predict because many factors influence the balance available. These factors may include unanticipated cash seizures and forfeitures increasing funds available for investment or orders to pay victims and other innocent third-party payments decreasing the funds available for investment. As of September 30, 2025, revenue from AFF and SADF investments was \$372.2 million representing a decrease of \$70.7 million or 16.0 percent. The decrease relates to an approximate decrease of interest rates to 4.15% in FY2025.

**Other Adjustments:** The Full-Year Continuing Appropriations and Extensions Act, 2025 (P.L. 119-4) enacted a permanent rescission of \$250 million for FY 2025 representing a decrease of \$250 million or 50 percent.

**Net Position:** The AFF/SADF Net Position, or excess of assets over liabilities, is an indicator of its ability to support ongoing operations in the future. As of September 30, 2025, Net Position totaled \$3,763.0 million an increase of \$437.8 million or 13.2 percent.

## **Combined Statement of Budgetary Resources**

The Statement of Budgetary Resources is prepared on a combined basis, rather than a consolidated basis, and provides information about how budgetary resources were made available as well as their status at the end of the period.

**Budgetary Resources:** Total Budgetary Resources in FY 2025 totaled \$5,174.3 million, an increase of \$589.5 million or 12.9 percent.

The unobligated balance brought forward from prior year budget authority was \$3,098.6 million in FY 2025, an increase of \$516.2 million or 20.0 percent. The increase is due to an increased amounts set aside from large case forfeitures for pending victim or equitable sharing liabilities. Additionally, recoveries are higher in the last quarter of the FY 2025.

The AFF's appropriation is based on estimated receipts prepared in the previous fiscal year. In FY 2025, appropriations were \$2,045.0 million, an increase of \$70.7 million or 3.6 percent.

Offsetting collections represent investment interest collections from the Bureau of the Public Debt. Offsetting receipts in FY 2025 were \$30.7 million, an increase of \$2.5 million or 9.0 percent.

**Unobligated Balance – End of Year (Total):** As of September 30, 2025 the Unobligated Balance was \$3,432.8 million, representing a \$448.1 million or 15.0 percent increase. The increase resulted from collections and recoveries that exceeded the estimates in the latest approved apportionment.

Fund sequesters are across-the-board reductions to Federal entities' budget authority. In FY 2025 the sequestered amount was \$129.2 million, a decrease of \$7.4 million or 5.4 percent.

**Outlays, Net:** Net outlays were \$1,701.3 million in FY 2025, a increase of \$41.6 million or 2.5 percent.

## Summary of Performance Information

The AFF was established to be a repository of the proceeds of forfeiture and to provide funding across agencies in accordance with full program costing guidance to cover the costs associated with forfeiture. These costs include, but are not limited to; seizing, evaluating, maintaining, protecting, and disposing of an asset. AFP's operations are performed by its participants; therefore, performance measures are not applicable to the AFP.

## Analysis of Systems, Controls, and Legal Compliance

### Management Assurance

AFMS is responsible for overseeing the adequacy of internal accounting and administrative controls put in place by AFP participants to ensure that:

1. Transactions are executed in accordance with applicable budgetary and financial laws and other requirements, consistent with the purposes authorized, and are recorded in accordance with Federal accounting standards;
2. Assets are properly safeguarded to deter fraud, waste, and abuse; and
3. Management information is adequately supported. AFMS, along with other DOJ AFP participants except for FBI, monitor financial transactions on an ongoing basis. FBI and non-DOJ participating agencies provide status of funds reports for their AFF allocations to AFMS at least quarterly so the AFF's obligation status may be updated.

### Federal Managers' Financial Integrity Act of 1982

The Federal Managers' Financial Integrity Act of 1982 (FMFIA or Integrity Act) provides the statutory basis for management's responsibility for and assessment of internal accounting and administrative controls. Such controls include program, operational, and administrative areas, as well as accounting and financial management. The Integrity Act requires Federal agencies to establish controls that reasonably ensure obligations and costs are in compliance with applicable law; funds, property and other assets are safeguarded against waste, loss, unauthorized use, or misappropriation;



and revenues and expenditures are properly recorded and accounted for to maintain accountability over the assets. The Integrity Act also requires agencies to annually assess and report on the internal controls that protect the integrity of Federal programs (FMFIA § 2) and whether financial management systems conform to related requirements (FMFIA § 4).

Guidance for implementing the Integrity Act is provided through OMB Circular A-123, *Management's Responsibility for Enterprise Risk Management and Internal Control*. In addition to requiring Federal agencies to provide an assurance statement on the effectiveness of programmatic internal controls and conformance with financial system requirements, the Circular requires agencies to provide an assurance statement on the effectiveness of internal control over financial reporting.

### **FMFIA Assurance Statement**

AFMS provided assurance that internal controls over financial reporting were effective. There have been no changes to internal controls over financial reporting subsequent to September 30, 2025, or other factors that might significantly affect the effectiveness of internal control over financial reporting.

### **Federal Financial Management Improvement Act of 1996**

The Federal Financial Management Improvement Act of 1996 (FFMIA) was designed to advance Federal financial management by ensuring that Federal financial management systems provide accurate, reliable, and timely financial management information to the government's managers. Compliance with the FFMIA provides the basis for the continuing use of reliable financial management information by program managers, as well as by the President, Congress, and public. The FFMIA requires agencies to have financial management systems that substantially comply with Federal financial management system requirements, applicable Federal accounting standards, and the application of the U.S. Government Standard General Ledger (USSGL) at the transaction level. Furthermore, the Act requires independent auditors to report on agency compliance with the three requirements in the financial statement audit report. The Federal Information Security Management Act (FISMA) states that to be substantially compliant with FFMIA, there are to be no significant deficiencies in information security policies, procedures, or practices.

### **FFMIA Compliance Determination**

During FY 2025, the AFF/SADF assessed its financial management systems for compliance with the FFMIA and determined that, when taken as a whole, they substantially comply with FFMIA. This determination is based on the results of FISMA reviews and testing performed for OMB Circular A-123, Appendix A. Consideration was also given to any issues identified during the AFF/SADF financial statement audit.

### **Financial Management Systems Strategy, Goals, and Framework**

The AFF/SADF's financial system of record is the Department's UFMS. The Department's UFMS managers in JMD are responsible for reporting on the UFMS's strategy, goals, and framework.

### **Summary of Financial Statement Audit and Management Assurances**



The following table summarizes the results of the AFF/SADF's FY 2025 financial statement audit and Management Assurances.

<b>Financial Statement Audit Opinion and Material Weaknesses</b>				
<b>Audit Opinion</b>	Unmodified			
<b>Restatement</b>	No			
<b>Material Weaknesses</b>	<b>Beginning Balance</b>	<b>New</b>	<b>Resolved</b>	<b>Ending Balance</b>
Financial Reporting: Internal controls related to expense accruals, prepayments, and capitalization	1	0	1	0
<b>Total Material Weaknesses</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>0</b>
<b>Effectiveness of Internal Control over Operations (FMFIA § 2)</b>				
<b>Statement of Assurance</b>	Unmodified			
<b>Material Weaknesses</b>	<b>Beginning Balance</b>	<b>New</b>	<b>Resolved</b>	<b>Ending Balance</b>
None	0	0	0	0
<b>Total Material Weaknesses</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Effectiveness of Internal Control over Financial Reporting (FMFIA § 2)</b>				
<b>Statement of Assurance</b>	Modified			
<b>Material Weaknesses</b>	<b>Beginning Balance</b>	<b>New</b>	<b>Resolved</b>	<b>Ending Balance</b>
Financial Reporting: Internal controls related to expense accruals, prepayments, and capitalization	1	0	1	0
<b>Total Material Weaknesses</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>0</b>
<b>Compliance with Financial Management System Requirements (FMFIA § 4)</b>				
<b>Statement of Assurance</b>	Federal Systems Comply			
<b>Non-Compliances</b>	<b>Beginning Balance</b>	<b>New</b>	<b>Resolved</b>	<b>Ending Balance</b>
None	0	0	0	0
<b>Total Non-Compliances</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Compliance with Section 803(a) of Federal Financial Management Improvement Act (FFMIA)</b>				
<b>Compliance with Specific Requirements</b>				
<b>Specific Requirements</b>	<b>AFF/SADF</b>		<b>Auditor</b>	
<b>Federal Financial Management System Requirements</b>	No Lack of Compliance Noted		No Lack of Compliance Noted	
<b>Applicable Federal Accounting Standards</b>	No Lack of Compliance Noted		No Lack of Compliance Noted	
<b>USSGL at Transaction Level</b>	No Lack of Compliance Noted		No Lack of Compliance Noted	

## Analysis of Legal Compliance

The Department of Justice management is committed to ensuring compliance with applicable laws and regulations, including data standards and appropriations and employment laws and regulations. Compliance is addressed through the financial statement audit and internal audits, reviews, and inspections. The audits, reviews, and inspections performed in FY 2025 identified no instances of noncompliance which are material to the Department's systems of internal control or financial statements.

## Possible Future Effects of Existing Events and Conditions

### FY 2025 Budget Position

Full-Year Continuing Appropriations and Extensions Act, 2025 (P.L. 119-4) enacted a permanent rescission of \$250 million for FY 2025. Permanent rescissions reduce budgetary resources available to fund the AFP, restricting the activities of participating agencies.

Several states implemented or are considering implementing state legislation restricting or prohibiting state, local or tribal law enforcement agencies' ability to accept Federal equitable sharing. Although no new state legislation limiting acceptance of Federal equitable sharing were enacted in FY 2025, management continues to track state legislation in the future and will assess its impact. As of September 30, 2025, there has been no material impact on the AFF/SADF.

## Limitations of the Financial Statements

- The financial statements have been prepared to report the financial position and results of operations of the AFF/SADF, pursuant to the requirements of 31 U.S.C. § 3515(b).
- While the statements have been prepared from the books and records of the AFF/SADF in accordance with U.S. generally accepted accounting principles (GAAP) for Federal entities and the formats prescribed by OMB, the statements are in addition to the financial reports used to monitor and control budgetary resources, which are prepared from the same books and records.
- The statements should be read with the realization that they are for a component of the U.S. Government, a sovereign entity.

# **U.S. Department of Justice**

Assets Forfeiture Fund and Seized Asset Deposit Fund  
Office of the Inspector General Transmittal Memo and  
Independent Auditors' Report





DEPARTMENT OF JUSTICE | OFFICE OF THE INSPECTOR GENERAL

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January 23, 2026

MEMORANDUM FOR Jolene A. Lauria  
Assistant Attorney General for Administration  
Chief Financial Officer  
Justice Management Division

FROM: Don R. Berthiaume  
Acting Inspector General

SUBJECT: Independent Auditors' Report on the Audit of the Assets Forfeiture Fund and  
Seized Asset Deposit Fund Annual Financial Statements, Fiscal Year 2025

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The Civil Asset Forfeiture Reform Act of 2000, requires the Department of Justice (Department) Inspector General, or an independent external auditor as determined by the Inspector General, to audit the Assets Forfeiture Fund and Seized Asset Deposit Fund's (AFF/SADF) financial statements.

The Office of the Inspector General (OIG) contracted with the independent public accounting firm KPMG LLP (KPMG) to audit the financial statements of the AFF/SADF as of and for the fiscal year ended September 30, 2025. The contract required that the audit be performed in accordance with U.S. generally accepted government auditing standards and Office of Management and Budget audit guidance.

In its audit of the AFF/SADF's financial statements, KPMG reported:

- The financial statements are fairly presented, in all material respects, in accordance with U.S. generally accepted accounting principles.
- Two significant deficiencies were reported in internal controls over financial reporting.
- No instances of non-compliance or other matters.
- No instances in which the AFF/SADF's financial management systems did not substantially comply with the requirements of the Federal Financial Management Improvement Act of 1996 (FFMIA).

The OIG reviewed KPMG's report and related documentation and made necessary inquiries of its representatives. Our review, as differentiated from an audit in accordance with Government Auditing Standards, was not intended to enable us to express, and we do not express, an opinion on the AFF/SADF's financial statements, conclusions about the effectiveness of internal control, conclusions on whether the AFF/SADF's financial management systems substantially complied with FFMIA, or conclusions on compliance and other matters. KPMG is responsible for the attached Independent Auditors' Report dated January 23, 2026, and the conclusions expressed in the report. Our review disclosed no instances where KPMG did not comply, in all material respects, with Government Auditing Standards.

Attachment

cc: Christopher C. Alvarez  
Deputy Assistant Attorney General  
Controller  
Deputy Chief Financial Officer  
Justice Management Division

Peter Maxey  
Director  
Asset Forfeiture Management Staff  
Justice Management Division



KPMG LLP  
Suite 12000  
1801 K Street, NW  
Washington, DC 20006

## **Independent Auditors' Report**

Acting Inspector General  
U.S. Department of Justice

Chief Financial Officer  
Assets Forfeiture Fund and Seized Asset Deposit Fund  
U.S. Department of Justice

### **Report on the Audit of the Consolidated Financial Statements**

#### *Opinion*

We have audited the consolidated financial statements of the U.S. Department of Justice Assets Forfeiture Fund and Seized Asset Deposit Fund (AFF/SADF), which comprise the consolidated balance sheet as of September 30, 2025, and the related consolidated statement of net cost and changes in net position, and combined statement of budgetary resources for the year then ended, and the related notes to the consolidated financial statements.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the financial position of the Assets Forfeiture Fund and Seized Asset Deposit Fund as of September 30, 2025, and its net cost, changes in net position, and budgetary resources for the year then ended in accordance with U.S. generally accepted accounting principles.

#### *Basis for Opinion*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and Office of Management and Budget (OMB) Bulletin No. 24-02, *Audit Requirements for Federal Financial Statements*. Our responsibilities under those standards and OMB Bulletin No. 24-02 are further described in the Auditors' Responsibilities for the Audit of the Consolidated Financial Statements section of our report. We are required to be independent of the AFF/SADF and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### *Responsibilities of Management for the Consolidated Financial Statements*

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with U.S. generally accepted accounting principles, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditors' Responsibilities for the Audit of the Consolidated Financial Statements*

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and OMB Bulletin No. 24-02 will always detect a material misstatement when it exists. The risk of



not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the consolidated financial statements.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and OMB Bulletin No. 24-02, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the consolidated financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the AFF/SADF's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the consolidated financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the AFF/SADF's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### *Required Supplementary Information*

U.S. generally accepted accounting principles require that the information in the Management's Discussion and Analysis and Required Supplementary Information sections be presented to supplement the basic consolidated financial statements. Such information is the responsibility of management and, although not a part of the basic consolidated financial statements, is required by the Federal Accounting Standards Advisory Board who considers it to be an essential part of financial reporting for placing the basic consolidated financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic consolidated financial statements, and other knowledge we obtained during our audit of the basic consolidated financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. Management has omitted key performance results that U.S. generally accepted accounting principles require to be presented to supplement the basic consolidated financial statements. Such missing information, although not a part of the basic consolidated financial statements, is required by the Federal Accounting Standards Advisory Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic consolidated financial statements is not affected by this missing information.



### *Other Information*

Management is responsible for the other information included in the annual financial statements. The other information comprises the Office of the Inspector General Transmittal Memorandum and Appendix but does not include the consolidated financial statements and our auditors' report thereon. Our opinion on the consolidated financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the consolidated financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the consolidated financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

#### *Report on Internal Control Over Financial Reporting*

In planning and performing our audit of the consolidated financial statements as of and for the year ended September 30, 2025, we considered the AFF/SADF's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an opinion on the effectiveness of the AFF/SADF's internal control. Accordingly, we do not express an opinion on the effectiveness of the AFF/SADF's internal control. We did not test all internal controls relevant to operating objectives as broadly defined by the *Federal Managers' Financial Integrity Act of 1982*.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying Exhibit that we consider to be significant deficiencies.

#### *Report on Compliance and Other Matters*

As part of obtaining reasonable assurance about whether the AFF/SADF's consolidated financial statements as of and for the year ended September 30, 2025 are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations and contracts, noncompliance with which could have a direct and material effect on the consolidated financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or OMB Bulletin No. 24-02.

We also performed tests of the AFF/SADF's compliance with certain provisions referred to in Section 803(a) of the *Federal Financial Management Improvement Act of 1996* (FFMIA). Providing an opinion on compliance with FFMIA was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances in which the AFF/SADF's financial management systems did not substantially





comply with the (1) Federal financial management systems requirements, (2) applicable Federal accounting standards, and (3) the United States Government Standard General Ledger at the transaction level.

*Management's Responses to Findings*

*Government Auditing Standards* requires the auditor to perform limited procedures on the AFF/SADF's responses to the findings identified in our audit and described in the Exhibit. The AFF/SADF's responses were not subjected to the other auditing procedures applied in the audit of the consolidated financial statements and, accordingly, we express no opinion on the response.

*Purpose of the Other Reporting Required by Government Auditing Standards*

The purpose of the communication described in the Report on Internal Control Over Financial Reporting and the Report on Compliance and Other Matters sections is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the AFF/SADF's internal control or compliance. This communication is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the AFF/SADF's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KPMG LLP

Washington, D.C.  
January 23, 2026

## Significant Deficiencies

This section contains our discussion of the significant deficiencies that we identified in internal control over financial reporting.

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### Improvements Needed in Controls over Recording and Disclosing Gross Costs and Liabilities

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Asset Forfeiture Management Staff (AFMS) continued to make progress on its remediation efforts related to previous financial statement audit findings through implementation of controls over the recognition of prepayments and assets, as well as steps to evaluate the status of accrual methodologies at participating agencies. However, management did not complete corrective actions and implement controls to ensure program expenses (Gross Cost) and accruals were properly recorded in the financial system. As a result of the incomplete corrective actions, there were inaccurate accruals recorded in interim and year end balances.

Additionally, AFMS's review control over certain liability-related disclosures was not operating effectively to identify a misstatement in the equitable sharing (EQS) amounts to be distributed to federal, state, and local law enforcement agencies disclosed in Note 7, *Forfeited and Seized Property, Net* in the draft financial statements.

The conditions above primarily occurred because management did not identify and respond to risks related to the different methodologies and thresholds in place at participating agencies in the context of the Assets Forfeiture Fund and Seized Asset Deposit Fund (AFF/SADF) financial statements. AFMS's monitoring controls lacked the precision to identify the discrepancies.

Ineffective controls over the accurate recording of expenses and accruals increases the risk that misstatements occur and are not timely detected and corrected. As a result of these deficiencies, we identified misstatements during our testing of FY 2025 expenses and accruals as discussed below.

#### *Inaccurate Accruals*

As a result of the deficiencies identified above, program expenses and accounts payable were understated by \$6.55 million on the Statement of Net Cost and Balance Sheet, respectively, as of September 30, 2025.

#### *EQS Liability Note Disclosure Presentation*

As a result of the EQS deficiency identified above, management overstated the EQS liabilities disclosed in Note 7, *Forfeited and Seized Property, Net* of the financial statements by \$88.8 million in the draft financial statements. The amount was corrected in the final financial statements.

#### **Criteria:**

The U.S. Government Accountability Office - Standards for Internal Control in the Federal Government

("Green Book") provides standards for management's responsibilities for internal control. Specific relevant principles include: 7 – Identify, Analyze, and Respond to Risk; 10 – Design Control Activities; 12 - Implement Control Activities; 16 – Perform Monitoring Activities; 17 – Evaluate Issues and Remediate Deficiencies.

The Federal Accounting Standards Advisory Board (FASAB) Statement of Federal Financial Accounting Standards (SFFAS) 1 – Accounting for Selected Assets and Liabilities. SFFAS 1 provides guidance on recognizing, measuring, and disclosing expenses, liabilities, and prepaid assets.

**Recommendations:**

We recommend that the Asset Forfeiture Management Staff, in coordination with participating agencies:

1. Completely implement monitoring activities over the effectiveness of existing controls to ensure expenses, including accruals, are recorded accurately. Such activities should include, at a minimum:
  - a. Coordinating with the participating agencies to monitor the design and effectiveness of accrual controls.
  - b. Responding to the results of such monitoring with appropriate revisions to process-level activities and controls as necessary.

**Management Response:**

Management concurs with the recommendation. AFMS will continue to work with participating agencies to refine and apply consistent accrual methodologies to AFF transactions.

2. Enhance existing risk assessment processes to identify and respond to potential areas of increased risk in key process areas, including consideration of materiality and aggregation risk across the participating agencies and types of business events.

**Management Response:**

Management concurs with the recommendation. AFMS will continue to work with participating agencies to expand existing risk assessments for key processes utilizing the financial review process.

3. Enhance existing financial statement preparation controls to identify and correct presentation errors in the financial statements and related note disclosures.

**Management Response:**

Management concurs with the recommendation. AFMS will work with JMD Finance Staff to ensure calculation methodologies are reviewed to ensure proper calculation of amounts presented in the financial statements and note disclosures.

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## Improvements Needed in Controls over Seized Property

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Although management continued to make progress on its remediation efforts in FY 2025, management did not complete key corrective actions to fully address the previously identified deficiencies in the AFF/SADF's internal controls over accounting for seized property. The AFMS issued the final chapters of a financial management guide that provided more specific policies and procedures related to accounting for seized property. However, AFMS and the Asset Forfeiture Program (AFP) participating agencies' controls over recording seized assets were not operating effectively to prevent, or detect and correct, untimely and inaccurate entry of seizure information in the AFP asset tracking system.

Specifically, we identified the following:

- Controls did not prevent or detect transactions recorded in the incorrect period;
- Controls did not detect and correct inaccurate or unsupported asset values in the asset tracking system;
- Controls did not prevent or detect assets recorded using the incorrect custody date; and
- Controls to detect and correct inaccurate presentation of assets between current year seizures and adjustments in Note 7, *Forfeited and Seized Property, Net* were performed for valued assets but not for firearms.

Additionally, management did not finalize and implement policies, procedures, and controls over the existence, accuracy, and valuation of seized digital assets to clearly define the investigative action that should be used for the seizure date. Specifically, participating agencies inconsistently interpreted the activity that constituted the date of seizure, revalued assets subsequent to initial seizure, and did not identify aged seizures that were not compliant with current period policies and practices related to valuation and custody.

Finally, AFMS's control over reviewing its financial statements did not effectively detect and correct an inaccurate value for a seized digital asset presented in Note 22, *Subsequent Events*. The value disclosed in the initial draft financial statements was based on the date the civil complaint was filed rather than the date of initial seizure. Additionally, the value recorded in the property system was based on an inaccurate seizure date.

The conditions above primarily occurred because management did not perform a complete risk assessment to identify all risks related to the timely and accurate entry of seizure information, including uncertainty in establishing the seizure date and timeliness of entry. Policy updates to the Financial Guide and the implementation of the Delayed Entry of Seizure notification and approval process improved the controls in place. However, participating agencies did not consistently follow policies and procedures for timely entry of seizures, disposals, or appropriate appraisal documentation. Additionally, an analysis of firearms adjustments to identify those that should be adjusted to current year seizures was not completed because management did not apply non-financial materiality concepts to potential errors in the firearms presentation counts.

Specific to seized digital assets, management did not respond to risks of misstatement related to the precision of the seizure date due to the volatility of the asset value. Further, as changes occurred in the sophistication and prevalence of digital asset seizures, including the increase in direct transfers upon seizure, management did not re-evaluate and respond to those changes for assets being seized and assets already in actual or constructive custody. In preparing the subsequent events disclosure, management did not evaluate the relevance and reliability of information used to prepare the draft disclosure.

These conditions impair management's ability to prevent, or detect and correct, misstatements in the entity's financial statements on a timely basis.

As a result of the deficiencies, we identified the following in Note 7, *Forfeited and Seized Property, Net*:

- *Seized Digital Assets* – The beginning balance of seized digital assets was overstated by a likely net amount of \$28.3 million and adjustments were understated by \$11.5 million. Current year seizures were overstated by a likely amount of \$8 million which was offset by a likely understatement of \$10.9 million. Management corrected a \$6.5 million overstatement for a premature seizure entry. Additionally, current year disposals were understated by a known amount of \$4.0 million.
- *Seized Real Property* – The beginning balance of seized real property was understated and adjustments were overstated by a likely amount of \$10.6 million.
- *Seized Personal Property* – The beginning balance of seized personal property was overstated and adjustments were understated by a likely amount of \$44.8 million. Management corrected a separate \$7.7 million overstatement for an inaccurately recorded asset value.
- *Seized Cash / Cash Equivalents* – The beginning balance of seized cash was understated by a likely amount of \$10 million. Current year seizures were overstated by a likely amount of \$7.5 million and a likely understatement of \$1.8 million for a net overstatement of \$5.7 million.
- *Firearms* – Management corrected an overstatement of 3,791 firearms in the adjustments column and an understatement of the same amount in current year seizures.

As a result of the deficiencies, we identified the following in Note 22, *Subsequent Events*:

- The initial draft note disclosure overstated the value of a digital asset seizure by \$6.6 billion. The revised amount recorded in the second draft was overstated by \$400 million due to an inaccurate seizure date. The amount was corrected in the final note disclosure.

**Criteria:**

The U.S. Government Accountability Office - Standards for Internal Control in the Federal Government

("Green Book") provides standards for management's responsibilities for internal control. Specific relevant principles include: 6 – Definition of Risk Tolerances; 9 – Risk Assessment; 10 – Design Control Activities; 12 - Implement Control Activities; 16 – Perform Monitoring Activities; and 17 – Evaluate and Remediate Deficiencies.

The Federal Accounting Standards Advisory Board (FASAB) Statement of Federal Financial Accounting Standards (SFFAS) 3 – Accounting for Inventory and Related Property. SFFAS 3 provides guidance on the reporting and valuation of seized property.

**Recommendations:**

We recommend that the Asset Forfeiture Management Staff:

4. Update and reissue its Asset Forfeiture Financial Management and Administrative Guide to more clearly define the investigative action that should be used as the seizure date for purposes of actual or constructive custody and valuation of seized property. Specifically, this should include consideration of digital assets that are direct transferred. Additionally, establish the accounting requirements for AFP participants to adhere to timely and accurate data input to the AFP's asset tracking system, including the definition of the date of seizure of assets and the timeline to obtain a professional appraisal, to enforce accountability.

**Management Response:**

Management concurs with the recommendation. AFMS will work with participating agencies to promulgate updates to the Asset Forfeiture Financial Management and Administrative Guide to clarify the definitions of what constitutes a seizure for the valuation and recognition of seized property.

5. Develop new and/or enhance existing process controls for participating agencies and monitoring controls within the Asset Forfeiture Management Staff to ensure participating agencies accurately and timely record seizure transactions in the AFP asset system—with a supported appraisal—to enforce accountability for internal control responsibilities of responsible parties.

**Management Response:**

Management concurs with the recommendation. AFMS will work with participating agencies to enhance existing controls for monitoring the entry of seizure transactions in the Consolidated Asset Tracking System and ensure entries are completed in a timely manner and with sufficient supporting documentation.

6. Re-evaluate aged seized digital assets to consider whether risks of misstatement related to accurate valuation, existence, and ownership of assets have been adequately addressed considering the evolving nature of digital asset seizures. Based on the results of the evaluation, design and implement processes, procedures, and controls to appropriately account for aged digital assets.

**Management Response:**

Management concurs with the recommendation. AFMS, in conjunction with participating agencies, will continue to refine policies and definitions regarding digital asset terminology and procedures.

7. Establish a materiality amount for non-financial measures in the financial statements and perform existing controls over valued property or design new controls specific to the presentation of firearm counts.

**Management Response:**

Management concurs with the recommendation. AFMS, in conjunction with participating agencies, will refine controls over the presentation of seized and forfeited firearm counts in the financial statement notes.

# U.S. Department of Justice

## Assets Forfeiture Fund and Seized Asset Deposit Fund Principal Financial Statements and Related Notes



September 30, 2025

**U.S. Department of Justice**  
**Assets Forfeiture Fund and Seized Asset Deposit Fund**  
**Consolidated Balance Sheet**  
**As of September 30, 2025**

<b>Dollars in Thousands</b>	<b>2025</b>
<b>ASSETS (Note 2)</b>	
Intragovernmental Assets:	
Fund Balance with Treasury (Note 3)	\$ 3,123,427
Investments, Net (Note 5)	2,751,700
Accounts Receivable, Net (Note 6)	11,586
Advances and Prepayments	564
Total Intragovernmental Assets	<u>\$ 5,887,277</u>
Other than Intragovernmental Assets:	
Cash and Other Monetary Assets (Note 4)	\$ 2,984,044
Accounts Receivable, Net (Note 6)	9
Inventory and Related Property, Net:	
Forfeited Property, Net (Note 7)	459,609
Property, Plant and Equipment, Net (Note 8)	722
Advances and Prepayments	2,104
Other Assets (Note 9)	1
Total Other than Intragovernmental Assets	<u>\$ 3,446,489</u>
<b>Total Assets</b>	<u><b>\$ 9,333,766</b></u>
<b>LIABILITIES (Note 10)</b>	
Intragovernmental Liabilities	
Accounts Payable	\$ 50,996
Other Liabilities (Note 14)	1,834
Total Intragovernmental Liabilities	<u>\$ 52,830</u>
Other than Intragovernmental Liabilities	
Accounts Payable	\$ 508,559
Federal Employee Salary, Leave and Benefits (Note 13)	4,650
Advances from Others and Deferred Revenue	459,609
Other Liabilities:	
Seized Cash and Monetary Instruments (Note 12)	4,545,109
Other (Note 14)	19
Total Other than Intragovernmental Liabilities	<u>\$ 5,517,946</u>
<b>Total Liabilities</b>	<u><b>\$ 5,570,776</b></u>
Commitments and Contingencies (Note 15)	
<b>NET POSITION</b>	
Cumulative Results of Operations - Funds from Dedicated Collections (Note 16)	\$ 3,762,990
<b>Total Cumulative Results of Operations</b>	<u><b>\$ 3,762,990</b></u>
<b>Total Net Position</b>	<u><b>\$ 3,762,990</b></u>
<b>Total Liabilities and Net Position</b>	<u><b>\$ 9,333,766</b></u>

The accompanying notes are an integral part of these financial statements.



**U. S. Department of Justice**  
**Assets Forfeiture Fund and Seized Asset Deposit Fund**  
**Consolidated Statement of Net Cost**  
**For the Fiscal Year Ended September 30, 2025**

Dollars in Thousands	2025
<b>Major Program 1: Law Enforcement</b>	
Gross Cost	\$ 1,664,597
Less: Earned Revenues	<u>17,070</u>
<b>Total Net Cost of Operations (Note 17)</b>	<u><u>\$ 1,647,527</u></u>

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The accompanying notes are an integral part of these financial statements.

**U.S. Department of Justice**  
**Assets Forfeiture Fund and Seized Asset Deposit Fund**  
**Consolidated Statement of Changes in Net Position**  
**For the Fiscal Year Ended September 30, 2025**

<b>Dollars in Thousands</b>	<b>2025</b>
	<b>Funds from Dedicated Collections</b>
<b>Cumulative Results of Operations</b>	
<b>Beginning Balances</b>	<b>\$ 3,325,197</b>
Other Adjustments	(250,000)
Nonexchange Revenue	372,201
Donations and Forfeitures of Cash and Cash Equivalents	1,422,478
Transfers-In/Out Without Reimbursement	(1,742)
Donations and Forfeitures of Property	534,302
Imputed Financing (Note 18)	8,081
<b>Net Cost of Operations</b>	<b>(1,647,527)</b>
<b>Net Change in Cumulative Results of Operations</b>	<b>437,793</b>
<b>Total Cumulative Results of Operations</b>	<b>\$ 3,762,990</b>
<b>Net Position</b>	<b>\$ 3,762,990</b>

The accompanying notes are an integral part of these financial statements.

**U.S. Department of Justice**  
**Assets Forfeiture Fund and Seized Asset Deposit Fund**  
**Combined Statement of Budgetary Resources**  
**For the Fiscal Year Ended September 30, 2025**

Dollars in Thousands	2025
<b>Budgetary Resources</b>	
Unobligated Balance from Prior Year Budget Authority, Net (Discretionary and Mandatory) (Note 19)	\$ 3,098,558
Appropriations (Discretionary and Mandatory)	2,044,985
Spending Authority from Offsetting Collections (Discretionary and Mandatory)	30,712
<b>Total Budgetary Resources</b>	<b><u>\$ 5,174,255</u></b>
<b>Status of Budgetary Resources</b>	
New Obligations and Upward Adjustments (Total)	\$ 1,741,461
Unobligated Balance, End of Year:	
Apportioned, Unexpired Accounts	2,606,608
Unapportioned, Unexpired Accounts	826,186
Unexpired Unobligated Balance, End of Year	<u>3,432,794</u>
Unobligated Balance - End of Year (Total)	<u>3,432,794</u>
<b>Total Status of Budgetary Resources</b>	<b><u>\$ 5,174,255</u></b>
<b>Outlays, Net</b>	
Outlays, Net (Total) (Discretionary and Mandatory)	\$ 1,701,258
Less: Distributed Offsetting Receipts	373,969
Agency Outlays, Net (Discretionary and Mandatory)	<b><u>\$ 1,327,289</u></b>

The accompanying notes are an integral part of these financial statements.

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
**(Dollars in Thousands, Except as Noted)**

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**Note 1. Summary of Significant Accounting Policies**

**A. Reporting Entity**

The Assets Forfeiture Fund (AFF) and Seized Asset Deposit Fund (SADF) together comprise a single financial reporting entity of the Department of Justice (DOJ or Department), hereinafter referred to as the AFF/SADF. Property seized for forfeiture, and the transactions and Asset Forfeiture Program (AFP) activities of DOJ and non-DOJ AFP participating agencies are described more fully herein.

The primary mission of the DOJ AFP is to maximize the effectiveness of forfeiture as a deterrent to crime. This is accomplished by means of depriving drug traffickers, racketeers, and other criminal syndicates of their ill-gotten proceeds and instrumentalizes of their trade. Participating agencies responsible for administration and financial management of the AFP are charged with lawfully, effectively, and efficiently supporting law enforcement authorities in the application of specified forfeiture statutes.

The AFF was created by the Comprehensive Crime Control Act of 1984 to be a repository of proceeds from forfeitures under any law enforced and administered by the DOJ. The SADF was created administratively by the Department to ensure control over monies seized by agencies participating in the Department's AFP.

The AFF and SADF are managed by the Asset Forfeiture Management Staff (AFMS), which is a part of the Justice Management Division (JMD). The Money Laundering and Asset Recovery Section (MLARS), Criminal Division, is responsible for coordination, direction, and general oversight of the AFP.

**B. Basis of Presentation**

These financial statements have been prepared from the books and records of the AFF/SADF in accordance with United States generally accepted accounting principles issued by the Federal Accounting Standards Advisory Board (FASAB) and presentation guidelines in the Office of Management and Budget (OMB) Circular No. A-136, *Financial Reporting Requirements*. These financial statements are different from the financial reports prepared pursuant to OMB directives, which are used to monitor and control the use of the AFF/SADF budgetary resources. To ensure that the AFF/SADF financial statements are meaningful at the entity level and to enhance reporting consistency within the Department, Other than Intragovernmental Liabilities as defined by OMB Circular No. A-136 have been disaggregated on the Consolidated Balance Sheet. These include Seized Cash and Monetary Instruments and Other Miscellaneous Liabilities.

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
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**Note 1. Summary of Significant Accounting Policies (continued)**

**C. Basis of Consolidation**

The consolidated/combined financial statements include the accounts of the AFF and SADF. All significant proprietary intra-entity transactions and balances have been eliminated in consolidation. The Statement of Budgetary Resources is combined for FY 2025, and as such, intra-entity transactions have not been eliminated.

The FASAB Statement of Federal Financial Accounting Standards (SFFAS) 47, Reporting Entity, which sets forth guidance to include, in the financial statements or as note disclosures, “all organizations (1) budgeted for by elected officials of the federal government; (2) owned by the federal government; or (3) controlled by the federal government with risk of loss or expectation of benefits.” The standard also requires information to be provided about related party relationships of such significance that it would be misleading to exclude information. In FY 2025, the AFF/SADF did not identify any disclosure entity or related party relationships that meet the disclosure requirements of SFFAS 47.

**D. Basis of Accounting**

Transactions are recorded on the accrual and budgetary bases of accounting. Under the accrual basis, revenues are recorded when earned and expenses are recorded when incurred, regardless of when cash is exchanged. Under the budgetary basis, however, funds availability is recorded based upon legal considerations and constraints. As a result, certain line items on the proprietary financial statements may not equal similar line items on the budgetary financial statements.

**E. Non-Entity Assets**

Non-entity assets consist of seized cash and investments of seized cash that are not available to fund the operations of the AFP.

**F. Fund Balance with Treasury, and Cash and Other Monetary Assets**

Generally, the U.S. Treasury processes cash receipts and disbursements for the AFF and SADF. The funds in the AFF, a special fund receipt account, are entity assets and are used to finance the operations of the AFP. Seized cash is deposited and accounted for in the SADF until a determination has been made as to its disposition. Upon forfeiture and if the title passes to the U.S. Government, a determination is made whether the funds will go to the AFF or, in a limited number of cases, the United States Victims of State Sponsored Terrorism Fund (USVSSTF), a fund managed by the Department. Forfeited cash is then transferred from the SADF to the AFF or to the USVSSTF. The cash balance in the SADF is a non-entity asset and is not available to finance the AFP activities. AFMS does have statutory authority for the investment of idle funds in the AFF and SADF.

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
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**Note 1. Summary of Significant Accounting Policies (continued)**

**G. Investments**

The AFF and SADF are authorized by 28 U.S.C. § 524(c) to invest funds in excess of the AFF's and SADF's immediate needs in Treasury Securities. Investments are short-term, non-marketable market-based Federal Debt securities issued by the U.S. Treasury Bureau of Fiscal Service (BFS) and purchased exclusively through the BFS's Federal Investments Program. Investments are reported on the Consolidated Balance Sheet at their net value, the cost plus or minus any unamortized premium or discount. Premiums and discounts are amortized using the straight-line method over the life of the Treasury security. AFF and SADF intend to hold investments to maturity. Accordingly, no provision is made for unrealized gains or losses on these securities.

**H. Accounts Receivable**

Intra-governmental accounts receivable consist of amounts due from the Treasury Executive Office for Asset Forfeiture (TEOAF) for goods or services provided by the DOJ AFP. Claims with other federal agencies are resolved in accordance with the business rules published in Appendix 8 of Treasury Financial Manual, Volume I, Part 2, Chapter 4700. Additionally, based on past experience in the collection of TEOAF outstanding balances, receivables arising from services provided to the TEOAF are considered fully collectible, and no allowance for uncollectible accounts is established.

Accounts receivable other than intragovernmental consist of the proceeds of forfeited property sales not yet received and refunds due from commercial vendors. For non-intragovernmental receivables, allowances for uncollectible accounts are not reported due to immateriality.

**I. Property, Plant and Equipment**

Pursuant to Statements of Federal Financial Accounting Standards (SFFAS) No. 6, *Accounting for Property, Plant, and Equipment*, No. 10, *Accounting for Internal Use Software*, and No. 54, *Leases* capitalization thresholds are presented below:

Type of Property	Capitalization Threshold
Real Property	\$1,000
Personal Property	\$100
Internal Use Software	\$5,000
Leases	\$500

Depreciation of general PP&E is based upon historical cost and is calculated using the straight-line method over the useful life of the asset.

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
**(Dollars in Thousands, Except as Noted)**

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**Note 1. Summary of Significant Accounting Policies (continued)**

**J. Leases**

A lease is a contract or agreement where the lessor conveys the right to control the use of property, plant, and equipment to the lessee for a specified period of time. The right to control the use of underlying assets gives the lessee the right to obtain economic benefits or services from the use of the underlying asset, and the right to control access to the economic benefits or services of the underlying asset.

SFFAS 54, *Leases*, requires federal lessees recognize a lease liability and a lease asset at the commencement of the lease term, unless it is immaterial or the definition of a non-intragovernmental short-term lease, contract or agreement that transfers ownership, or intragovernmental lease. DOJ has elected to adopt *SFFAS No. 62, Transitional Amendment to SFFAS 54* through the end of the accommodation period September 30, 2026; for leases containing both lease and non-lease components that are primarily non-lease. After review of current contracts and agreements, management determined AFF as a reporting entity does not currently have contracts or agreements that meet the definition of right-to-use lease assets pursuant to SFFAS 54.

DOJ Policy Statement 1404.05 requires the Department and its components to review their lease portfolios annually for new lease activity, terminations, or modifications that would result in remeasurement. AFF does however engage in intragovernmental lessee arrangements through the General Services Administration (GSA) and reports the current year lease expenses in Note 11, Leases.

**K. Advances and Prepayments**

Advances and prepayments include advances to state and local law enforcement agencies and other Federal agencies for any law enforcement, legal support, and correctional activity, or any other authorized purpose of the DOJ, as well as, travel advances issued to Federal employees for official travel. Travel advances are limited to meals and incidental expenses expected to be incurred by employees during official travel. Payments in advance of the receipt of goods and services are recorded as prepaid charges at the time of payment and are recognized as expenses when the goods and services are received. Advances and prepayments involving other Federal agencies are classified as Other Intragovernmental Assets on the Balance Sheet. Likewise, advances and prepayments to state and local agencies are classified as Other than Intragovernmental Assets on the Balance Sheet.

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
**(Dollars in Thousands, Except as Noted)**

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**Note 1. Summary of Significant Accounting Policies (continued)**

**L. Forfeited and Seized Property**

AFF/SADF's inventory and related property is comprised solely of forfeited property, as reported in Note 7. Property is seized as a consequence of an alleged violation of public law. Seized property can include cash and monetary instruments, real property, and tangible personal property of others in the actual or constructive possession of the custodial agency. The value of seized property is its estimated fair market value at the time it was seized.

Most seized property is held by the USMS from the point of seizure until its disposition. In certain cases, the investigative agency will keep seized property in its custody if the intention is to place the property into official use after forfeiture or to use the property as evidence in a court proceeding. Seized cash and monetary instruments are presented as assets with offsetting liabilities on the Balance Sheet. The funds in the SADF are held in trust until a determination is made as to their disposition. These funds include seized cash, proceeds from pre-forfeiture sales of seized property, and income from property under seizure. No revenue recognition is given to seized cash deposited in the SADF that is not forfeited. Seized property other than cash and monetary instruments are only presented in the notes to the financial statements.

Forfeited property is property for which title has passed to the U.S. Government. This property is recorded at the estimated market value at the time of forfeiture and is adjusted at the time of disposal, or as needed by AFP management. The value of forfeited property net of liens is reported on the Balance Sheet as assets. The amount ultimately realized from the forfeiture and disposition of these assets could differ from the amounts initially reported. The proceeds from the sale of forfeited property are deposited in the AFF.

Market value of seized and forfeited property is determined by the following:

<b>Asset Type</b>	<b>Valuation Documentation</b>
Cash/Currency, Monetary Instruments	Copy of Check, cash management company (e.g., Brinks) receipt, EFT, wire confirmation, in accordance with DOJ policy
Financial Instruments	Web-based valuation tools, financial market, account statement, other sources in accordance with DOJ policy
Digital Assets	Web-based valuation tools (e.g., CoinMarketCap.com) and other sources in accordance with DOJ policy
Vehicles	National Automobile Dealers Association (NADA) or Kelley Blue Book value in accordance with DOJ policy
Real Property	Real Property Appraisal/Broker's Price Opinion (BPO)
Other Valued Assets	Professional appraisal, web-based valuation tools (e.g., Usedprice.com), other source in accordance with DOJ policy



**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
**(Dollars in Thousands, Except as Noted)**

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**Note 1. Summary of Significant Accounting Policies (continued)**

**M. Digital Assets**

Only central bank digital currencies are considered monetary instruments. All other digital assets refer to cryptocurrencies (e.g., Bitcoins, Ethereum, etc.), stablecoins, Non-Fungible Tokens (NFT), and are considered non-monetary instruments. DOJ primarily encounters digital assets through seizure and forfeitures activities of the law enforcement components and the Assets Forfeiture Program (AFP). DOJ records digital assets at market value at the point of seizure and records the seized value in Note 7, Forfeited and Seized Property, Net. Once an order of forfeiture is obtained and prior to liquidation, forfeited values would be included on the Balance Sheet as assets with offsetting liabilities.

Once digital assets are liquidated, proceeds from the sale are recorded as forfeiture revenue and are presented on the Statement of Changes in Net Position as Donations and Forfeitures of Property.

**N. Liabilities**

AFF accounts payable represent liabilities to both Federal and non-Federal entities. Intragovernmental accounts payable consist of amounts owed to other Federal Government agencies, primarily to other DOJ components. The remaining accounts payable consist of amounts due to the public for unpaid goods and services received. Deferred revenue represents the estimated market value of forfeited property not yet sold or placed into official use. Seized cash and monetary instruments represent liabilities for SADP amounts on deposit pending disposition.

**O. Commitments and Contingencies**

The AFF is party to various administrative proceedings, legal actions, and claims. The Balance Sheet may include an estimated liability for those legal actions where management and the Chief Counsel consider adverse decisions “probable” and amounts are reasonably estimable. Legal actions where management and the Chief Counsel consider adverse decisions “probable” or “reasonably possible” and the amounts are reasonably estimable are disclosed in Note 15, Contingencies and Commitments. However, there are cases where amounts have not been accrued or disclosed because the amounts of the potential loss cannot be estimated or the likelihood of an unfavorable outcome is considered “remote”.

**P. Annual, Sick, and Other Leave**

Annual leave and compensatory leave are expensed as earned with an offsetting liability. Liabilities are reduced as leave is taken. At the end of each fiscal quarter, the balance in the accrued annual leave liability account is adjusted to reflect valuation at current pay rates. To the extent current-year or prior-year appropriations are not available to fund annual and compensatory leave that is earned but not taken, funding will be obtained from future financing sources. Sick leave and other types of non-vested leave are expensed as taken.

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
**(Dollars in Thousands, Except as Noted)**

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**Note 1. Summary of Significant Accounting Policies (continued)**

**Q. Interest on Late Payments**

Pursuant to the Prompt Payment Act, 31 U.S.C. § 3901-3907, Federal agencies must pay interest on payments for goods or services made to concerns after the due date. The due date is generally 30 days after receipt of a proper invoice or acceptance of the goods or services, whichever is later.

**R. Retirement Plan**

With few exceptions, employees of the Department are covered by one of the following retirement programs:

- 1) Employees hired before January 1, 1984, are covered by the Civil Service Retirement System (CSRS). The Department contributes 7% of the gross pay for regular employees and 7.5% for law enforcement officers.
- 2) Employees hired January 1, 1984 or later, are covered by the Federal Employees Retirement System (FERS).
  - a. Employees hired January 1, 1984 through December 31, 2012, are covered by the FERS. The Department contributes 18.4% of the gross pay for regular employees and 38.2% for law enforcement officers.
  - b. Employees hired January 1, 2013 through December 31, 2013, are covered by the Federal Employees Retirement System-Revised Annuity Employees (FERS-RAE). The Department contributes 16.5% of the gross pay for regular employees and 36.4% for law enforcement officers.
  - c. Employees hired January 1, 2014 or later are covered by the Federal Employees System-Further Revised Annuity Employees (FERS-FRAE). The Department contributes 16.5% of the gross pay for regular employees and 36.4% for law enforcement officers.

All employees are eligible to contribute to the Federal Thrift Savings Plan (TSP). For those employees covered by the FERS, FERS-RAE and FERS-FRAE, a TSP account is automatically established to which the Department is required to contribute an additional 1% of gross pay and match employee contributions up to 4%. No government contributions are made to the TSP accounts established by the CSRS employees.

The AFF/SADF does not report CSRS or FERS assets, accumulated plan benefits, or unfunded liabilities, if any, which may be applicable to its employees. Such reporting is the responsibility of the Office of Personnel Management.

SFFAS No. 5, *Accounting for Liabilities of the Federal Government*, requires employing agencies to recognize the cost of pensions and other retirement benefits during their employees' active years of service. Refer to Note 18, Imputed Financing, for more details.

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These notes are an integral part of the financial statements.

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
**(Dollars in Thousands, Except as Noted)**

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**Note 1. Summary of Significant Accounting Policies (continued)**

**S. Intragovernmental Activity**

Intragovernmental costs and exchange revenue represent transactions made between two reporting entities within the Federal Government. Costs and earned revenues other than intragovernmental represent exchange transactions made between the reporting entity and a non-Federal entity. The classification of revenue or cost as “intragovernmental” or “other than intragovernmental” is defined on a transaction-by-transaction basis. The purpose of this classification is to enable the Federal Government to prepare consolidated financial statements.

**T. Revenues and Other Financing Sources**

The funds in the AFF are derived primarily from non-exchange revenues and are presented on the Consolidated Statement of Changes in Net Position. Financing sources include interest earned on investments and Donations and Forfeitures of Cash and Cash Equivalents, which includes forfeited cash and payments received on judgments. Financing sources also include Donations and Forfeitures of Property, which include proceeds from the sale of forfeited property (or conversion of deferred revenue to realized revenue through sale), receipt of payments in lieu of property forfeiture, recovery of asset management expenses, and financing sources from judgments. These financing sources are recognized when cash is forfeited or when forfeited property is sold, placed into official use, or transferred to another Federal agency. The financing sources from legal judgments are not recognized until the judgment has been enforced. In accordance with 28 U.S.C. § 524 and AFMS Memorandums of Understanding, donations and forfeitures available for use by certain Federal Agencies are treated as returns of financing sources when their final disposition is determined. Deferred revenue is recorded when property is forfeited. When the property is sold or otherwise disposed, the deferred revenue becomes earned and a financing source is recognized.

Intragovernmental earned revenue consists of goods or services provided to TEOAF by the AFP. The AFF recognizes exchange revenue when the USAO attorneys provide services in judicial forfeiture cases brought by agencies participating in the Treasury Forfeiture Fund (TFF). The AFF recognizes exchange revenue on a reimbursement basis at least quarterly and the revenue is presented on the Consolidated Statement of Net Cost as earned revenue.

**U. Funds from Dedicated Collections**

SFFAS No.27, *Identifying and Reporting Funds from Dedicated Collections*, as amended by SFFAS No. 43, *Funds from Dedicated Collections: Amending Statement of Federal Financial Accounting Standards 27, Identifying and Reporting Earmarked Funds* defines ‘funds from dedicated collections’ as being financed by specifically identified revenues, provided to the Government by non-Federal sources, often supplemented by other financing sources, which remain available over time. These specifically identified revenues and other financing sources are required by statute to be used for designated activities, benefits, or purposes, and must be accounted for separately from the Government’s general revenues.

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
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**Note 1. Summary of Significant Accounting Policies (continued)**

**U. Funds from Dedicated Collections (continued)**

These specifically identified revenues and other financing sources are required by statute to be used for designated activities, benefits, or purposes, and must be accounted for separately from the Government's general revenues.

The three required criteria for a fund from dedicated collections are:

- 1) A statute committing the federal government to use specifically identified revenues and/or other financing sources that are originally provided to the federal government by a non-federal source only for designated activities, benefits or purposes;
- 2) Explicit authority for the funds to retain revenues and/or other financing sources not used in the current period for future use to finance the designated activities, benefits, or purposes; and
- 3) A requirement to account for and report on the receipt, use, and retention of the revenues and other financing sources that distinguishes the fund from the federal government's general revenues.

The AFF meets the definition of funds from dedicated collections, but the SADF does not because seized cash is not available to finance the AFP.

**V. Tax Exempt Status**

As an agency of the Federal Government, AFF/SADF is exempt from all income taxes imposed by any governing body whether it be a Federal, state, commonwealth, local, or foreign government.

**W. Use of Estimates**

The preparation of financial statements requires management to make certain estimates and assumptions that affect the reported amounts of assets and liabilities and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**X. Subsequent Events**

Subsequent events and transactions occurring after September 30, 2025 through the date of the auditors' opinion have been evaluated for potential recognition or disclosure in the financial statements. No changes were necessary for proper presentation of the financial statements. The date of the auditors' opinion also represents the date that the financial statements were available to be issued.

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
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**Note 1. Summary of Significant Accounting Policies (continued)**

**Y. Classified Activities**

Accounting standards require all reporting entities to disclose that accounting standards allow certain presentations and disclosures to be modified, if needed, to prevent the disclosure of classified information.

**Note 2. Non-Entity Assets**

Non-entity assets are assets that are held by the AFF/SADF but are not available to fund the AFP.

As of September 30, 2025

	<u>2025</u>
Intragovernmental Assets	
Investments (Note 5)	1,580,000
Other than Intragovernmental Assets	
Cash and Other Monetary Assets (Note 4)	<u>2,984,044</u>
Total Non-Entity Assets	4,564,044
Total Entity Assets	<u>4,769,722</u>
Total Assets	<u><u>\$ 9,333,766</u></u>

**Note 3. Fund Balance with Treasury**

As of September 30, 2025

	<u>2025</u>
Status of Fund Balances With Treasury	
Unobligated Balance - Available	2,606,608
Unobligated Balance - Unavailable	826,186
Obligated Balance not yet Disbursed	679,632
Budgetary Resources from Invested Balances	<u>(988,999)</u>
Total Status of Fund Balances	<u><u>\$ 3,123,427</u></u>

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
**(Dollars in Thousands, Except as Noted)**

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**Note 4. Cash and Other Monetary Assets**

Cash consists of seized cash in the SADF, as well as forfeited cash in transit to the AFF. Other monetary assets include seized cash and monetary instruments in DOJ custody but not yet deposited in the SADF.

As of September 30, 2025

	<u>2025</u>
Cash	
Seized Cash Deposited	2,969,488
Other Monetary Assets	
Seized Monetary Instruments	14,556
Total Cash and Other Monetary Assets	<u><u>\$ 2,984,044</u></u>

**Note 5. Investments, Net**

The cash receipts collected from the public and in the AFF, a dedicated collections fund, or the SADF, a deposit fund, are deposited in the Treasury. Treasury securities are issued to the AFF and SADF as evidence of its receipts. Treasury securities are an asset to the AFF/SADF and a liability to the Treasury. Because the AFF/SADF and the Treasury are both parts of the Federal Government, these assets and liabilities offset each other from the standpoint of the Federal Government as a whole. For this reason, they do not represent an asset or a liability in the Government-wide financial statements.

Treasury securities provide the AFF with authority to draw upon the Treasury to make future benefit payments or other expenditures. When the AFF requires redemption of these securities to make expenditures, the Federal Government finances those expenditures out of accumulated cash balances, by raising taxes or other receipts, by borrowing from the public or repaying less debt, or by curtailing other expenditures. This is the same way that the Federal Government finances all other expenditures.

The AFF invests Funds from Dedicated Collections in Treasury securities. The Treasury does not set aside assets to pay future expenditures associated with funds from dedicated collections. Instead, the cash generated from Funds from Dedicated Collections is used by the Treasury for general government purposes. When the funds redeem their Treasury securities to make expenditures, the Treasury will finance the expenditures in the same manner that it finances all other expenditures.

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
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**Note 5. Investments, Net (continued)**

	Cost/ Acquisition Value	Amortization Method	Amortized (Premium) Discount	Investments, Net	Market Value Disclosure
As of September 30, 2025					
Intragovernmental Securities					
Non-Marketable: Market Based					
AFF	\$ 1,118,639	Straight-Line	53,061	\$ 1,171,700	\$ 1,141,739
SADF	1,580,000	Straight-Line	—	1,580,000	1,613,099
Total	<u>\$ 2,698,639</u>		<u>\$ 53,061</u>	<u>\$ 2,751,700</u>	<u>\$ 2,754,838</u>

**Note 6. Accounts Receivable, Net**

Accounts receivable consist of amounts owed to the AFF from the TEOAF for services provided and amounts owed to the AFF by AFP's Federal participating agencies for the use of Forfeiture.gov for publication of forfeiture notices. There is no allowance for uncollectible accounts since accounts receivable from business with Federal entities are considered fully collectible. Accounts receivable other than intragovernmental consist of refunds receivable from commercial vendors.

As of September 30, 2025

	2025
Intragovernmental Accounts Receivable	\$ 11,586
Other than Intragovernmental Accounts Receivable	9
Total Accounts Receivable, Net	<u>\$ 11,595</u>

**Note 7. Forfeited and Seized Property, Net**

A. Forfeited Property, Net

Liabilities for equitable sharing due to federal, state, and local law enforcement agencies which participated in cases that led to forfeiture were \$255,176 on September 30, 2025, a decrease of \$23,006 or 8 percent.

The following tables show the analysis of changes in and methods of disposition of forfeited property, excluding cash, during the fiscal year ended September 30, 2025.

**U.S. Department of Justice**  
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**(Dollars in Thousands, Except as Noted)**

**Note 7. Forfeited and Seized Property, Net (continued)**

**Analysis of Changes in Forfeited Property - For the Fiscal Year Ended September 30, 2025**

Forfeited Property Category		Beginning Balance	Adjustments (1)	Forfeitures	Disposals	Ending Balance	Liens and Claims	Ending Balance, Net of Liens
Financial Instruments	Number	223	384	596	(973)	230	—	230
	Value	\$ 14,124	\$ 1,703	\$ 235,307	\$ (109,927)	\$ 141,207	\$ —	\$ 141,207
Digital Assets	Number	225	(40)	439	(259)	365	—	365
	Value	\$ 184,733	\$ (6,283)	\$ 323,800	\$ (284,828)	\$ 217,422	\$ (822)	\$ 216,600
Real Property	Number	85	(3)	174	(168)	88	—	88
	Value	\$ 82,768	\$ (14,060)	\$ 96,793	\$ (108,367)	\$ 57,134	\$ (58)	\$ 57,076
Personal Property	Number	4,660	(377)	3,052	(2,630)	4,705	—	4,705
	Value	\$ 51,465	\$ (8,557)	\$ 64,833	\$ (62,865)	\$ 44,876	\$ (150)	\$ 44,726
Non-Valued Firearms	Number	65,044	(226)	18,594	(23,187)	60,225	—	60,225
Total	Number	70,237	(262)	22,855	(27,217)	65,613	—	65,613
	Value	\$ 333,090	\$ (27,197)	\$ 720,733	\$ (565,987)	\$ 460,639	\$ (1,030)	\$ 459,609

(1) Adjustments include property status, asset group, and valuation changes that occurred during the current year for assets that were already on hand at the start of the year. Property status changes include appealed forfeitures and other actions that change the status of an asset between seized and forfeited classifications. Asset group changes occur primarily when cash is substituted for a different asset category. Valuation changes occur primarily due to changes in appraisals.

**Methods of Disposition of Forfeited Property - For the Fiscal Year Ended September 30, 2025**

Forfeited Property Category		Converted Financial Instruments/Property	Destroyed/Donated/Transferred	Sold/Liquidated (1)	Official Use/Transfer for Equitable Sharing	Returned Assets	Variance (2)	Total
Financial Instruments	Number	914	17	35	—	3	4	973
	Value	\$ 101,402	\$ 10	\$ 8,447	\$ —	\$ 68	\$ —	\$ 109,927
Digital Assets	Number	—	—	231	—	28	—	259
	Value	\$ —	\$ —	\$ 253,464	\$ —	\$ 31,364	\$ —	\$ 284,828
Real Property	Number	—	—	160	—	8	—	168
	Value	\$ —	\$ —	\$ 102,464	\$ —	\$ 5,903	\$ —	\$ 108,367
Personal Property	Number	—	872	1,568	74	116	—	2,630
	Value	\$ —	\$ 730	\$ 44,358	\$ 1,567	\$ 16,210	\$ —	\$ 62,865
Non-Valued Firearms	Number	—	22,642	—	48	497	—	23,187
Total	Number	914	23,531	1,994	122	652	4	27,217
	Value	\$ 101,402	\$ 740	\$ 408,733	\$ 1,567	\$ 53,545	\$ —	\$ 565,987

(1) The sold/liquidated total dollar value does not agree to Donations and Forfeitures of Property on the Statement of Changes in Net Position and Note 20, Donations and Forfeitures, because the sold/liquidated amount above represents the assets at their appraised values at forfeiture, and the Donations and Forfeitures of Property on the Statement of Changes in Net Position and Note 20, Donations and Forfeitures, represents the proceeds realized upon disposition.

(2) Variances can result from differences between the value of the property when seized and the value of the property when disposed.

These notes are an integral part of the financial statements.

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**Note 7. Forfeited and Seized Property, Net (continued)**

**B. Seized Property**

A seizure is the act of taking possession of goods in consequence of a violation of public law. Seized property consists of seized cash, monetary instruments, real property, and tangible personal property in the actual or constructive possession of the seizing and the custodial agencies. The Department, until judicially or administratively forfeited, does not legally own such property.

Property seized for any purpose other than forfeiture and held by the seizing agency or a custodial agency is reported in the financial statements of the seizing or custodial agency. All property seized for forfeiture, including property with evidentiary value, is reported in the financial statements of the AFF/SADF. Federal Financial Accounting and Auditing Technical Release No. 4, *Reporting on Non-Valued Seized and Forfeited Property*, requires disclosure of property that does not have a legal market in the United States or does not have a value to the Federal Government.

The following tables show the analysis of changes in and methods of disposition of property seized for forfeiture during the fiscal year ended September 30, 2025. In the following tables, Seized Cash and Monetary Instruments includes seized cash in transit as well as pre-forfeiture deposits into the SADF of monetary instruments and depository account balances, proceeds from pre-forfeiture sales, and cash received in lieu of seized property.

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**Note 7. Forfeited and Seized Property, Net (continued)**

**Analysis of Changes in Seized Property - For the Fiscal Year Ended September 30, 2025**

Seized Property Category		Beginning Balance	Adjustments (1)	Seizures	Disposals	Ending Balance	Liens and Claims	Ending Balance, Net of Liens
Seized Cash and Monetary Instruments	Number	21,479	386	6,492	(9,257)	19,100	—	19,100
	Value	\$ 4,820,779	\$ 7,946	\$ 1,309,784	\$ (1,574,465)	\$ 4,564,044	\$ (2,093,487)	\$ 2,470,557
Financial Instruments	Number	581	(107)	399	(393)	480	—	480
	Value	\$ 302,532	\$ (7,770)	\$ 317,360	\$ (88,434)	\$ 523,688	\$ (49,807)	\$ 473,881
Digital Assets	Number	1,347	75	692	(453)	1,661	—	1,661
	Value	\$ 1,170,564	\$ 202,046	\$ 831,055	\$ (331,512)	\$ 1,872,153	\$ (1,762,226)	\$ 109,927
Real Property	Number	45	(5)	47	(44)	43	—	43
	Value	\$ 64,635	\$ (15,916)	\$ 50,527	\$ (40,645)	\$ 58,601	\$ (20,134)	\$ 38,467
Personal Property	Number	7,945	101	3,065	(3,769)	7,342	—	7,342
	Value	\$ 522,651	\$ (179,750)	\$ 68,809	\$ (84,650)	\$ 327,060	\$ (205,359)	\$ 121,701
Non-Valued Firearms	Number	44,172	5,781	21,150	(20,968)	50,135	—	50,135
Total	Number	75,569	6,231	31,845	(34,884)	78,761	—	78,761
	Value	\$ 6,881,161	\$ 6,556	\$ 2,577,535	\$ (2,119,706)	\$ 7,345,546	\$ (4,131,013)	\$ 3,214,533

(1) Adjustments include property status, asset group, and valuation changes that occurred during the current year for assets that were already on hand at the start of the year. Property status changes include appealed forfeitures and other actions that change the status of an asset between seized and forfeited classifications. Asset group changes occur primarily when cash is substituted for a different asset category.

**Methods of Disposition of Seized Property - For the Fiscal Year Ended September 30, 2025**

Seized Property Category		Converted Financial Instruments /Property	Destroyed/ Donated/ Transferred	Sold/ Liquidated	Returned Assets	Forfeited (1)	Variance (2)	Total
Seized Cash and Monetary Instruments	Number	20	84	—	991	8,162	—	9,257
	Value	\$ 1,946	\$ 95,117	\$ —	\$ 198,634	\$ 1,278,768	\$ —	\$ 1,574,465
Financial Instruments	Number	2	4	—	11	376	—	393
	Value	\$ 2	\$ 1	\$ —	\$ 378	\$ 88,053	\$ —	\$ 88,434
Digital Assets	Number	—	1	—	14	438	—	453
	Value	\$ —	\$ 283	\$ —	\$ 8,030	\$ 323,199	\$ —	\$ 331,512
Real Property	Number	—	—	1	8	35	—	44
	Value	\$ —	\$ —	\$ 283	\$ 5,869	\$ 34,493	\$ —	\$ 40,645
Personal Property	Number	—	54	10	661	3,044	—	3,769
	Value	\$ —	\$ 200	\$ 775	\$ 18,996	\$ 64,679	\$ —	\$ 84,650
Non-Valued Firearms	Number	—	3,773	—	1,912	15,283	—	20,968
Total	Number	22	3,916	11	3,597	27,338	—	34,884
	Value	\$ 1,948	\$ 95,601	\$ 1,058	\$ 231,907	\$ 1,789,192	\$ —	\$ 2,119,706

(1) Forfeitures reported on the Analysis of Changes in Forfeited Property may be greater because some assets are not seized until after declared forfeited.

(2) Variances can result from differences between the value of the property when seized and the value of the property when disposed.

These notes are an integral part of the financial statements.

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**Note 8. Property, Plant and Equipment, Net**

As of September 30, 2025

	Acquisition Cost	Accumulated Depreciation	Net Book Value	Useful Life
Equipment	\$ —	\$ —	\$ —	5-12 years
Leasehold Improvements	2,940	(2,218)	\$ 722	5 years
Total	<u>\$ 2,940</u>	<u>\$ (2,218)</u>	<u>\$ 722</u>	

As of September 30, 2025

	2025 Net PP&E
Balance beginning of year, unadjusted	\$ 848
Depreciation expense	(126)
Balance at end of year	<u>\$ 722</u>

**Note 9. Other Assets**

As of September 30, 2025

	2025
Other than Intragovernmental	
Other Assets	\$ 1
Total Other Assets	<u>\$ 1</u>

**Note 10. Liabilities not Covered by Budgetary Resources**

As of September 30, 2025

	2025
Other than Intragovernmental	
Unfunded Leave and Other Employment Related	\$ 2,658
Total Liabilities Not Covered by Budgetary Resources	\$ 2,658
Total Liabilities Covered by Budgetary Resources	562,093
Total Liabilities Not Requiring Budgetary Resources	5,006,025
Total Liabilities	<u>\$ 5,570,776</u>

Total Liabilities not Requiring Budgetary Resources consist of Seized Cash and Monetary Instruments pending forfeiture. Once forfeited, apportionment of the funds must be approved by the Office of Management and Budget process before new obligations are incurred.

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**Note 11. Leases**

The Assets Forfeiture Fund pays for building space and vehicle leases through GSA contracts having terms ranging from 5 - 15 years. The general nature of the contracts is to provide fleet and workspace for staff and contractors in support of AFF's mission. While ATF, DEA, and USMS are the lessees; AFF pays GSA directly for their portion of total leases. As of September 30, 2025, total Intragovernmental expenses for AFF's leased building space was \$12,179 thousand and vehicles was \$8,187 thousand.

**Note 12. Seized Cash and Monetary Instruments**

The Seized Cash and Monetary Instruments represent liabilities for seized assets held by the SADP pending disposition.

As of September 30, 2025

	<u>2025</u>
Investments, Net (Note 5)	\$ 1,580,000
Seized Cash Deposited (Note 4)	2,969,488
Seized Monetary Instruments (Note 4)	14,556
Cash in Transit to (AFF)/SADF	(18,935)
Total Seized Cash and Monetary Instruments	<u><u>\$ 4,545,109</u></u>

**Note 13. Federal Employee Benefits**

Employee benefits include employer portion of payroll taxes, retirement contributions, estimated salaries, wages, and leave that has been earned but unpaid. Federal employee benefits related to current employees of the Assets Forfeiture Fund for the fiscal year ended September 30, 2025 are summarized below.

	<u>2025</u>
<b>Federal Employee Salary, Leave and Benefits</b>	
Accrued Funded Payroll and Leave	\$ 1,921
Employer Contributions and Payroll Taxes Payable	71
Unfunded Leave	2,658
<b>Total</b>	<u><u>\$ 4,650</u></u>

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**Note 14. Other Liabilities**

Pursuant to SFFAS 1, *Accounting for Selected Assets and Liabilities*, paragraph 86, all Other Liabilities presented in the table below are covered or do not require budgetary resources.

As of September 30, 2025

	<u>2025</u>
Intragovernmental	
Benefit Program Contributions Payable	\$ 418
Employer Contributions and Payroll Taxes Payable	109
Other Liabilities	1,307
Total Intragovernmental	<u>\$ 1,834</u>
Other than Intragovernmental	
Other Liabilities	19
Total Other than Intragovernmental	<u>\$ 19</u>
Total Other Liabilities	<u><u>\$ 1,853</u></u>

**Note 15. Commitments and Contingencies**

As of September 30, 2025	<u>Accrued Liabilities</u>	<u>Estimated Range of Loss</u>	<u>Lower</u>	<u>Upper</u>
Legal Contingencies:				
Probable	\$ —	\$ —	\$ —	\$ —
Reasonably Possible	\$ —	\$ —	\$ —	\$ —

**Note 16. Funds from Dedicated Collections**

Generally, funds from dedicated collections are financed by specifically identified revenues and are required by statute to be used for designated activities or purposes, and must be accounted for separately from the government's general revenues. See SFFAS No. 27, as amended by SFFAS No. 43, for the required criteria for a fund from dedicated collections.

The AFF, a fund from dedicated collections, exists to eliminate economic disincentives to the operation of an extensive national asset forfeiture program by providing a stable source of funds to pay costs not otherwise funded under agency appropriations, to execute forfeiture functions. This is made possible by depositing the proceeds of all forfeitures under any laws enforced or administered by the Department into the AFF and using those receipts to finance expenses associated with asset forfeiture functions. The AFF recognizes exchange revenue, on a reimbursement basis, when the USAOs provide services in judicial forfeiture cases brought by agencies participating in the TFF.

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**Note 16. Funds from Dedicated Collections (continued)**

This revenue is presented on the Consolidated Statement of Net Cost as earned revenue. In accordance with 28 U.S.C. § 524, donations and forfeitures available for use by certain Federal agencies are treated as returns of financing sources when their final disposition is determined.

All funds deposited to the AFF are considered "public" monies, i.e., funds belonging to the U.S. Government. The monies deposited into the AFF are available to cover all expenditures in support of the AFP that are allowable under the Fund statute created by the Comprehensive Crime Control Act of 1984 (P.L. 98-473, dated October 12, 1984) at 28 U.S.C. § 524(c).

As of September 30, 2025

	<u>2025</u>
Balance Sheet	
<b>ASSETS</b>	
Intragovernmental Assets	
Fund Balance with Treasury	\$ 3,123,427
Investments, Net	1,171,700
Accounts Receivable, Net	11,586
Advances and Prepayments	564
Total Intragovernmental Assets	<u>\$ 4,307,277</u>
Other than Intragovernmental Assets	
Accounts Receivable, Net	\$ 9
Inventory and Related Property, Net	459,609
General Property, Plant, and Equipment, Net	722
Advances and Prepayments	2,104
Other Assets	1
Total Other than Intragovernmental Assets	<u>\$ 462,445</u>
Total Assets	<u>\$ 4,769,722</u>
<b>LIABILITIES</b>	
Intragovernmental Liabilities	
Accounts Payable	\$ 50,996
Other Liabilities	1,834
Total Intragovernmental Liabilities	<u>\$ 52,830</u>
Other than Intragovernmental Liabilities	
Accounts Payable	\$ 508,559
Federal Employee Salary, Leave and Benefits	4,650
Advances from Others and Deferred Revenue	459,609
Other Liabilities	(18,916)
Total Other than Intragovernmental Liabilities	<u>\$ 953,902</u>
Total Liabilities	<u>\$ 1,006,732</u>
Net Position	
Cumulative Results of Operations	\$ 3,762,990
Total Net Position	<u>\$ 3,762,990</u>
<b>Total Liabilities and Net Position</b>	<u><u>\$ 4,769,722</u></u>

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These notes are an integral part of the financial statements.

**U.S. Department of Justice**  
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**Note 16. Funds from Dedicated Collections (continued)**

As of September 30, 2025

	2025
Statement of Net Cost	
Gross Program Costs	\$ 1,664,597
Less: Earned Revenues	17,070
<b>Net Cost of Operations</b>	<b>\$ 1,647,527</b>
Statement of Changes in Net Position	
<b>Cumulative Results of Operations</b>	
Beginning Balance	\$ 3,325,197
Other than Intragovernmental non-exchange revenue	
Miscellaneous Fines and Fees	(10,701)
Intragovernmental non-exchange revenue	382,902
Donations and forfeitures of Cash and Property	1,956,780
Transfers in/out without reimbursement	(1,742)
Imputed Financing	8,081
Other	(250,000)
Net cost of operations	(1,647,527)
Net Change in Cumulative Results of Operations	437,793
Cumulative Results of Operations: Ending	\$ 3,762,990
<b>Net Position End of Period</b>	<b>\$ 3,762,990</b>

**Note 17. Suborganization Program Costs**

The AFF's statute, 28 U.S.C. § 524(c), authorizes the AFF to fund Forfeiture Operations Expenses, including those for third party payments, equitable sharing payments, asset management and disposal, forfeiture case prosecution, forfeiture systems, special contract services, forfeiture training and printing, contracts to identify assets, and other program management; and general investigative expenses, including those for awards for information, purchases of evidence, equipping of conveyances, investigative costs leading to seizure and joint law enforcement operations. Third party payments and equitable sharing are the most significant categories of Forfeiture Operations Expenses and Total Net Cost.

For the Fiscal Year Ended September 30, 2025

	Forfeiture Operations Expenses	General Investigation Expenses	Total
Major Program 1: Law Enforcement			
Gross Cost	\$ 1,400,460	\$ 264,137	\$ 1,664,597
Less: Earned Revenue	17,070	—	17,070
<b>Net Cost of Operations</b>	<b>\$ 1,383,390</b>	<b>\$ 264,137</b>	<b>\$ 1,647,527</b>

These notes are an integral part of the financial statements.

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**Note 18. Imputed Financing**

**Imputed Inter-Departmental Financing Sources** are the unreimbursed (i.e., non-reimbursed and under-reimbursed) portion of the full costs of goods and services received by the AFF/SADF from a providing Federal entity that is not part of the Department. In accordance with SFFAS 55, *Amending Inter-Entity Cost Provisions*, and SFFAS 30, *Inter-Entity Cost Implementation: Amending SFFAS 4, Managerial Cost Accounting Standards and Concepts*, the material Imputed Inter-Departmental Financing Sources recognized by the AFF/SADF are the cost of benefits for the Federal Employees Health Benefits Program (FEHB), the Federal Employees' Group Life Insurance Program (FEGLI), the Federal Pension plans that are paid by other Federal entities, and any unreimbursed payments made from the Treasury Judgment Fund on behalf of the AFP. The Treasury Judgment Fund was established by the Congress and funded at 31 U.S.C. § 1304 to pay in whole or in part the court judgments and settlement agreements negotiated by the Department on behalf of agencies, as well as certain types of administrative awards. Interpretation of Federal Financial Accounting Standards Interpretation No. 2, *Accounting for Treasury Judgment Fund Transactions*, requires agencies to recognize liabilities and expenses when unfavorable legal outcomes are probable and the amount can be estimated and will be paid by the Treasury Judgment Fund. For the period ended September 30, 2025, the AFF had no liabilities related to the Treasury Judgment Fund.

SFFAS No. 5, *Accounting for Liabilities of the Federal Government*, requires that employing agencies recognize the cost of pensions and other retirement benefits during their employees' active years of service. SFFAS No. 5 requires OPM to provide cost factors necessary to calculate cost. OPM actuaries calculate the value of pension benefits expected to be paid in the future, and then determine the total funds to be contributed by and for covered employees, such that the amount calculated would be sufficient to fund the projected pension benefits. The cost factors are as follows:

	Category	Cost Factor (%)
Civil Service Retirement System (CSRS)	Regular Employees	59.3
	Regular Employees Offset	42.9
	Law Enforcement Officers	99.8
	Law Enforcement Officers Offset	83.7
Federal Employees Retirement System (FERS)	Regular Employees	26.2
	Regular Employees - Revised Annuity Employees (RAE)	26.8
	Regular Employees - Further Revised Annuity Employees (FRAE)	27.1
	Law Enforcement Officers	55.7
	Law Enforcement Officers - RAE	56.5
	Law Enforcement Officers - FRAE	57.0



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**Note 18. Imputed Financing (continued)**

The cost to be paid by other agencies is the total calculated future costs, less employee and employer contributions. In addition, the cost of other retirement benefits, which included health and life insurance that are paid by other Federal entities, are recorded as imputed costs with a corresponding imputed financing source.

For the Fiscal Year Ended September 30, 2025

	2025
Imputed Inter-Departmental Financing	
Health Insurance	3,524
Life Insurance	11
Pension	4,546
Total Imputed Inter-Departmental	<u>\$ 8,081</u>

**Imputed Intra-Departmental Financing Sources** as defined in SFFAS No. 4, *Managerial Cost Accounting Standards and Concepts*, are the unreimbursed portion of the full costs of goods and services received by the AFF/SADF from a providing entity that is a part of the Department. Recognition is required for those transactions determined to be material to the receiving entity. The determination of whether the cost is material requires considerable judgment based on the specific facts and circumstances of each type of good or service provided. SFFAS No. 4, also states that costs for broad and general support need not be recognized by the receiving entity, unless such services form a vital and integral part of the operations or output of the receiving entity. Costs are considered broad and general if they are provided to many, if not all, Departmental reporting entities and not specifically related to the receiving entity's output. The AFF/SADF has no imputed intra-departmental financing sources that meet reporting requirements.

**Note 19. Information Related to the Statement of Budgetary Resources**

**Net Adjustments to Unobligated Balance, Brought Forward, October 1:**

During the fiscal year ended September 30, 2025, certain adjustments were made to the balance of unobligated budgetary resources available as of October 1, 2024. These adjustments include, among other things, downward adjustments to undelivered and delivered orders that were obligated in a prior fiscal year. The adjustments during the fiscal year ended September 30, 2025 are presented below.

As of September 30, 2025

	2025
Unobligated balance brought forward from prior year	\$ 2,984,659
<b>Adjustments to Budgetary Resources made during current year</b>	
Downward Adjustments of prior year undelivered orders	103,797
Downward Adjustments of prior year delivered orders	10,102
Total Adjustments	<u>\$ 113,899</u>
Unobligated balance brought forward from prior year	
budget authority, net (discretionary and mandatory)	<u>\$ 3,098,558</u>

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These notes are an integral part of the financial statements.

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**Note 19. Information Related to the Statement of Budgetary Resources (continued)**

**Status of Undelivered Orders:**

Undelivered Orders (UDOs) represent the amount of goods and/or services ordered, which have not been actually or constructively received. This amount includes any orders which may have been prepaid or advanced but for which delivery or performance has not yet occurred.

As of September 30, 2025

	<u>2025</u>
Intragovernmental	
UDO Obligations Unpaid	\$ 56,045
Total Intragovernmental	<u>\$ 56,045</u>
Other than Intragovernmental	
UDO Obligations Unpaid	\$ 120,558
UDO Obligations Prepaid/Advanced	2,668
Total Other than Intragovernmental	<u>123,226</u>
Total UDO	<u><u>\$ 179,271</u></u>

**Permanent Indefinite Appropriations:**

28 U.S.C. § 524(c)(1) authorizes the Attorney General to use AFF receipts to pay program operations expenses, equitable sharing to state and local law enforcement agencies who assist in forfeiture cases, and lien holders. This permanent indefinite authority is open-ended as to both its period of availability (amount of time the agency has to spend the funds) and its amount.

**Legal Arrangements Affecting Use of Unobligated Balances**

Unobligated balances represent the cumulative amount of budget authority that is not obligated and that remains available for obligation, unless otherwise restricted. Excess unobligated balances identified at the end of a fiscal year may be declared a “Super Surplus” balance. Super Surplus balances may be allocated at the discretion of the Attorney General for any Federal law enforcement, legal support, and correctional activities, or any other authorized purpose of the DOJ pursuant to 28 U.S.C. § 524(c)(8)(E).

In FY 2025, the Full-Year Continuing Appropriations and Extensions Act, enacted a \$250 million permanent rescission from the AFF.

**Explanation of Differences between the SBR and the Budget of the U.S. Government:**

The reconciliation as of September 30, 2025 is not presented because the submission of the Budget of the U.S. Government for FY 2027, which presents the execution of the FY 2025 Budget, occurs after publication of these financial statements. The DOJ Budget Appendix can be found on the OMB website and will be available in early February 2026.

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**Note 19. Information Related to the Statement of Budgetary Resources (continued)**

For the Fiscal Year Ended September 30, 2025

(Dollars in Millions)

	Total Budgetary Resources	New Obligations and Upward Adjustments	Distributed Offsetting Receipts	Agency Outlays, Net
Statement of Budgetary Resources (SBR)	\$ 4,585	\$ 1,600	\$ 461	\$ 1,198
Funds not Reported in the Budget				
Distributed Offsetting Receipts	—	—	—	461
Budget of the United States Government	<u>\$ 4,585</u>	<u>\$ 1,600</u>	<u>\$ 461</u>	<u>\$ 1,659</u>

Funds not Reported in the Budget – consist of distributed offsetting receipts earned from investment activity. Other differences represent financial statement adjustments, timing differences and other immaterial differences between amounts reported in the AFF/SADF's SBR and the Budget of the United States.

**Note 20. Donations and Forfeitures**

Forfeiture income includes forfeited cash, sales of forfeited property, penalties in lieu of forfeiture, recovery of returned asset management costs, judgment collections, and other miscellaneous income. Revenue from donations and forfeitures of cash and cash equivalents, after the following payments and returns to agencies participating in seizures that led to forfeiture, totaled \$1,956.8 million for the fiscal year ended September 30, 2025.

	2025
Payments to individuals or organizations for the proceeds from assets forfeited and deposited into the AFF and subsequently returned to them through a settlement agreement or by a court order	\$ 28
Return of forfeiture income to the TFF for its participation in seizures that led to forfeiture	17,004
Return of forfeiture income to the U.S. Postal Service for its participation in seizures that led to forfeiture	29,013
Total Return of Forfeiture Income	<u>\$ 46,045</u>

These notes are an integral part of the financial statements.

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**Note 21. Reconciliation of Net Costs to Net Outlays**

AFF presents its Statement of Net Cost using the accrual basis of accounting. This differs from the obligation-based measurement of total resources supplied, both budgetary and from other sources, on the Statement of Budgetary Resources. The accrual basis includes information about costs arising from the consumption of assets and the incurrence of liabilities. The reconciliation of net outlays, presented on a budgetary basis, and the net cost, presented on an accrual basis, provides an explanation of the relationship between budgetary and financial accounting information. The reconciliation serves not only to identify costs paid for in the past and those that will be paid in the future, but also to assure integrity between budgetary and financial accounting.

The reconciliation explains the relationship between the net cost of operations and net outlays by presenting (1) components of net cost that are not part of net outlays (e.g. depreciation and amortization expenses of assets previously capitalized, change in asset/liabilities); (2) components of net outlays that are not part of net cost (e.g. acquisition of capital assets); and (3) other temporary timing difference (e.g. prior period adjustments due to correction of errors). Seized assets and deposit funds are neither an outlay nor a cost, and therefore, these items have been excluded from the reconciliation. The analysis below illustrates this reconciliation by listing the key differences between net cost and net outlays.

Accounts payable other than intragovernmental, a component of Net Cost that are Not Part of Net Outlays, decreased by \$87.5 million primarily due to cases related to the Madoff settlement that were accrued in the prior year, and changes to the equitable sharing accrual. Lastly, distributed offsetting receipts decreased by \$87.4 million due to the average interest rate for overnight investments decreased by approximately 1 percent.

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**Note 21. Reconciliation of Net Costs to Net Outlays (continued)**

For the Fiscal Year Ended September 30, 2025

	<b>Intra- governmental</b>	<b>Other than Intra- governmental</b>	<b>Total FY 2025</b>
<b>NET COST</b>	\$ 225,412	\$ 1,422,115	\$ 1,647,527
<b>Components of Net Cost That Are Not Part of the Budgetary Outlays:</b>			
Property, plant, and equipment depreciation expense	\$ —	\$ (126)	\$ (126)
Property, plant, and equipment disposal and revaluation	—	—	—
Other	—	(24,267)	(24,267)
<b>Increase/(decrease) in assets</b>			
Accounts Receivable, Net	1,592	2	1,594
Other Assets	(317)	147	(170)
<b>(Increase)/decrease in liabilities</b>			
Accounts Payable	(4,371)	87,545	83,174
Federal Employee Salary, Leave and Benefits	—	1,750	1,750
Other Liabilities	(71)	(19)	(90)
<b>Financing Sources</b>			
Imputed Costs	(8,081)	—	(8,081)
<b>Total Components of Net Operating Costs Not Part of the Budgetary Outlays:</b>	\$ (11,248)	\$ 65,032	\$ 53,784
<b>Component of Budgetary Outlays That Are Not Part of Net Operating Costs:</b>			
Acquisition of capital assets	\$ —	\$ —	\$ —
<b>Total Component of the Budget Outlays That Are Not Part of Net Operating Costs</b>	\$ —	\$ —	\$ —
<b>Misc Items</b>			
Distributed Offsetting Receipts	\$ (373,969)	\$ —	\$ (373,969)
Other temporary timing differences	(53)	—	(53)
<b>Total Other Reconciling items</b>	\$ (374,022)	\$ —	\$ (374,022)
<b>Total Net Outlays</b>	\$ (159,858)	\$ 1,487,147	\$ 1,327,289
<b>Budgetary Agency Outlays, net (SBR 4210)</b>			
Budgetary Agency Outlays, Net			\$ 1,327,289

These notes are an integral part of the financial statements.

**U.S. Department of Justice**  
**Notes to the Principal Financial Statements**  
**(Dollars in Thousands, Except as Noted)**

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**Note 22. Subsequent Events**

On October 10, 2025, The United States Marshals Service, received an Interbank settlement of \$627.9 million; being a partial payment towards the \$11 billion forfeiture order against Alameda Research. Alameda Research was a cryptocurrency trading firm founded by Sam Bankman-Fried, with Caroline Ellison as the CEO. The company collapsed in November 2022 alongside its sister company FTX, due to a bankruptcy filing. As a result of forfeiture of \$11 billion, \$627 million was received and payments went out to the victims in November 2025.

On October 10, 2025, the vessel Amadea was sold for \$187 million. Although the sale has been completed, the related legal appeal remains pending. Accordingly, the net proceeds from the transaction will be held in the SADF until the appeal process is fully resolved.

On October 14, 2025, an indictment was unsealed in federal Court in Brooklyn, New York, charging Cambodian national Chen Zhi, the founder of Prince Holding Group with wire fraud conspiracy, money laundering conspiracy, and for operating forced-labor scam compounds across Cambodia. Zhi, held individuals against their will, and they were made to engage in cryptocurrency investment fraud schemes that stole billions of dollars from victims in the United States and around the world. The seizure and subsequent forfeiture action was the largest ever filed by the Department of Justice, totaling 127,271 Bitcoin worth an estimated \$8.0 billion at the time of seizure.

On November 10, 2025, \$58 million was deposited in relation to Comunicaciones Celulares S.A., d/b/a Tigo Guatemala ("TIGO Guatemala"). The funds are currently in SADF pending completion of legal and administrative proceedings.

On November 20, 2025, a judgment payment totaling \$129.7 million associated with Indivior was received. The fund is held in AFF pending completion of legal and administrative processes.

These seizures and disposals represent non-recognized events, as the condition giving rise to them occurred after the fiscal year ended. Therefore, the FY 2025 financial statements will not be adjusted, and these transactions will be recorded in FY 2026.

# U.S. DEPARTMENT OF JUSTICE

## Assets Forfeiture Fund and Seized Asset Deposit Fund

### Appendix



## **APPENDIX: Office of the Inspector General Analysis and Summary of Actions Necessary to Close the Audit Report**

The U.S. Department of Justice Office of the Inspector General (OIG) provided a draft of the Independent Auditors' Report to the Asset Forfeiture Management Staff (AFMS). The AFMS' response is incorporated in the Exhibit of the Independent Auditors' Report of this final report. In response to the Independent Auditors' Report, the AFMS concurred with the recommendations and discussed the actions it will implement in response to the findings. As a result, the status of the report is resolved. The following provides the OIG analysis of the response and summary of actions necessary to close the report.

### **Recommendations for the AFMS:**

- 1. Completely implement monitoring activities over the effectiveness of existing controls to ensure expenses, including accruals, are recorded accurately. Such activities should include, at a minimum:**
  - a. Coordinating with the participating agencies to monitor the design and effectiveness of accrual controls.**
  - b. Responding to the results of such monitoring with appropriate revisions to process-level activities and controls as necessary.**

Resolved. The AFMS concurred with this recommendation. The AFMS stated in its response that it will continue to work with participating agencies to refine and apply consistent accrual methodologies to AFF transactions.

This recommendation can be closed when subsequent annual financial statement audit testing verifies that the AFMS has completely implemented monitoring activities over the effectiveness of existing controls to ensure expenses, including accruals, are recorded accurately.

- 2. Enhance existing risk assessment processes to identify and respond to potential areas of increased risk in key process areas, including consideration of materiality and aggregation risk across the participating agencies and types of business events.**

Resolved. The AFMS concurred with this recommendation. The AFMS stated in its response that it will continue to work with participating agencies to expand existing risk assessments for key processes utilizing the financial review process.

This recommendation can be closed when subsequent annual financial statement audit testing verifies that the AFMS has enhanced existing risk assessment processes to identify and respond to potential areas of increased risk in key process areas, including consideration of materiality and aggregation risk across the participating agencies and types of business events.



**3. Enhance existing financial statement preparation controls to identify and correct presentation errors in the financial statements and related note disclosures.**

Resolved. The AFMS concurred with this recommendation. The AFMS stated in its response that it will work with JMD Finance Staff to ensure calculation methodologies are reviewed to ensure proper calculation of amounts presented in the financial statements and note disclosures.

This recommendation can be closed when subsequent annual financial statement audit testing verifies that the AFMS has enhanced existing financial statement preparation controls to identify and correct presentation errors in the financial statements and related note disclosures.

**4. Update and reissue its Asset Forfeiture Financial Management and Administrative Guide to more clearly define the investigative action that should be used as the seizure date for purposes of actual or constructive custody and valuation of seized property. Specifically, this should include consideration of digital assets that are direct transferred. Additionally, establish the accounting requirements for AFP participants to adhere to timely and accurate data input to the AFP's asset tracking system, including the definition of the date of seizure of assets and the timeline to obtain a professional appraisal, to enforce accountability.**

Resolved. The AFMS concurred with this recommendation. The AFMS stated in its response that it will work with participating agencies to promulgate updates to the Asset Forfeiture Financial Management and Administrative Guide to clarify the definitions of what constitutes a seizure for the valuation and recognition of seized property.

This recommendation can be closed when subsequent annual financial statement audit testing verifies that the AFMS has updated and reissued its Asset Forfeiture Financial Management and Administrative Guide to more clearly define the investigative action that should be used as the seizure date for purposes of actual or constructive custody and valuation of seized property. Specifically, this should include consideration of digital assets that are direct transferred and establishment of accounting requirements for AFP participants to adhere to timely and accurate data input to the AFP's asset tracking system, including the definition of the date of seizure of assets and the timeline to obtain a professional appraisal, to enforce accountability.

**5. Develop new and/or enhance existing process controls for participating agencies and monitoring controls within the Asset Forfeiture Management Staff to ensure participating agencies accurately and timely record seizure transactions in the AFP asset system—with a supported appraisal—to enforce accountability for internal control responsibilities of responsible parties.**

Resolved. The AFMS concurred with this recommendation. The AFMS stated in its response that it will work with participating agencies to enhance existing controls for monitoring the entry of seizure transactions in the Consolidated Asset Tracking System and sure entries are completed in a timely manner and with sufficient supporting documentation.

This recommendation can be closed when subsequent annual financial statement audit testing verifies that the AFMS has developed new and/or enhanced existing process controls for participating agencies and monitoring controls within the Asset Forfeiture Management Staff to ensure participating agencies accurately and timely record seizure transactions in the AFP asset system—with a supported appraisal—to enforce accountability for internal control responsibilities of responsible parties.

- 6. Re-evaluated aged seized digital assets to consider whether risks of misstatement related to accurate valuation, existence, and ownership of assets have been adequately addressed considering the evolving nature of digital asset seizures. Based on the results of the evaluation, design and implement processes, procedures, and controls to appropriately account for aged digital assets.**

Closed. The AFMS concurred with this recommendation. Because this is a repeat recommendation, we are closing this recommendation and tracking the status of corrective action through recommendation No. 5 of the Audit of the Assets Forfeiture Fund and Seized Asset Deposit Fund Financial Statements Fiscal Year 2023 (OIG Report No 24-018).

- 7. Establish a materiality amount for non-financial measures in the financial statements and perform existing controls over valued property or design new controls specific to the presentation of firearm counts.**

Resolved. The AFMS concurred with this recommendation. The AFMS stated in its response that it will work with participating agencies to refine controls over the presentation of seized and forfeited firearm counts in the financial statement notes.

This recommendation can be closed when subsequent annual financial statement audit testing verifies that the AFMS has established a materiality amount for non-financial measures in the financial statements and performed existing controls over valued property or design new controls specific to the presentation of firearm counts.