

U.S. Department of Transportation | Office of Inspector General

SEMIANNUAL REPORT TO CONGRESS

APRIL 1, 2023-SEPTEMBER 30, 2023

Table of Contents

Highlights	1
Investigations	2
Audits	11
Peer Reviews	16
Index	17
Acronym Glossary	18



Highlights

Investigative Accomplishments

investigations opened, by priority area



56/78
investigations/complaints
closed/opened

38/43
convictions/indictments

\$26,962,136
financial impact of
DOT OIG investigations

Audit Accomplishments

audit reports issued

88
recommendations

\$17,778,142
financial impact of
DOT OIG audit reports

audit reports, by agency

DOT-wide*	2	FRA FRA	0	NTSB	0
FAA FAA	8	FTA	2	NHTSA	1
FHWA	0	GLS	0	M PHMSA	1
FMCSA	1	MARAD MARAD	0	STB	1
*DOT-wide count includes	Single Au	udit Quality Control Reviews a	and Single	(2) OST	8

4

3

Return on Investment

In FY 2023, DOT OIG achieved a \$4 return on investment for every appropriated dollar with just a fraction of DOT's total workforce and budget.

	FY 2023 Enacted FTEs	FY 2023 Budgetary Resources
OIG	397	\$108.1m
DOT	55,295	\$145.1b

Note: Return on investment compares the cost for DOT OIG to do business to the court-ordered fines, restitutions, recoveries, forfeitures, recoveries of improper payments, recommended cost savings, and recommendations for funds put to better use resulting from DOT OIG audits and investigations.

Audit Quarterly Summaries issued during the performance period.





Performance Highlights

We investigate allegations of fraud, waste, abuse, and other violations of law by DOT employees, contractors, grantees, and regulated entities. Some of the most significant issues for which we completed or concluded investigations during this reporting period include:

- Moving fraud. An individual was sentenced to 8 years of incarceration, 3 years of supervised release, and over \$3.2M in forfeiture and restitution for inflating moving costs and abandoning victims' property throughout the country.
- Certificate fraud. A company was sentenced to 5 years of probation and \$5M in restitution and fines for falsifying FAA registration and aircraft bill of sale documents. Four aircraft were also seized resulting in the recovery of \$545,100.
- Employee misconduct. A former DOT employee was sentenced to 2 years of incarceration and 2 years of supervised release for illegally selling and misrepresenting transfers of Iranian currency.
- Network intrusion. An individual was sentenced to 20 months of imprisonment and 3 years of supervised release for illegally accessing an FAA database and fraudulently obtaining and using an aircraft mechanic certificate.

Investigative Accomplishments

(good)	hotline contacts received	2,151
	investigations/complaints closed/opened	56/78
	criminal/civil investigations referred for prosecution	71/15
	convictions/indictments	38/43
	years of incarceration, probation, home detention, supervised release	76.4

financial impact of

DOT OIG investigations

(\$)



\$26,962,136

Statistical Data

Financial impact of DOT OIG investigations



total financial impact	\$26,962,136	
costs avoided	\$1,667,142	
forfeitures	\$6,869,165	
recoveries	\$3,014,898	
fines and special assessments	\$4,568,498	
restitution	\$10,842,433	

Types of criminal monetary impositions

Forfeitures include the seizure of assets that represent the proceeds of, or were used to facilitate, Federal crimes.

Fines are criminal or civil monetary penalties.

Special assessments are part of the sentence for offenders of Federal crimes, applied on a per-count basis. The money is placed in the Crime Victims Fund to recompense victims of offenses against Federal law.

Restitution is a criminal or civil award to a victim for harm caused by the offender's wrongful acts.

Recoveries include funds returned to the Government resulting from criminal and civil judgments, pleas, and settlements.

Investigative workload



78investigations/
complaints opened
this reporting period



389 ongoing investigations



56
investigations/
complaints closed
this reporting period



Criminal prosecutions

DOT OIG investigates and refers a variety of matters for criminal prosecution, including cases involving transportation safety, procurement and grant fraud, consumer and workforce fraud, and employee integrity issues.

Number of investigations referred, accepted, and declined for criminal prosecution

\bigcirc	referred	71
\bigcirc	accepted*	55
X	declined*	56

^{*}Number of accepted and declined referrals may include investigations initiated in a prior reporting period.

Individuals and businesses referred to the U.S. Department of Justice or State/local authorities for criminal prosecution

individuals referred to DOJ	49
businesses referred to DOJ	18
individuals referred to State or local authority	4
businesses referred to State or local authority	0

Civil prosecutions

DOT OIG investigates and refers civil matters for prosecution, including False Claims Act cases involving fraud on DOT programs.

Number of investigations referred, accepted, and declined for civil prosecution

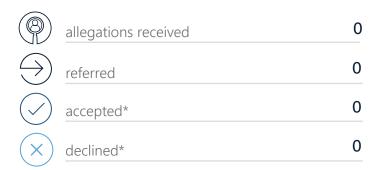
\bigcirc	referred	15
\bigcirc	accepted*	7
X	declined*	7

^{*}Number of accepted and declined referrals may include investigations initiated in a prior reporting period.

Human trafficking

In accordance with the Trafficking Victims Prevention and Protection Reauthorization Act (Public Law 117-348), DOT OIG is required to report on its human trafficking investigations.

Number of investigations referred, accepted, and declined for criminal prosecution



^{*}Number of accepted and declined referrals may include investigations initiated in a prior reporting period.



Summary of referrals for criminal and civil prosecution



grant	and	procurement

26

7

1

anti-trust, bid rigging/collusion	7	public corruption/ extortion	1	false claims
DBE fraud	2	false statements	3	embezzlement
other	2	overbilling	3	



aviation

17

2

commercial pilot, under the influence	1	certificate fraud, aircraft	1	certificate fraud, mechanic	1
accident-related	1	SUPs, maintenance	1	SUPs, sale	5
flight standards, lax enforcement	1	falsification of FAA orders or other documents	2	interference/ tampering with aircraft	3
misuse of voluntary disclosure reporting program	1				



motor carrier

7

fraudulent registration filings, reincarnated carriers 5 other 2



public interest

6

unmanned aircraft household goods/ 4 systems moving companies



Summary of referrals for criminal and civil prosecution (cont.)

travel card

misuse



bribery/gratuities ethics violation (employee conduct) 1 (misconduct) 1 theft 3 disclosure of

1

confidential

information



transportation safety

falsification falsification of FRA of FMVSS 6 required records 1

1



hazmat 7

pipelines 1 carriage by vessel 1 PHMSA cylinders & packaging 1

illegal transportation of stolen hazmat (motor fuel) 1 public highway 3



other 9

forgery/alteration of documents theft of DOT funds or property 1 miscellaneous* 7

*Includes threats to public officials, undocumented workers on a DOT federally funded project, and possession of child sexual abuse materials.



7

Investigative reports

DOT OIG distributed **28** investigative reports, including reports of investigations, stakeholder memos, and management implication reports.

Indictments and informations from prior referrals

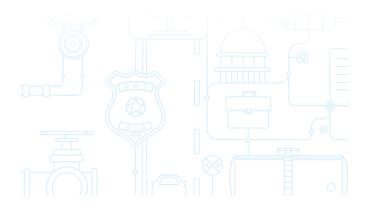
A total of **28** indictments or criminal informations resulted from previous referrals for prosecution.

Whistleblower retaliation

DOT OIG did not close any investigations in which a DOT official was found to have engaged in whistleblower retaliation.

Metrics used to develop investigative statistical data

DOT OIG maintains an Investigative Case
Management System to track the life of an
investigation. It captures hundreds of data
points, including dates, significant investigative
steps, referrals, and outcomes (criminal, civil, and
administrative). It is also the repository for reports
of investigation, stakeholder communications,
and management implication reports. Each
statistic and outcome reported is validated
against the appropriate legal documents.



Judicial actions and outcomes

convictions	38
indictments	43
years of incarceration & home detention	29.4
years of supervised release	27
years of probation	20
hours of community service	200

Types of judicial actions

A **conviction** is the verdict that results when a court of law finds a defendant guilty of a crime.

An **indictment** is an official written statement charging a person with a crime.

Supervised release is a period of supervision following an offender's release from prison. It is imposed in addition to a sentence of imprisonment.

Probation is a period of supervision over an offender ordered by a court instead of a sentence of imprisonment.

Community service is a sentencing option ordering offenders to perform a number of hours of unpaid work for the benefit of the public.



Administrative actions and outcomes resulting from DOT OIG investigations

suspension and debarment actions* other actions

individual suspension	9	compliance agreement	4
individual debarment	1	enforcement action taken	4
business suspension	5	Federal funds reduced	1
business debarment	1	certificate/license/permit terminated	3
suspension referral	10	certificate/license/permit application denied	1
debarment referral	11	certificate/license/permit suspended	13
		employee resigned/ retired during investigation	2
personnel action		corrective action taken	2
proposed removal	1	decertification MBE/DBE	3
removal	1	employee restitution	1
*Number of suspensions and debarments may include referrals made in a prior reporting period.		license holder placed on probation/ monitor status	1

Types of administrative actions

**Specifically, when other agencies with which DOT OIG is

working jointly intitiate the suspension/debarment referral.

Suspension and debarment excludes an individual or entity from financial and nonfinancial assistance and benefits under Federal programs and activities.

Personnel actions include significant changes in employee duties, responsibilities, or working conditions.

Compliance agreements are voluntary agreements aimed at preventing future wrongdoing by putting

safeguards in place to correct past misconduct and identify and correct any future misconduct.

suspension/debarment referral**

Federal funds reduced refers to money a State or locality repaid to a DOT agency following the improper award of a contract or another cirumstance.



2

Investigations involving senior Government employees that were closed but not disclosed to the public

There were no investigations involving senior Government employees that were closed but not disclosed to the public.

Investigations involving senior Government employees where misconduct was substantiated

There were no investigations involving senior Government employees where misconduct was substantiated.

Types of allegations

Unsubstantiated allegations include no criminal, civil, or administrative actions taken as a result of the investigation.

Substantiated allegations are allegations that were investigated and determined to have occurred.

Hotline Complaint Center

DOT OIG maintains a Hotline Complaint Center for receiving allegations of fraud, waste, abuse, or mismanagement in DOT programs or operations. Allegations may be reported 24 hours a day, 7 days a week by DOT employees, contractors, or the general public.



tota	I hotline contacts received	2,151
	fax +1 (202) 366-7749	1
\$	walk ins 1200 New Jersey Ave SE, West Bldg, 7th floor, Washington, DC 20590	0
	letters 1200 New Jersey Ave SE, West Bldg, 7th floor, Washington, DC 20590	27
	phone calls +1 (800) 424-9071	346
 	web contacts www.oig.dot.gov/hotline	550
<u>a</u>	emails hotline@oig.dot.gov	1,227



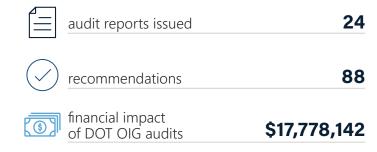


Performance Highlights

We conduct independent and objective audits and reviews of DOT programs and activities to ensure they operate economically, efficiently, and effectively. Some of the most significant issues for which we completed reviews during this reporting period include:

- FAA risk assessment processes.
 Following the Boeing 737 MAX accidents,
 FAA took actions in alignment with its post-event risk assessment processes.
 However, we identified areas for improvement that may impact the Agency's future accident responses.
- NHTSA investigative procedures. Although it has made progress in enhancing its risk-based investigative processes, NHTSA's Office of Defects Investigation did not meet its timeliness goals for five investigation types we examined and did not timely upload its documentation to the public website.
- IIJA fraud risk assessments. The
 Department can make improvements to its
 fraud risk assessment processes—including
 incorporating leading practices from GAO—
 to better identify, assess, and address fraud
 risks in its programs.
- Pilot mental health. FAA has a comprehensive evaluation process to assess pilots with mental health challenges, but the Agency's ability to mitigate pilot mental health-related safety risks is limited by pilots' reluctance to disclose mental health conditions.

Audit Accomplishments



To access our full library of audits, recommendations, investigations, testimonies, and other reports, visit https://www.oig.dot.gov/.





Statistical Data

Completed audits by type

reports			24
performance audits	17	financial audits	0
audits under Single Audit Act	6	attestation engagements	1
other	0		
recommendati	ions		88
performance audits	84	financial audits	0
audits under Single Audit Act	4	attestation engagements	0

financial impact	\$17,778,142
performance audits	\$0
audits under Single Audit Act	\$17,778,142
financial audits	\$0
attestation engagements	\$0

Note: Dollars shown are amounts reported to management. Actual amounts may change during final resolution. See pages 14 and 15 for definitions.

Types of audits

Performance audits provide findings or conclusions based on an evaluation of sufficient, appropriate evidence against criteria.

Financial audits are assessments that determine whether the reported financial conditions, results, and use of resources are presented fairly in accordance with recognized criteria.

Audits under the Single Audit Act are examinations of an entity that expends \$750,000 or more of Federal assistance (i.e., Federal funds, grants, or awards) received for its operations. We review single audit reports and report quarterly on significant findings related to programs directly funded by DOT. We also perform quality control reviews on a sample of the single audits.

Attestation engagements are reviews that evaluate the assertions of another party for compliance with agreed-upon standards and procedures.

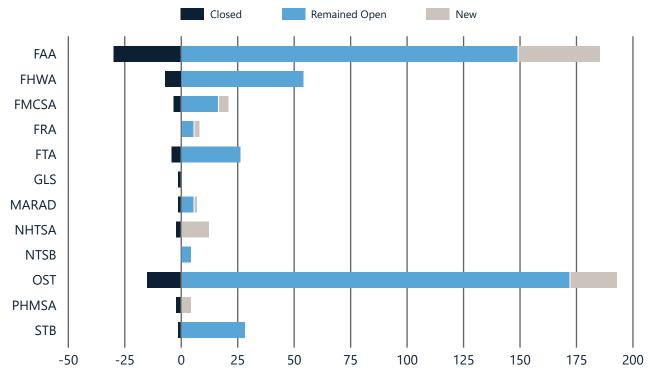


Open audit recommendations

As of September 30, DOT OIG had **544 open recommendations**, which were included in **170** audit reports issued since **November 14, 2011**.
Of these, **55** recommendations (from **43** reports)
carry an **estimated monetary or cost savings totaling over \$397,808,681**, including funds that could be put to better use and questioned costs.

Please visit our Recommendation Dashboard at www.oig.dot.gov/recommendation-dashboard for accurate and timely data on the status of DOT OIG's audit recommendations, links to audit summaries associated with each recommendation, interactive charts and recommendation data visualizations, and reports on recommendations required by the Inspector General Act.

Status of audit recommendations, second half of FY 2023



*Some closed recommendations were opened prior to the reporting period.

Open and closed audit recommendations

A recommendation is **opened** on the date the audit report is issued. Once opened, a recommendation is "unresolved" until the auditee and DOT OIG agree on the step(s) necessary to address the recommendation. Then the recommendation is considered "resolved" and remains open until the auditee completes the corrective action and provides DOT OIG with sufficient supporting evidence of the actions taken.

A recommendation is **closed** after the auditee has agreed with the recommendation, takes appropriate corrective action, and provides DOT OIG with sufficient supporting evidence to demonstrate that the action was taken.



Reports with no agency comment within 60 days

We work closely with the Department to ensure timely responses to our draft audit reports. All agency responses were received within 60 calendar days.

Audits closed but not disclosed to the public

It is our practice to post all closed nonsensitive audits and evaluations on our public website. Consequently, we have no previously undisclosed audits and evaluations to report.

Management decisions on previously issued audits.

DOT made management decisions regarding four recommendations from two audit reports issued during a previous reporting period.

Compliance with Federal Financial Management Improvement Act

DOT is in compliance with the Federal Financial Management Improvement Act.

Attempts to interfere with DOT OIG independence

We did not encounter any instances where DOT attempted to interfere with DOT OIG independence.

Information or assistance refused by DOT

DOT did not unreasonably refuse information or assistance.



Peer Reviews

DOT OIG's auditing and investigations functions are subject to peer reviews in accordance with generally accepted Government auditing standards, CIGIE guidelines, and the Attorney General Guidelines for Federal OIGs with statutory law enforcement authority. These peer reviews provide formal, objective assessments of DOT OIG's adherence to prescribed standards, regulations, and legislation.

Peer reviews conducted of DOT OIG

The Small Business Association (SBA) OIG conducted a CIGIE peer review of our Office of Investigations in fiscal year 2018. SBA OIG concluded that the system of internal controls and management procedures used for our investigative operations complied with the quality standards established by CIGIE and other applicable guidelines and statutes and did not make any recommendations. The report was released on August 29, 2018.

The Social Security Administration (SSA) OIG conducted a CIGIE peer review of our Office of Auditing and Evaluation in fiscal year 2022. SSA OIG concluded that the audit organization's system of quality control was suitably designed and complied with to provide DOT OIG with reasonable assurance of performing and reporting in conformity with applicable professional standards and applicable legal and regulatory requirements in all material respects. Accordingly, SSA OIG provided a "pass" rating and did not make any recommendations. The report was released on March 15, 2022.

Both reports are available on our website at https://www.oig.dot.gov/
about-oig/peer-review.

Outstanding peer review recommendations addressed to DOT OIG

DOT OIG does not have any outstanding peer review recommendations that have not been implemented.

Peer reviews conducted by DOT OIG

DOT OIG did not conduct a CIGIE peer review during this reporting period.



Index

Reporting Requirements

Index of reporting requirements under the Inspector General Act of 1978, as amended

Section	Requirement	Page
5(a)(1)	Significant problems, abuses, and deficiencies	3, 12
5(a)(3)	Significant investigations closed	3
5(a)(4)	Number of convictions	8
5(a)(5); 5(h)	Audits issued during the reporting period	12
5(a)(6)	Management decisions made on previously issued audits	15
5(a)(7)	Compliance with Federal Financial Management Improvement Act	15
5(a)(8)	Peer reviews conducted of DOT OIG	16
5(a)(9)	Peer review recommendations	16
5(a)(10)	Peer reviews conducted by DOT OIG	16
5(a)(11)	Statistical table of investigative reports and referrals	4–8
5(a)(12)	Investigative reporting metrics	8
5(a)(13)	Substantiated misconduct of senior Government employees	10
5(a)(14)	Instances of whistleblower retaliation	8
5(a)(15)	Interference with DOT OIG independence	15
5(a)(16)	Closed but undisclosed audits and investigations of senior Government employees	10, 15



Acronym Glossary

Acronym	Definition
CIGIE	Council of Inspectors General on Integrity and Efficiency
DBE	Disadvantaged Business Enterprise
DOJ	U.S. Department of Justice
DOT	U.S. Department of Transportation
FAA	Federal Aviation Administration
FHWA	Federal Highway Administration
FMCSA	Federal Motor Carrier Safety Administration
FMVSS	Federal Motor Vehicle Safety Standards
FRA	Federal Railroad Administration
FTA	Federal Transit Administration
FTE	full-time equivalent
FY	fiscal year
GAO	Government Accountability Office
GLS	Great Lakes Saint Lawrence Seaway Development Corporation
Hazmat	hazardous material
IIJA	Infrastructure Investment and Jobs Act
MARAD	Maritime Administration
NHTSA	National Highway Traffic Safety Administration
NTSB	National Transportation Safety Board
OIG	Office of Inspector General
OST	Office of the Secretary of Transportation
PHMSA	Pipeline and Hazardous Materials Safety Administration

Acronym	Definition
SBA	Small Business Administration
SSA	Social Security Administration
STB	Surface Transportation Board
SUPs	Suspected Unapproved Parts
3UPS	Suspected Unapproved Parts

