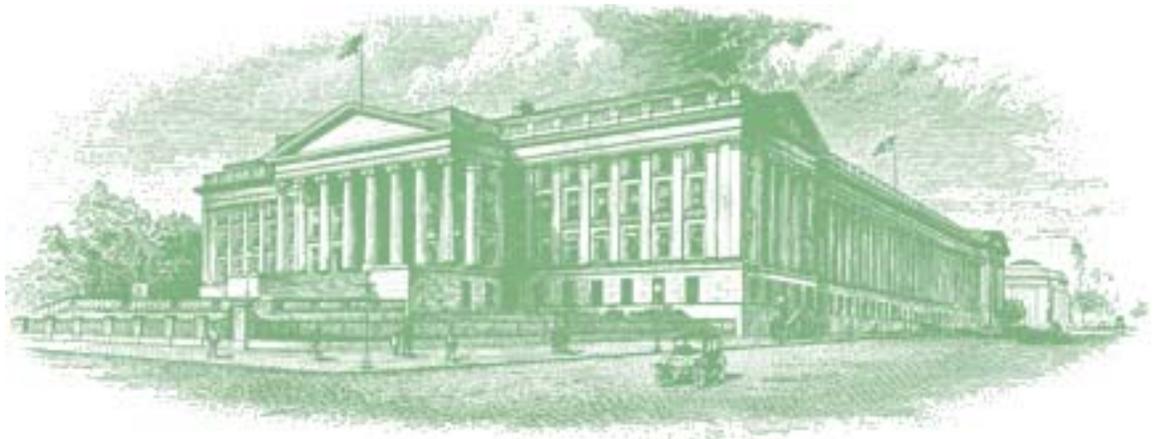




# Audit Report



OIG-08-003

Audit of the Bureau of Engraving and Printing's Fiscal Years  
2007 and 2006 Financial Statements

October 31, 2007

Office of  
Inspector General

Department of the Treasury



DEPARTMENT OF THE TREASURY  
WASHINGTON, D.C. 20220

OFFICE OF  
INSPECTOR GENERAL

October 31, 2007

**MEMORANDUM FOR LARRY R. FELIX, DIRECTOR  
BUREAU OF ENGRAVING AND PRINTING**

**FROM:** Michael Fitzgerald /s/  
Director, Financial Audits

**SUBJECT:** Audit of the Bureau of Engraving and Printing's  
Fiscal Years 2007 and 2006 Financial Statements

I am pleased to transmit the attached audited Bureau of Engraving and Printing (BEP) financial statements for fiscal years 2007 and 2006. Under a contract monitored by the Office of Inspector General, KPMG LLP, an independent certified public accounting firm, performed an audit of the financial statements of BEP as of September 30, 2007 and 2006 and for the years then ended. The contract required that the audit be performed in accordance with generally accepted government auditing standards; applicable provisions of Office of Management and Budget Bulletin No. 07-04, *Audit Requirements for Federal Financial Statements*; and the *GAO/PCIE Financial Audit Manual*.

The following reports, prepared by KPMG LLP, are incorporated in the attachment:

- Independent Auditors' Report;
- Independent Auditors' Report on Internal Control Over Financial Reporting; and
- Independent Auditors' Report on Compliance and Other Matters

In its audit, KPMG LLP found:

- that the financial statements were fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles
- that management's assertion that BEP maintained effective internal control over financial reporting as of September 30, 2007 was fairly stated in all material respects.
- no instances of reportable noncompliance with laws and regulations tested.

KPMG LLP also issued a management letter dated October 29, 2007, discussing other matters involving internal control over financial reporting and its operation that were identified during the audit but were not required to be included in the auditors' reports.

In connection with the contract, we reviewed KPMG LLP's reports and related documentation and inquired of its representatives. Our review, as differentiated from an audit in accordance with generally accepted government auditing standards, was not intended to enable us to express, and we do not express, opinions on BEP's financial statements or BEP management's assertion on the effectiveness of internal control over financial reporting, or a conclusion on compliance with laws and regulations. KPMG LLP is responsible for the attached auditors' reports dated October 29, 2007 and the conclusions expressed in the reports. However, our review disclosed no instances where KPMG LLP did not comply, in all material respects, with generally accepted government auditing standards.

Should you have any questions, please contact me at (202) 927-5789, or a member of your staff may contact Ade Bankole, Audit Manager, Financial Audits at (202) 927-5329.

Attachment

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

**Financial Statements**

**Years ended September 30, 2007 and 2006**

(With Independent Auditors' Reports Thereon)

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING  
FINANCIAL STATEMENTS  
FOR THE YEARS ENDED SEPTEMBER 30, 2007 AND 2006**

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KPMG LLP  
2001 M Street, NW  
Washington, DC 20036

## Independent Auditors' Report

The Inspector General, Department of the Treasury and  
The Director of the Bureau of Engraving and Printing, Department of the Treasury:

We have audited the accompanying balance sheets of the Bureau of Engraving and Printing (Bureau) as of September 30, 2007 and 2006, and the related statements of operations and cumulative results of operations and cash flows (hereinafter referred to as "financial statements") for the years then ended. These financial statements are the responsibility of the Bureau's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 07-04, *Audit Requirements for Federal Financial Statements*. Those standards and OMB Bulletin No. 07-04 require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Bureau of Engraving and Printing as of September 30, 2007 and 2006, and the results of its operations and its cash flows for the years then ended in conformity with U.S. generally accepted accounting principles.

We have also examined management's assertion that the Bureau maintained effective internal control over financial reporting as of September 30, 2007, and have issued our report thereon dated October 29, 2007. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in assessing the results of our fiscal year 2007 audit.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 29, 2007, on our tests of the Bureau's compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in assessing the results of our fiscal year 2007 audit.

KPMG LLP

October 29, 2007

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Balance Sheets

As of September 30, 2007 and 2006

	<b>2007</b>	<b>2006</b>
(In Thousands)		
<b>ASSETS</b>		
Current assets		
Cash (Note 3)	\$ 175,980	\$ 164,729
Accounts receivable (Note 10)	39,134	33,032
Inventories, net (Note 4)	107,102	83,516
Prepaid expenses	5,452	4,321
Total current assets	327,668	285,598
Property and equipment, net (Note 5)	256,056	250,364
Other assets, net (Note 6)	18,459	17,525
Total assets	\$ 602,183	\$ 553,487
<b>LIABILITIES AND EQUITY</b>		
Liabilities		
Current liabilities (Notes 7 and 8)		
Accounts payable	\$ 15,507	\$ 11,818
Accrued liabilities	29,289	29,765
Advances	1,623	899
Total current liabilities	46,419	42,482
Workers' compensation liability (Note 8)	57,435	59,007
Total liabilities	103,854	101,489
Commitments and contingencies (Note 12)		
Equity		
Invested capital	32,435	32,435
Cumulative results of operations	465,894	419,563
Total equity	498,329	451,998
Total liabilities and equity	\$ 602,183	\$ 553,487

See accompanying notes to the financial statements.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Statements of Operations and  
Cumulative Results of Operations  
For the Years Ended September 30, 2007 and 2006

	<b>2007</b>	<b>2006</b>
	(In Thousands)	
Revenue from sales (Note 10)	\$ 578,111	\$ 477,297
Cost of goods sold	461,565	421,637
Gross margin	116,546	55,660
Operating costs:		
General and administrative expenses	56,219	53,489
Research and development	13,996	10,750
	70,215	64,239
Excess of revenues over expenses (expenses over revenues)	46,331	(8,579)
Cumulative results of operations at beginning of year	419,563	428,142
Cumulative results of operations at end of year	\$ 465,894	\$ 419,563

See accompanying notes to the financial statements.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Statements of Cash Flows  
For the Years Ended September 30, 2007 and 2006

	<b>2007</b>	<b>2006</b>
	(In Thousands)	
<b>Cash flows from operating activities</b>		
Excess of revenues over expenses (expenses over revenues)	\$ 46,331	\$ (8,579)
Adjustments to reconcile excess of revenues over expenses (expenses over revenues) to net cash provided by operating activities:		
Depreciation	31,990	32,484
Loss from disposal of property and equipment	—	104
Changes in assets and liabilities		
(Increase) decrease in accounts receivable	(6,102)	9,006
Increase in inventories	(23,586)	(8,270)
Increase in prepaid expenses	(1,131)	(646)
Increase in other assets	(934)	(203)
Increase (decrease) in accounts payable	3,689	(1,746)
(Decrease) increase in accrued liabilities	(476)	1,950
Increase (decrease) in advances	724	(2,982)
Decrease in workers' compensation liability	(1,572)	(6,090)
Net cash provided by operating activities	48,933	15,028
<b>Cash flows from investing activities</b>		
Purchases of property and equipment	(37,682)	(33,549)
Net cash used in investing activities	(37,682)	(33,549)
Net increase (decrease) in cash	11,251	(18,521)
Cash at beginning of year	164,729	183,250
Cash at end of year	\$ 175,980	\$ 164,729

See accompanying notes to the financial statements.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements  
September 30, 2007 and 2006

**1. Reporting Entity**

The Bureau of Engraving and Printing (Bureau), a component of the United States (U.S.) Department of the Treasury, is the U.S. Government's security printer. The Bureau designs and produces U.S. currency. The Bureau also advises and assists Federal agencies in the design and production of other U.S. Government documents requiring counterfeit deterrence or secure production.

The Bureau operates under basic authorities conferred by the Act of July 11, 1862, (12 Stat. 532; also, 31 U.S.C. 5114) and other laws and regulations. In accordance with the provisions of Public Law 81-656, effective August 4, 1950, the operations of the Bureau are financed by means of a revolving fund. This fund is reimbursed through billings to the Bureau's customers for products delivered. Public Law 95-81 authorized the Bureau to include in its product prices an amount to provide funding for the acquisition of capital equipment and future working capital. Invested capital represents the historical value of the initial contribution made by the Federal Government.

The financial statements represent the consolidation of two Federal revolving funds. The majority of all financial transactions (approximately 99%) are contained in the Bureau of Engraving and Printing Revolving Fund, which finances Bureau operations. The other revolving fund, the Mutilated Currency Revolving Fund, is used to redeem damaged paper currency received from the public. All significant balances and transactions between the funds have been eliminated in consolidation.

**2. Summary of Significant Accounting Policies**

*Basis of Accounting*

The Bureau has historically prepared its financial statements in conformity with U.S. generally accepted accounting principles (GAAP), based on accounting standards issued by the Financial Accounting Standards Board (FASB), the private-sector standards-setting body. Under such standards, the Bureau prepares its financial statements using the full accrual basis of accounting under which revenues are recognized when earned and expenses are recognized as incurred, regardless of when cash is exchanged.

The Federal Accounting Standards Advisory Board (FASAB) has been designated by the American Institute of Certified Public Accountants as the standards-setting body for financial statements of federal government entities, with respect to the establishment of GAAP. FASAB has indicated, however, that financial statements prepared based upon accounting standards published by the FASB may also be regarded as in conformity with GAAP for those federal agencies, such as the Bureau, that have issued financial statements based upon FASB accounting standards in the past. Accordingly, consistent with historical reporting, the Bureau's financial statements are presented in accordance with accounting standards published by the FASB.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements  
September 30, 2007 and 2006

*Cash*

Cash represents the aggregate amount of the Bureau's funds held on deposit with the U.S. Treasury and are available to pay liabilities. The Bureau historically does not maintain significant cash balances in commercial bank accounts, and owns no cash equivalents.

*Estimates*

The preparation of financial statements in accordance with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and related revenues and expenses. Those estimates most significant to the Bureau's financial statements are the actuarial estimates made by the Department of Labor (DOL) in arriving at the liabilities for workers' compensation, allowances for obsolescence, the useful lives of property and equipment, the likelihood of losses associated with contingent liabilities, and certain accrued expenses at the date of the financial statements. Such estimates and assumptions could change in the future as more information becomes known, which could impact the amounts reported and disclosed herein.

*Inventories*

Inventories are stated at standard cost, except for finished goods inventories, which are stated at weighted average unit cost. Both methods approximate actual cost. Cost elements included in work-in-process and finished goods inventories are direct materials, direct labor, manufacturing overhead, and manufacturing support.

*Property and Equipment*

Property and equipment are recorded at cost. Major alterations and renovations are capitalized, while maintenance and repair costs are charged to expense as incurred. The capitalization threshold is \$50,000. The Bureau capitalizes all cost associated with new construction and building improvements.

The Bureau occupies and uses buildings and land owned by the Department of the Treasury. In accordance with the Act establishing the revolving fund, the Bureau is not charged for the use of the buildings or land, but is responsible for maintenance and repair of all buildings and land improvements. The land and building shell for the Bureau's Western Currency Facility were donated by the City of Fort Worth, Texas to the Department of the Treasury. See Note 5 for details.

Depreciation of property and equipment is calculated using the straight-line method over the following estimated useful lives:

Machinery and equipment	3 - 15 years
Building improvements	3 - 40 years
Information technology (IT) equipment and software	3 - 5 years

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements  
September 30, 2007 and 2006

Office machines	5 - 10 years
Furniture and fixtures	5 - 10 years
Motor vehicles	3 - 9 years

*Other Assets*

Other assets consist principally of machine repair parts and tools, which are used in the production of the Bureau's products. Other assets are stated at actual cost, net of a reserve for obsolescence.

*Employee Retirement Plans*

Bureau employees participate in the contributory Civil Service Retirement System (CSRS) or Federal Employees' Retirement System (FERS), to which the Bureau and employees make contributions according to plan requirements. Consistent with reporting under multi-employer pension plans, the Bureau does not report CSRS and FERS assets, accumulated plan benefits or future liabilities, if any, applicable to its employees. This data is reported for plan participants by the Office of Personnel Management (OPM).

*Postretirement Benefits Other than Pensions*

Postretirement benefits for former Bureau employees, specifically health care costs and life insurance, are administered and paid by OPM through appropriations received from the U.S. Government. The Bureau does not reimburse OPM for these payments. The Bureau's financial statements do not include the cost of employee postretirement benefits paid by OPM, or the actuarial liability for such benefits.

*Workers' Compensation Costs*

The Federal Employee Compensation Act (FECA) provides income and medical cost protection to covered Federal civilian employees injured on the job, employees who have incurred a work-related occupational disease and beneficiaries of employees whose death is attributable to a job-related injury or occupational disease. Claims incurred for benefits for the Bureau's employees under FECA are administered by DOL and are ultimately paid by the Bureau.

The FECA liability consists of two components. The first component, the accrued FECA liability, is based on actual claims paid by DOL but not reimbursed by the Bureau. The Bureau reimburses DOL for the amount of actual claims normally within one to two years after payment is made by DOL. As a result, the Bureau recognizes a current and non-current liability for actual claims paid by DOL, to be reimbursed by the Bureau.

The second component, the actuarial FECA liability, is the estimated liability for future benefit payments. These future workers' compensation estimates were generated from an application of actuarial procedures developed to estimate the liability for future FECA benefits. The actuarial liability for future worker's compensation benefits includes the expected liability for death,

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements  
September 30, 2007 and 2006

disability, medical and miscellaneous costs for approved compensation cases, plus a component for incurred but not reported claims. The liability is determined using a method that utilizes historical benefit payment patterns related to a specific incurred period to predict the ultimate payments related to that period. These annual benefit payments have been discounted to present value using OMB's economic assumptions for 10-year Treasury notes and bonds, which resulted in a discount rate of 4.93% in year one and 5.08% thereafter. Based on information provided by DOL, the Department of the Treasury allocated the overall liability to Treasury components based on past claims paid.

*Annual, Sick and Other Leave*

Annual leave is accrued as a liability when earned and the accrual is reduced as leave is taken. The balance in this accrued liability account reflects current pay rates.

Sick leave and other types of non-vested leave are expensed as the leave is taken.

*Revenue Recognition*

Revenue from sales to the Federal Reserve System is recognized when finished goods satisfactorily pass all Bureau quality control standards and are delivered to the on-site Federal Reserve Depository vaults. Finished goods are released for shipment in accordance with customer requirements. Revenue from the sale of uncut currency to the public is recognized at the time the product is shipped. The Bureau does not record an allowance for returns because of a historically negligible return rate.

*Research and Development Costs and Advertising Costs*

Research and development costs and advertising costs are expensed as incurred. Advertising costs, which are reported in cost of goods sold, amounted to \$3.4 million and \$5.9 million in the years ended September 30, 2007 and 2006, respectively.

*Tax Status*

The Bureau is a Federal entity, and therefore is not subject to Federal, state, or local income taxes. Accordingly, no provision for income taxes is required in the accompanying financial statements.

*Commitments and Contingencies*

Liabilities from loss contingencies, including environmental remediation costs not within the scope of FASB Statement No. 143, *Accounting for Asset Retirement Obligations*, arising from claims, assessments, litigation, fines and penalties, and other sources, are recorded when it is probable that a liability has been incurred and the amount of the assessment and/or remediation cost can be reasonably estimated. Loss contingencies that do not meet these criteria, but are reasonably possible and estimable are not accrued, but are disclosed in Note 12.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements  
September 30, 2007 and 2006

**3. Cash**

The year-end cash balances by fund are as follows as of September 30, 2007 and 2006:

	<u>2007</u>	<u>2006</u>
	(In Thousands)	
Bureau of Engraving and Printing		
Revolving Fund	\$ 175,154	\$ 163,992
Mutilated Currency Revolving Fund	<u>826</u>	<u>737</u>
Total	<u>\$ 175,980</u>	<u>\$ 164,729</u>

The balance in the mutilated currency revolving fund, consisting of mutilated currency submitted by the public for redemption, is offset by a liability to the public.

**4. Inventories, net**

Inventories consist of the following as of September 30, 2007 and 2006:

	<u>2007</u>	<u>2006</u>
	(In Thousands)	
Raw material and supplies	\$ 48,864	\$ 33,019
Work-in-process	35,977	32,688
Finished goods - currency	4,504	2,403
Finished goods - uncut currency	<u>17,757</u>	<u>15,406</u>
Total	<u>\$ 107,102</u>	<u>\$ 83,516</u>

The allowance for inventory obsolescence was \$560 thousand and \$615 thousand, at September 30, 2007 and 2006, respectively.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements  
September 30, 2007 and 2006

**5. Property and Equipment, net**

Property and equipment consist of the following as of September 30, 2007 and 2006:

	<b>2007</b>	<b>2006</b>
	(In Thousands)	
Machinery and equipment	\$ 393,846	\$ 416,782
Building and land improvements	229,734	215,851
IT equipment and software	20,467	17,224
Office machines	1,103	1,103
Furniture and fixtures	1,140	1,385
Donated assets - art work	125	125
Motor vehicle	212	212
	646,627	652,682
Less accumulated depreciation	443,670	411,486
	202,957	241,196
Construction-in-progress	53,099	9,168
Net property and equipment	\$ 256,056	\$ 250,364

Depreciation expense for the years ended September 30, 2007 and 2006 was \$32.0 million and \$32.5 million, respectively.

The Bureau occupies and uses buildings and land owned by the Department of the Treasury. The land and building shell for the Fort Worth, Texas facility were donated by the City of Fort Worth to the Department of the Treasury in 1987, which holds the title thereto. At the time of donation, the land had an appraised value of \$1.5 million and the building shell cost was \$5.6 million. In accordance with the provisions of Public Law 81-656, Bureau financial statements include only the costs to build out the facility.

**6. Other Assets, net**

Other assets consist principally of machine repair parts and tools. The allowance for obsolescence for these parts and tools for the years ended September 30, 2007 and 2006 was \$4.9 million and \$5.1 million, respectively.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements  
September 30, 2007 and 2006

**7. Current Liabilities**

All current liabilities are funded and consist of the following as of September 30, 2007 and 2006:

	<u>2007</u>	<u>2006</u>
	(In Thousands)	
Intragovernmental	\$ 5,344	\$ 5,269
With the public	41,075	37,213
Total	<u>\$ 46,419</u>	<u>\$ 42,482</u>

Accrued current liabilities consist of the following as of September 30, 2007 and 2006:

	<u>2007</u>	<u>2006</u>
	(In Thousands)	
Payroll	\$ 13,758	\$ 13,924
Annual leave	9,994	10,315
Workers' compensation	4,220	4,766
Other	1,317	760
Total	<u>\$ 29,289</u>	<u>\$ 29,765</u>

**8. Workers' Compensation Liability**

Claims incurred and paid by DOL as of September 30, 2007 and 2006, but not yet reimbursed to DOL by the Bureau, are approximately \$10.7 million and \$10.2 million, of which approximately \$4.2 million and \$4.7 million represents a current liability, as of September 30, 2007 and 2006, respectively. The Bureau will reimburse DOL for these claims in the next two years. The Bureau's estimated non-current, actuarially-derived future workers' compensation liability was approximately \$50.9 million and \$53.5 million as of September 30, 2007 and 2006, respectively.

**9. Employee Retirement Plans and Postretirement Benefits Other than Pensions**

Employer contributions to the retirement plans were \$15.9 million for 2007 and 2006. The CSRS employer contribution rate for fiscal years 2007 and 2006 was 7.0%. The FERS agency contribution rate for fiscal years 2007 and 2006 was 11.2%. The cost of providing the CSRS and FERS benefits is more than the amounts contributed by the Bureau and the employees to OPM. The additional cost of providing benefits, including the cost financed by OPM, which is not included in the Bureau's Statements of Operations, totaled \$23.1 million and \$23.7 million in 2007 and 2006, respectively.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements  
September 30, 2007 and 2006

OPM paid costs totaling \$11.4 million and \$10.9 million for the Federal Employees Health Benefits Program (FEHBP) and Federal Employees Group Life Insurance (FEGLI) programs in 2007 and 2006, respectively. These costs are not included in the Bureau's Statements of Operations.

**10. Related Party Transactions and Concentration of Revenue**

The Bureau's principal customers are other Federal and quasi-Federal governmental organizations. During 2007 and 2006, the Bureau's sales revenue from these organizations as well as the outstanding amounts due from them as of September 30, 2007 and 2006, are reflected in the following table:

	<b>Revenue for the year ended September 30</b>		<b>Accounts Receivable as of September 30</b>	
	<b>2007</b>	<b>2006</b>	<b>2007</b>	<b>2006</b>
Federal Reserve System:	(In Thousands)		(In Thousands)	
Currency Production	\$ 553,764	\$ 444,297	\$ 37,449	\$ 30,136
Mutilated Currency	3,948	3,760	974	931
United States Postal Service	—	2,648	—	1,331
Other Federal Agencies	5,362	3,268	711	634
	<u>563,074</u>	<u>453,973</u>	<u>39,134</u>	<u>33,032</u>
Public sales	<u>15,037</u>	<u>23,324</u>	<u>—</u>	<u>—</u>
Total	<u>\$ 578,111</u>	<u>\$ 477,297</u>	<u>\$ 39,134</u>	<u>\$ 33,032</u>

In 2001, the Bureau and the U.S. Postal Service entered into an agreement that gradually phased out production of postage stamps at the Bureau over a five-year period ending in 2005, with only delivery and storage services continuing through 2006.

Other Federal sales revenues are derived principally from the sale of security printing products to U.S. Government agencies and fees charged to the Federal Reserve for the redemption of mutilated currency.

**11. Principal Suppliers**

The Bureau is dependent upon sole suppliers for distinctive currency paper, certain advanced counterfeit deterrent inks and currency paper fibers.

**12. Commitments and Contingencies**

The Bureau is a party in various administrative proceedings, legal actions, and claims brought against the Federal Government by employees, contractors, and other parties. Contingencies for litigations involving the Bureau, where the risk of loss was probable, were approximately \$402 thousands as of September 30, 2007 and have been accrued in the accompanying financial statements. Contingencies, where the risk of loss was reasonably possible, were approximately

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements  
September 30, 2007 and 2006

\$3.4 million and \$2.9 million as of September 30, 2007 and 2006, respectively. Since the risk of loss for these litigations was not probable, the Bureau did not record any liability. Management believes that the ultimate resolution of these litigations will not have a material impact on reported results of operations, financial position, and cash flows.

The American Council of the Blind and others have filed suit against the Department of the Treasury under Section 504 of the Rehabilitation Act seeking the redesign of U.S. currency. In 2007, a judge ruled that the current U.S. currency design violates this Act and this ruling has been appealed. No monetary damages were awarded by the judge. However, should the appellate court find for the plaintiffs in this case, the Bureau may be required to make changes to U.S. currency that would result in capital investment costs of up to \$320 million, as well as increased annual expenditures of up to \$174 million. Any such costs would be charged to the Federal Reserve as part of the billing rate for the production of U.S. currency. No costs have been accrued in the accompanying financial statements as of September 30, 2007 and 2006 as no amounts were awarded to the plaintiffs and none of the additional capital investment and annual operating expenditures referred to above have been incurred.

Judgments resulting from litigation against the Bureau are paid by the Department of the Treasury Judgment Fund. The Bureau is required to reimburse the Judgment Fund for paid claims related to employee discrimination and contract disputes. There were no amounts due to the Judgment Fund as of September 30, 2007 and 2006.

The Bureau has contracted to purchase over-printing presses, incorporating automated inspection and packaging capability, costing approximately \$47.8 million, of which \$6.9 million was paid in 2007. Delivery is expected in 2008. In 2007, the Bureau also contracted to purchase intaglio printing presses, costing approximately \$55.8 million, of which \$12.2 million was paid in 2007. Delivery will be determined upon successful completion of the final factory inspection test.

The Bureau does not carry commercial insurance on its physical assets because by law the Federal Government is self-insured.

**13. Operating Lease**

In 2002, the Bureau entered into a cancelable operating lease for warehouse space that expires in 2012. The lease contains a renewal option for 10 years.

Rental expense for the years ended September 30, 2007 and 2006 was \$1.3 million and \$1.9 million, respectively.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements  
September 30, 2007 and 2006

Future minimum payments under the lease as of September 30, 2007, are (in thousands):

For the years ending September 30:		
	2008	\$ 1,815
	2009	1,826
	2010	1,838
	2011	1,850
	2012	935
Total		\$ <u>8,264</u>



DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING  
WASHINGTON, D. C. 20228

Management's Report on Internal Control Over Financial Reporting

We as management of the Bureau of Engraving and Printing (Bureau) are responsible for establishing and maintaining adequate internal control over financial reporting and for our assertion on the effectiveness of internal control over financial reporting. The Bureau's internal control over financial reporting is designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with U.S. generally accepted accounting principles.

The Bureau's internal control over financial reporting includes those policies and procedures that:

- pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect our transactions and dispositions of the assets of the Bureau;
- provide reasonable assurance that our transactions are recorded as necessary to permit preparation of our financial statements in accordance with U.S. generally accepted accounting principles, and that receipts and expenditures of the Bureau are being made in accordance with authorizations of management of the Bureau; and
- provide reasonable assurance regarding prevention or timely detection of unauthorized acquisition, use, or disposition of the Bureau's assets that could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that internal controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

We assessed the effectiveness of the Bureau's internal control over financial reporting as of September 30, 2007. In making this assessment, the Bureau used the criteria established in the *Internal Control – Integrated Framework* issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

Based on our assessment and those criteria, we conclude that the Bureau maintained effective internal control over financial reporting as of September 30, 2007.

KPMG LLP, an independent public accounting firm, has issued their reports, included herein, on (1) our financial statements; (2) our compliance with certain provisions of laws, regulations, and contracts and other matters; and (3) our assertion on the effectiveness of internal control over financial reporting.

Larry R. Felix  
Director

Leonard R. Olijar  
Chief Financial Officer

October 29, 2007

Washington, DC



KPMG LLP  
2001 M Street, NW  
Washington, DC 20036

## Independent Auditors' Report on Internal Control Over Financial Reporting

To the Inspector General, Department of the Treasury, and  
The Director of the Bureau of Engraving and Printing, Department of the Treasury:

We have examined management's assertion, included in the accompanying "Management's Report on Internal Control Over Financial Reporting," that the Bureau of Engraving and Printing (Bureau) maintained effective internal control over financial reporting as of September 30, 2007, based on the criteria established in *Internal Control – Integrated Framework* issued by the Committee of Sponsoring Organizations (COSO) of the Treadway Commission. The Bureau's management is responsible for maintaining effective internal control over financial reporting and for its assertion on the effectiveness of internal control over financial reporting. Our responsibility is to express an opinion on management's assertion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and, accordingly, included obtaining an understanding of internal control over financial reporting, testing, and evaluating the design and operating effectiveness of internal control, and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

Because of inherent limitations in any internal control, misstatements due to errors or fraud may occur and not be detected. Also, projections of any evaluation of internal control over financial reporting to future periods are subject to the risk that the internal control may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

In our opinion, management's assertion that the Bureau maintained effective internal control over financial reporting as of September 30, 2007 is fairly stated, in all material respects, based on the criteria established in *Internal Control – Integrated Framework* issued by COSO.

In accordance with *Government Auditing Standards*, we also noted certain additional matters that we have reported to management of the Bureau in a separate letter dated October 29, 2007.

KPMG LLP

October 29, 2007



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## Independent Auditors' Report on Compliance and Other Matters

The Inspector General, Department of the Treasury and  
The Director of the Bureau of Engraving and Printing, Department of the Treasury:

We have audited the balance sheets of the Bureau of Engraving and Printing (Bureau) as of September 30, 2007 and 2006, and the related statements of operations and cumulative results of operations and cash flows (hereinafter referred to as "financial statements") for the years then ended and have issued our report thereon dated October 29, 2007.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 07-04, *Audit Requirements for Federal Financial Statements*. Those standards and OMB Bulletin No. 07-04 require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

The management of the Bureau is responsible for complying with laws, regulations, and contracts applicable to the Bureau. As part of obtaining reasonable assurance about whether the Bureau's financial statements are free of material misstatement, we performed tests of the Bureau's compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of the financial statement amounts, and certain provisions of other laws and regulations specified in OMB Bulletin No. 07-04. We limited our tests of compliance to the provisions described in the preceding sentence, and we did not test compliance with all laws, regulations, and contracts applicable to the Bureau. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests of compliance described in the preceding paragraph, disclosed no instances of noncompliance or other matters that are required to be reported herein under *Government Auditing Standards* or OMB Bulletin No. 07-04.

This report is intended solely for the information and use of the Bureau's management, the Department of the Treasury's Office of Inspector General, OMB, the U.S. Government Accountability Office, and the U.S. Congress and is not intended to be and should not be used by anyone other than these specified parties.

**KPMG LLP**

October 29, 2007