

THE BUREAU OF INDIAN AFFAIRS' AGREEMENT NO. AI2AV01171 WITH THE CROW TRIBE ON THE METHAMPHETAMINE INITIATIVE PROGRAM



Memorandum

DEC 1 1 2018

To:	Susan Messerly Acting Rocky Mountain Regional Director, Bureau of Indian Affairs
From:	Chris Stubbs Clean Malle Director, Office of Financial and Contract Audits
Subject:	Final Audit Report – Audit of the Bureau of Indian Affairs' Agreement No. A12AV01171 with the Crow Tribe on the Methamphetamine Initiative Program Report No. 2017-FIN-039

The Bureau of Indian Affairs (BIA) requested that we audit costs claimed on the Crow Tribe's Methamphetamine Initiative Program, under Agreement No. A12AV01171. We could not perform the audit because the Tribe did not provide the necessary documentation for its claim, such as contractor invoices, vendor invoices, payroll documentation, and internal journal entries. We therefore could not determine whether the Tribe's claimed costs of \$150,000 for fiscal years (FYs) 2015 and 2016 were allowable under Federal laws and regulations, allocable to the agreement and incurred in accordance with its terms and conditions, and reasonable and supported by the Tribe's records. We question the entire claim of \$150,000 for FYs 2015 and 2016.

Background

The BIA awarded this agreement under the Indian Self-Determination and Education Assistance Act of 1975 (Pub. L. 93-638) to administer the BIA's Human Services Methamphetamine Program function. The purpose of this agreement was to transfer to the Tribe all the functions and duties that the Secretary of the Interior would have performed with respect to this program. The BIA awarded Agreement No. A12AV01171 for October 1, 2012, through September 30, 2016, for the Uniting Apsaalooke Families Program (UAFP) Program. The BIA requested that we audit the amount allocated for FYs 2015 and 2016, which was \$150,000.

The focus of the UAFP was methamphetamine prevention through education and awareness along with providing appropriate referrals to individuals and families affected by methamphetamine abuse. The UAFP was supposed to meet the needs of the Crow communities regarding methamphetamine use by working closely with BIA's Social Services Department. Although the main focus of the UAFP was to work directly with families affected by methamphetamine use, the UAFP also worked on raising awareness about methamphetamine and substance abuse prevention and treatment through education. The UAFP proposed to hold methamphetamine prevention and awareness workshops and activities throughout the Crow Reservation. The workshops and activities were geared towards school-aged children to adults, though the overall implementation of the program's goals would benefit all ages. Along with awareness and prevention activities, the UAFP Program Director also provided community referrals for drug treatment.

Objective

The objective of our audit was to determine whether the \$150,000 in costs claimed by the Tribe were allowable under applicable Federal laws and regulations, allocable to the contract, incurred in accordance with the contract's terms and conditions, and reasonable and supported by the contractor's records. Because the contractor did not provide the necessary supporting documentation, we were unable to perform an audit in accordance with Generally Accepted Government Auditing Standards.

Results

We could not perform the audit requested by the BIA Social Services. Before the entrance conference, we requested the general ledger of all expenses with the costs and the supporting documents to be on location during the entrance conference. The Tribe did not have the general ledger and the supporting documents available for the entrance conference.

We asked again for the records after the entrance conference. We received a general ledger but no supporting documents for the costs within the general ledger. We asked for the records again during a phone conference with the controller for the Tribe, and then we made a final request to Crow Tribe during the last site visit.

We did not receive any supporting documentation for the incurred costs for the contract. The controller stated that it did not have any supporting documentation for the incurred costs for this contract. The Tribe hired the controller and finance staff in 2018, and these staff did not have the necessary expertise on this agreement nor did they know the location of the accounting records for this program.

Recommendation

We recommend that the BIA:

1. Resolve the \$150,000 in questioned costs by either obtaining receipts or recovering the funds claimed by the Tribe for FYs 2015 and 2016.

The legislation creating the Office of Inspector General requires that we report to Congress semiannually on all audit, inspection, and evaluation reports issued; actions taken to implement our recommendations; and recommendations that have not been implemented. If you have any questions regarding this report, please contact me at 202-208-5745.

cc: Allen Lawrence, Division Chief, Internal Control and Audit Follow-up, Office of Financial Management

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