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Clinical Assessment Program Review of the Aleda E. Lutz VA Medical Center Saginaw, Michigan

July 17, 2017

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Glossary

CAP Clinical Assessment Program
CNH community nursing home
EHR electronic health record

EOC environment of care

facility Aleda E. Lutz VA Medical Center

FY fiscal year
MH mental health
NA not applicable

NM not met

OIG Office of Inspector General

PC primary care

POCT point-of-care testing

QSV quality, safety, and value RME reusable medical equipment

SPS Sterile Processing Service

VHA Veterans Health Administration

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Executive Summary

Purpose and Objectives: The review provided an evaluation of the quality of care delivered in the inpatient and outpatient settings of the Aleda E. Lutz VA Medical Center. We reviewed clinical and administrative processes that affect patient care outcomes—Quality, Safety, and Value; Environment of Care; Medication Management; Coordination of Care; Diagnostic Care; Moderate Sedation; Community Nursing Home Oversight; and Management of Disruptive/Violent Behavior. We also followed up on recommendations from the previous Combined Assessment Program and Community Based Outpatient Clinic and Primary Care Clinic reviews and provided crime awareness briefings.

Results: We conducted the review during the week of January 23, 2017, and identified certain system weaknesses in credentialing and privileging; utilization management; general safety; anticoagulation processes; transfer documentation; point-of-care testing processes; moderate sedation processes and training; Community Nursing Home Oversight Committee representation, annual reviews, and clinical visits; and management of disruptive or violent behavior processes, procedures, and training.

Review Impact: As a result of the findings, we could not gain reasonable assurance that:

- 1. Clinical managers consistently review Ongoing Professional Practice Evaluation data or that the facility reviews utilization management data.
- 2. Medications in medication carts are consistently secured from unauthorized access.
- 3. Clinicians consistently obtain all required laboratory results after initiating anticoagulation medications.
- 4. Clinicians document all required elements for the patient transfer process.
- 5. Clinicians take and document all actions required by facility policy in response to test results.
- 6. The facility documents required elements related to moderate sedation and ensures training is always in place.
- 7. The facility provides oversight of the community nursing home program and ensures annual and cyclical clinical visits of community nursing homes where patients reside.
- 8. The facility has implemented processes to minimize disruptive and violent behavior and trained employees to manage disruptive and violent behavior.
- Clinicians inform patients about Patient Record Flags and the right to request to amend/appeal flag placement and that the Chief of Staff or designee approves Orders of Behavioral Restriction.

Recommendations: We made recommendations in all eight review areas.

Quality, Safety, and Value - Ensure that:

- Facility clinical managers review Ongoing Professional Practice Evaluation data every 6 months.
- An interdisciplinary group reviews utilization management data.

Environment of Care - Ensure that:

Malfunctioning medication carts are repaired or removed from service.

Medication Management: Anticoagulation Therapy – Ensure that:

 Patients newly prescribed warfarin have an international normalized ratio measurement taken within 7 days of warfarin initiation.

Coordination of Care: Inter-Facility Transfers – Ensure that:

 Transfer notes written by acceptable designees document staff/attending physician approval and contain a staff/attending physician countersignature.

Diagnostic Care: Point-of-Care Testing – Ensure that:

• Clinicians take and document all actions required by the facility in response to test results.

Moderate Sedation - Ensure that:

- Clinical teams, including the providers performing the procedures, conduct and document timeouts prior to moderate sedation procedures.
- Licensed independent practitioners who perform moderate sedation procedures complete required training for the provision of moderate sedation care and that training is documented.

Community Nursing Home Oversight – Ensure that:

- All required disciplines attend Community Nursing Home Oversight Committee meetings.
- The Community Nursing Home Review Team completes required annual reviews.
- Social workers and registered nurses conduct and document cyclical clinical visits with the frequency required by Veterans Health Administration policy.

Management of Disruptive/Violent Behavior – Ensure that:

- The Disruptive Behavior Committee maintains meeting minutes and a record of attendance for key committee members.
- Employees consistently use the disruptive behavior reporting and tracking system.
- Clinicians inform patients about the right to request to amend/appeal Patient Record Flag placement.
- The Chief of Staff or designee approves Orders of Behavioral Restriction.
- All employees receive Level 1 Prevention and Management of Disruptive Behavior training and additional training as required for their assigned risk area within 90 days of hire and that the training is documented in employee training records.

Comments

The Veterans Integrated Service Network Director and Facility Director agreed with the Clinical Assessment Program review findings and recommendations and provided acceptable improvement plans. (See Appendixes E and F, pages 41–47, for the full text of the Directors' comments.) We will follow up on the planned actions until they are completed.

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Purpose and Objectives

Purpose

This CAP review provided an evaluation of the quality of care delivered in the inpatient and outpatient settings of the facility.

Objectives

CAP reviews are one element of OIG's efforts to ensure that our Nation's veterans receive high quality VA health care services. The reviews include cyclical evaluations of key clinical and administrative processes that affect patient care outcomes. Areas of focus include QSV, EOC, Medication Management, Coordination of Care, and Diagnostic Care.

OIG also evaluates processes that are high risk and problem-prone—Moderate Sedation, CNH Oversight, and Management of Disruptive/Violent Behavior—and follows up on recommendations from previous CAP and Community Based Outpatient Clinic and PC Clinic reviews. Additionally, OIG provides crime awareness briefings to increase employee understanding of the potential for program fraud and the requirement to refer suspected criminal activity to OIG.

Background

We evaluate key aspects of clinical care delivery in a variety of primary/specialty care and inpatient/outpatient settings. These aspects include QSV, EOC, Medication Management, Coordination of Care, and Diagnostic Care (see Figure 1 below).

Environment of Care Management
Quality, Safety,
and Value
Diagnostic Care Coordination of Care

Figure 1. Comprehensive Coverage of Continuum of Care

Source: VA OIG

Quality, Safety, and Value

According to the Institute of Medicine (now the National Academy of Medicine), there are six important components of a health care system that provides high quality care to individuals. The system:

- 1. Is safe (free from accidental injury) for all patients, in all processes, all the time.
- Provides care that is effective (care that, wherever possible, is based on the use of systematically obtained evidence to make determinations regarding whether a preventive service, diagnostic test, therapy, or no intervention would produce the best outcome).
- 3. Is patient-centered. This concept includes respect for patients' values and preferences; coordination and integration of care; information, communication, and education; physical comfort; and involvement of family and friends.
- 4. Delivers care in a timely manner (without long waits that are wasteful and often anxiety-provoking).
- 5. Is efficient (uses resources to obtain the best value for the money spent).
- 6. Is equitable (bases care on an individual's needs and not on personal characteristics—such as gender, race, or insurance status—that are unrelated to the patient's condition or to the reason for seeking care).¹

One of VA's strategies is to deliver high quality, veteran-centered care that compares favorably to the best of the private sector in measured outcomes, value, efficiency, and patient experience.²

Environment of Care

All facilities face environmental risks, including those associated with safety and security, fire, hazardous materials and waste, medical equipment, and utility systems. The EOC is made up of three basic elements: (1) the building or space; (2) equipment used to support patient care; and (3) people who enter the environment.³

The physical environment shapes every patient experience and all health care delivery, including those episodes of care that result in patient harm. Three patient safety areas are markedly influenced by the environment—health care-associated infections, medication safety, and falls. Because health care-associated infections are transmitted through air, water, and contact with contaminated surfaces, the physical environment plays a key role in preventing the spread of infections in health care settings. Medication safety is markedly influenced by physical environmental conditions, including light levels and workspace organization. Environmental factors, such as the

¹ Teleki SS, Damberg, CL, Reville RT. *Quality of Health Care: What Is It, Why Is It Important, and How Can It Be Improved in California's Workers Compensation Programs?* Santa Monica: RAND Corporation; May 2003 Quality and Workers' Compensation Working Draft.

² Department of Veterans Affairs, Veterans Health Administration. *Blueprint for Excellence*. September 2014.

³ The Joint Commission. *Comprehensive Accreditation Manual for Hospitals: E-dition*®: Joint Commission Resources; July 2016: Environment of Care (EC).

placement of doorways, flooring type, and the location of furniture, can contribute to patient falls and associated injuries.⁴

Medication Management

Comprehensive medication management is defined as the standard of care that ensures clinicians individually assess each patient's medications to determine that each is appropriate for the patient, effective for the medical condition, safe given the comorbidities and other medications prescribed, and able to be taken by the patient as intended. Medications are involved in 80 percent of all treatments and impact every aspect of a patient's life. Drug therapy problems occur every day. The Institute of Medicine (now the National Academy of Medicine) noted that while medications account for only 10 percent of total health care costs, their ability to control disease and impact overall costs, morbidity, and productivity—when appropriately used—is enormous. The components of the medication management process include procuring, storing, securing, prescribing or ordering, transcribing. preparing. dispensing. administering.5,6

Coordination of Care

Coordination of care is the process of coordinating care, treatment, or services provided by a facility, including referring individuals to appropriate community resources to meet ongoing identified needs, implementing the plan of care, and avoiding unnecessary duplication of services. Coordination of care is recognized as a major challenge in the safe delivery of care. The rise of chronic illness means that a patient's care, treatment, and services likely will involve an array of providers in a variety of health care settings, including the patient's home.⁷

In a 2001 report entitled "Crossing the Quality Chasm: A New Health System for the 21st Century," the Institute of Medicine (now the National Academy of Medicine) noted that "Because of the special vulnerability that accompanies illness or injury, coordination of care takes on special importance. Many patients depend on those who provide care to coordinate services—whether tests, consultations, or procedures—to ensure that accurate and timely information reaches those who need it at the appropriate time." Health care providers and organizations need to work together to coordinate their efforts to provide safe, quality care.⁸

⁴ Joseph A, Malone EB. *The Physical Environment: An Often Unconsidered Patient Safety Tool*. Agency for Healthcare Research and Quality. Patient Safety Network; October 2012.

⁵ Patient-Centered Primary Care Collaborative. *The Patient-Centered Medical Home: Integrating Comprehensive Medication Management to Optimize Patient Outcomes, Resource Guide.* 2nd ed; June 2012.

⁶ The Joint Commission. *Comprehensive Accreditation Manual for Hospitals: E-dition*®: Joint Commission Resources; July 2016: Medication Management (MM).

⁷ The Joint Commission. *Comprehensive Accreditation Manual for Hospitals: E-dition*®: Joint Commission Resources; July 2016: Provision of Care, Treatment, and Services (PC).

⁸ Institute of Medicine. *Crossing the Quality Chasm: A New Health System for the 21st Century*. The National Academies Press; March 2001.

Diagnostic Care

The diagnostic process is a complex, patient-centered, collaborative activity that involves information gathering and clinical reasoning with the goal of determining a patient's health problem. Diagnostic testing may occur in successive rounds of information gathering, integration, and interpretation, with each round refining the working diagnosis. PC clinicians order laboratory tests in slightly less than one third of patient visits, and direct-to-patient testing is becoming increasingly prevalent.⁹

Medical imaging also plays a critical role in establishing the diagnoses for many conditions. The advancement of imaging technologies has improved the ability of clinicians to detect, diagnose, and treat conditions while also allowing patients to avoid more invasive procedures. In many cases, medical imaging can identify a condition before it is clinically apparent; for example, an imaging study indicating the presence of coronary artery blockage can identify coronary artery disease even in the absence of symptoms. Performed appropriately, diagnostic care facilitates the provision of timely, cost-effective, and high quality medical care.¹⁰

High-Risk and Problem-Prone Health Care Processes

Health care leaders must give priority to high-volume, high-risk, or problem-prone processes for performance improvement activities. ¹¹ Specifically, they are responsible for identifying high-risk areas that could cause harm to patients, visitors, and employees; implementing programs to avert risks; and managing a robust reporting process for adverse events that do occur. But of all of their responsibilities, one of the most important is focusing on improving patient safety. ¹²

Moderate sedation is a drug-induced depression of consciousness during which patients can still respond purposefully to verbal comments. Properly credentialed providers and trained clinical employees must provide safe care while sedating patients for invasive procedures. Additionally, facility leaders must monitor moderate sedation adverse events, report and trend the use of reversal agents, and systematically aggregate and analyze the data to enhance patient safety and employee performance. ¹⁴

⁹ Committee on Diagnostic Error in Health Care. Balogh EP, Miller BT, Ball JR, eds. *Improving Diagnosis in Health Care*. Washington, DC: The National Academies Press; 2015: Chap. 2.

¹⁰ Department of Veterans Affairs. Patient Care Services. Diagnostic Services. http://www.patientcare.va.gov/diagnosticservices.asp. Accessed September 21, 2016.

The Joint Commission. *Comprehensive Accreditation Manual for Hospitals: E-dition*®: Joint Commission Resources; July 2016: Leadership (LD) Accreditation Requirements, LD.04.04.01, EP2.

¹² Bickmore, AM. Streamlining the Risk Management Process in Healthcare to Improve Workflow and Increase Patient Safety, *HealthCatalyst*, https://www.healthcatalyst.com/streamlining-risk-management-process-healthcare.

¹³American Society of Anesthesiologists (ASA), Practice Guidelines for Sedation and Analgesia by Non-Anesthesiologists, 2002. Anesthesiology 2002; 96:1004-17.

¹⁴ VHA Directive 1073, Moderate Sedation by Non-Anesthesiology Providers, December 30, 2014.

As of October 2016, VHA has contracts with more than 1,800 CNHs where more than 9,500 veteran patients reside. These CNHs may be either in close proximity to a VA facility or located hundreds of miles away. VHA requires local oversight of CNHs, which includes monitoring and follow-up services for patients who choose to reside in nursing homes in the community. This oversight involves annual reviews and monthly patient visits unless otherwise specified. The contracts with more than 1,800 CNHs where more than 9,500 veteran patients reside. These CNHs may be either in close proximity to a VA facility or located hundreds of miles away.

According to the U.S. Bureau of Labor Statistics, health care workers are nearly five times more likely to be victims of nonfatal assaults or violent acts in their work places than average workers in all industries combined. Many of these assaults and violent acts are perpetrated by patients.¹⁷ Management of disruptive/violent behavior involves the development of policies, programs, and initiatives for reducing and preventing disruptive behaviors and other defined acts that threaten public safety.¹⁸ VHA released a directive that addresses the management of all individuals in VHA facilities whose behavior could jeopardize the health or safety of others, undermine a culture of safety in VHA, or otherwise interfere with the delivery of health care at a facility. Unfortunately, employee training deadlines related to this directive have been postponed several times.¹⁹

Scope

To determine compliance with requirements related to patient care quality, clinical functions, and the EOC, we physically inspected selected areas, discussed processes and validated findings with managers and employees, and reviewed clinical and administrative records. The review covered the following five aspects of clinical care.

- Quality, Safety, and Value
- Environment of Care
- Medication Management: Anticoagulation Therapy
- Coordination of Care: Inter-Facility Transfers
- Diagnostic Care: Point-of-Care Testing

¹⁵ VA Corporate Data Warehouse. Accessed October 31, 2016.

¹⁶ VHA Handbook 1143.2, VHA Community Nursing Home Oversight Procedures, June 4, 2004.

¹⁷ U.S. Bureau of Labor Statistics. Janocha JA, Smith RT. *Workplace Safety and Health in the Health Care and Social Assistance Industry*, 2003–07. http://www.bls.gov/opub/mlr/cwc/workplace-safety-and-health-in-the-health-care-and-social-assistance-industry-2003-07.pdf. August 30, 2010. Accessed October 28, 2016.

¹⁸ VHA Directive 2012-026, Sexual Assaults and Other Defined Public Safety Incidents in Veterans Health Administration (VHA) Facilities, September 27, 2012.

¹⁹ VHA Chief Learning Officer. "VHA Approval to Temporarily Suspend Talent Management System (TMS) Required Training Assignments." Memorandum. March 21, 2016.

We also evaluated three additional review areas because of inherent risks and potential vulnerabilities.

- Moderate Sedation
- Community Nursing Home Oversight
- Management of Disruptive/Violent Behavior

We list the review criteria for each of the review areas in the topic checklists.

The review covered operations for FY 2015, FY 2016, and FY 2017 through January 20, 2017, and inspectors conducted the reviews in accordance with OIG standard operating procedures for CAP reviews. We also asked the facility to provide the status on the recommendations we made in our previous CAP report (*Combined Assessment Program Review of the Aleda E. Lutz VA Medical Center, Saginaw, Michigan,* Report No. 14-00686-166, May 27, 2014) and community based outpatient clinic report (*Community Based Outpatient Clinic and Primary Care Clinic Reviews at Aleda E. Lutz VA Medical Center, Saginaw, Michigan,* Report No. 14-00231-158, May 22, 2014).

We presented crime awareness briefings to 252 employees. These briefings covered procedures for reporting suspected criminal activity to OIG and included case-specific examples illustrating procurement fraud, conflicts of interest, and bribery.

Additionally, we surveyed employees regarding patient safety and quality of care at the facility. We distributed an electronic survey to all facility employees and received 213 responses. We shared summarized results with facility managers.

In this report, we make recommendations for improvement. Recommendations pertain to issues that are significant enough for OIG to monitor until the facility implements corrective actions. Issues and concerns outside the scope of the CAP review came to our attention and were referred for further review separate from this report.

Reported Accomplishment

Comfort and Integrative Therapies Program

The facility first initiated the Comfort and Integrative Therapies Program in 2014 and had 138 veteran visits during that year. In 2016, the program had 208 veteran visits. Licensed independent practitioners and non-licensed independent practitioners—nurses, social workers, and physical and occupational therapists—received training in providing veterans with a variety of comfort and integrative therapies. Comfort and integrative therapies offered at the facility include Tai Chi, healing touch, aromatherapy, mindfulness, relaxation techniques, emotional freedom techniques, dry needling, and battlefield acupuncture. Pain, comfort, and anxiety are the three outcome measures assessed as a part of each veteran's visit.

Providers refer veterans with chronic pain, anxiety, and depression for alternative therapies through an order set in the Computerized Patient Record System. Most veterans reported increased comfort, relaxation, and calmness and decreased anger.

Results and Recommendations

Quality, Safety, and Value

The purpose of this review was to determine whether the facility complied with selected QSV program requirements.^a VHA requires that its facilities operate a QSV program to monitor patient care quality and performance improvement activities. Many QSV activities are required by VHA directives, accreditation standards, and Federal regulations. Public Law 100-322 mandates VA's OIG to oversee VHA quality improvement programs at every level. This review focuses on the following program areas.

- Senior-level committee or group with responsibility for QSV/performance improvement
- Protected peer review
- Credentialing and privileging
- Utilization management
- Patient safety

We interviewed senior managers and key QSV employees, and we evaluated meeting minutes, 25 licensed independent practitioners' profiles, 10 protected peer reviews, 5 root cause analyses, and other relevant documents. The table below shows the areas reviewed for this topic. The areas marked as NM did not meet applicable requirements and needed improvement.

Checklist 1. QSV Areas Reviewed, Findings, and Recommendations

NM	Areas Reviewed	Findings	Recommendations
	There was a senior-level committee		
	responsible for key QSV functions that met		
	at least quarterly and was chaired or		
	co-chaired by the Facility Director.		
	The committee routinely reviewed		
	aggregated data.		

NM	Areas Reviewed (continued)	Findings	Recommendations
X	 Credentialing and privileging processes met selected requirements: Facility policy/by-laws specified a frequency for clinical managers to review practitioners' Ongoing Professional Practice Evaluation data. Facility clinical managers reviewed Ongoing Professional Practice Evaluation data at the frequency specified in the policy/by-laws. The facility set triggers for when a Focused Professional Practice Evaluation for cause would be indicated. 	None of the profiles contained evidence that clinical managers reviewed Ongoing Professional Practice Evaluation data every 6 months.	We recommended that facility clinical managers review Ongoing Professional Practice Evaluation data every 6 months and that facility managers monitor compliance.
	Protected peer reviews met selected requirements: Peer reviewers documented their use of important aspects of care in their review, such as appropriate and timely ordering of diagnostic tests, timely treatment, and appropriate documentation. When the Peer Review Committee recommended individual improvement actions, clinical managers implemented the actions.		
X	Utilization management met selected requirements: The facility completed at least 75 percent of all required inpatient reviews. Physician Utilization Management Advisors documented their decisions in the National Utilization Management Integration database. An interdisciplinary group reviewed utilization management data.	For the timeframe December 15, 2015–October 18, 2016, an interdisciplinary group did not review utilization management data in order to identify appropriate benchmarks, trends, actions, outcomes, and opportunities for improving efficiency.	2. We recommended that facility clinical managers ensure an interdisciplinary group reviews utilization management data and that facility managers monitor compliance.

NM	Areas Reviewed (continued)	Findings	Recommendations
	Patient safety met selected requirements:		
	The Patient Safety Manager entered all		
	reported patient incidents into the		
	WEBSPOT database.		
	The facility completed the required		
	minimum of eight root cause analyses.		
	The facility provided feedback about the		
	root cause analysis findings to the		
	individual or department who reported the		
	incident.		
	At the completion of FY 2016, the Patient Cofety Management and Provided an approach		
	Safety Manager submitted an annual		
	patient safety report to facility leaders.		
	Overall, if QSV reviews identified significant		
	issues, the facility took actions and evaluated them for effectiveness.		
	Overall, senior managers actively		
	participated in QSV activities.		

Environment of Care

The purpose of this review was to determine whether the facility maintained a clean and safe health care environment in accordance with applicable requirements. We also determined whether the facility met selected requirements in SPS.^b

VHA must manage risks in the environment in order to promote a safe, functional, and supportive environment. Further, VHA must establish a systematic infection prevention and control program to reduce the possibility of acquiring and transmitting infections. We selected the hemodialysis unit and SPS as special emphasis areas due to the increased potential for exposure to infectious agents inherent to hemodialysis and procedures using RME. Hemodialysis patients are at higher risk for infections for various reasons, including that hemodialysis requires vascular access for prolonged periods of time and that opportunities exist for transmission of infectious agents when multiple patients receive dialysis concurrently. RME is intended for repeated use on different patients after being reprocessed through cleaning, disinfection, and/or sterilization. Patients undergoing procedures using RME are at higher risk of exposure to infectious agents if RME is not properly reprocessed.

We inspected the acute telemetry and palliative care units, the community living center, two PC clinics, the optometry specialty clinic, urgent care, the MH annex, SPS, and the Traverse City VA Outpatient Clinic. Additionally, we reviewed relevant documents and six employee training records, and we interviewed key employees and managers. The table below shows the areas reviewed for this topic. The area marked as NM did not meet applicable requirements and needed improvement. Any items that did not apply to this facility are marked NA.

Checklist 2. EOC Areas Reviewed, Findings, and Recommendations

NM	Areas Reviewed for General EOC	Findings	Recommendations
	EOC Committee minutes reflected sufficient		
	detail regarding identified deficiencies,		
	corrective actions taken, and tracking of		
	corrective actions to closure for the facility		
	and the community based outpatient clinics.		
	The facility conducted an infection		
	prevention risk assessment.		

NM	Areas Reviewed for General EOC (continued)	Findings	Recommendations
	Infection Prevention/Control Committee minutes documented discussion of identified high-risk areas, actions implemented to address those areas, and follow-up on implemented actions and included analysis of surveillance activities and data.		
	The facility had established a procedure for cleaning equipment between patients.		
	The facility conducted required fire drills in buildings designated for health care occupancy and documented drill critiques.		
	The facility had a policy/procedure/guideline for identification of individuals entering the facility, and units/areas complied with requirements.		
X	The facility met general safety requirements.	Two of nine patient care areas contained malfunctioning medication carts, which allowed access to medication even when the carts were locked.	3. We recommended that the facility repair malfunctioning medication carts or remove them from service.
	The facility met environmental cleanliness requirements.		
	Areas Reviewed for SPS		
	The facility had a policy for cleaning, disinfecting, and sterilizing RME.		
	The facility's standard operating procedures for selected RME were current and consistent with the manufacturers' instructions for use.		
	The facility performed quality control testing on selected RME with the frequency required by local policy and took appropriate action on positive results.		

NM	Areas Reviewed for SPS (continued)	Findings	Recommendations
	Selected SPS employees had evidence of	_	
	the following for selected RME:		
	 Training and competencies at orientation if 		
	employed less than or equal to 1 year		
	 Competencies within the past 12 months 		
	or with the frequency required by local		
	policy if employed more than 1 year		
	The facility met infection prevention		
	requirements in SPS areas.		
	Standard operating procedures for selected		
	RME were located in the area where		
	reprocessing occurred.		
	SPS employees checked eyewash stations in SPS areas weekly.		
	SPS employees had access to Safety Data		
	Sheets in areas where they used hazardous		
	chemicals.		
	Areas Reviewed for the		
	Hemodialysis Unit		
NA	The facility had a policy or procedure for		
	preventive maintenance of hemodialysis		
	machines and performed maintenance at the		
	frequency required by local policy.		
NA	Selected hemodialysis unit employees had		
	evidence of bloodborne pathogens training		
	within the past 12 months.		
NA	The facility met environmental safety		
NI A	requirements on the hemodialysis unit.		
NA	The facility met infection prevention		
NΙΛ	requirements on the hemodialysis unit.		
NA	The facility met medication safety and security requirements on the hemodialysis		
	unit.		
NA	The facility met privacy requirements on the		
	hemodialysis unit.		

Medication Management: Anticoagulation Therapy

The purpose of this review was to determine whether facility clinicians appropriately managed and provided education to patients with new orders for anticoagulant medication.^c During FY 2016, more than 482,000 veterans received an anticoagulant. Anticoagulants (commonly called blood thinners) are a class of drugs that work to prevent the coagulation or clotting of blood. For this review, we evaluated warfarin (Coumadin®) and direct-acting oral anticoagulants. Clinicians use anticoagulants for both the treatment and prevention of cardiac disease, cerebrovascular accident (stroke), and thromboembolism²⁰ in both the inpatient and outpatient setting. Although these medications offer substantial benefits, their use or misuse carries a significant potential for patient harm. A dose less than the required amount for therapeutic effect can increase the risk of thromboembolic complications while a dose administered at levels greater than required for treatment can increase the risk of bleeding complications. The Joint Commission's National Patient Safety Goal 3.05.01 focuses on improving anticoagulation safety to reduce patient harm and states, "...anticoagulation medications are more likely than others to cause harm due to complex dosing, insufficient monitoring, and inconsistent patient compliance."

We reviewed relevant documents and the competency assessment records of four employees actively involved in the anticoagulant program, and we interviewed key employees. Additionally, we reviewed the EHRs of 25 randomly selected patients who were prescribed new anticoagulant medications from July 1, 2015 through June 30, 2016. The table below shows the areas reviewed for this topic. The area marked as NM did not meet applicable requirements and needed improvement.

Checklist 3. Medication Management: Anticoagulation Therapy Areas Reviewed, Findings, and Recommendations

NM	Areas Reviewed	Findings	Recommendations
	The facility had policies and processes for		
	anticoagulation management that included		
	required content.		
	The facility used algorithms, protocols or		
	standardized care processes for the:		
	 Initiation and maintenance of warfarin 		
	 Management of anticoagulants before, 		
	during, and after procedures		
	Use of weight-based, unfractionated		
	heparin		

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²⁰ Thromboembolism is the obstruction of a blood vessel by a blood clot that has become dislodged from another site in the circulation.

NM	Areas Reviewed (continued)	Findings	Recommendations
	The facility provided patients with a direct telephone number for anticoagulation-related		
	calls during normal business hours and		
	defined a process for patient		
	anticoagulation-related calls outside normal		
	business hours.		
	The facility designated a physician as the		
	anticoagulation program champion.		
	The facility defined ways to minimize the risk		
	of incorrect tablet strength dosing errors.		
	The facility routinely reviewed quality assurance data for the anticoagulation		
	management program at the facility's		
	required frequency at an appropriate		
	committee.		
	Clinicians provided transition follow-up for		
	inpatients with newly prescribed		
	anticoagulant medications and education		
	specific to the new anticoagulant to both		
	inpatients and outpatients.		
Х	Clinicians obtained required laboratory tests:	Two of 15 EHRs did not contain	4. We recommended that clinicians ensure
	Prior to initiating anticoagulant	documentation that patients had an	patients newly prescribed warfarin have an
	medications	international normalized ratio	international normalized ratio measurement
	During anticoagulation treatment at the	measurement taken within 7 days of warfarin initiation.	taken within 7 days of warfarin initiation and that facility managers monitor compliance.
	frequency required by local policy	warrarin miliation.	that facility managers monitor compliance.
	When laboratory values did not meet selected criteria, clinicians documented a		
	justification/rationale for prescribing the		
	anticoagulant.		
	The facility required competency		
	assessments for employees actively involved		
	in the anticoagulant program, and clinical		
	managers completed competency		
	assessments that included required content		
	at the frequency required by local policy.		

Coordination of Care: Inter-Facility Transfers

The purpose of this review was to evaluate selected aspects of the facility's patient transfer process, specifically transfers out of the facility.^d Inter-facility transfers are frequently necessary to provide patients with access to specific providers or services. The movement of an acutely ill person from one institution to another exposes the patient to risks, while in some cases, failing to transfer a patient may be equally risky. VHA has the responsibility to ensure that transfers into and out of its medical facilities are carried out appropriately, under circumstances that provide maximum safety for patients, and comply with applicable standards.

We reviewed relevant documents and interviewed key employees. Additionally, we reviewed the EHRs of 50 randomly selected patients who were transferred acutely out of facility inpatient beds or the Emergency Department/urgent care center to another VHA facility or non-VA facility from July 1, 2015 through June 30, 2016. The table below shows the areas reviewed for this topic. The area marked as NM did not meet applicable requirements and needed improvement.

Checklist 4. Coordination of Care: Inter-Facility Transfers Areas Reviewed, Findings, and Recommendations

NM	Areas Reviewed	Findings	Recommendations
	The facility had a policy that addressed		
	patient transfers and included required		
	content.		
	The facility collected and reported data about		
	transfers out of the facility.		
	Transferring providers completed VA Form		
	10-2649A and/or transfer/progress notes		
	prior to or within a few hours after the		
	transfer that included the following elements:		
	Date of transfer		
	 Documentation of patient or surrogate 		
	informed consent		
	Medical and/or behavioral stability		
	 Identification of transferring and receiving 		
	provider or designee		
	 Details of the reason for transfer or 		
	proposed level of care needed		

NM	Areas Reviewed (continued)	Findings	Recommendations
X	 When staff/attending physicians did not write transfer notes, acceptable designees: Obtained and documented staff/attending physician approval Obtained staff/attending physician countersignature on the transfer note 	 In five of the nine applicable EHRs, transfer notes written by acceptable designees did not document staff/attending physicians' approval. In six of the nine applicable EHRs, transfer notes written by acceptable designees did not document staff/attending physicians' countersignatures. 	5. We recommended that facility managers ensure transfer notes written by acceptable designees document staff/attending physician approval and contain a staff/attending physician countersignature and monitor compliance.
	When the facility transferred patients out, sending nurses documented transfer assessments/notes.		
	In emergent transfers, providers documented: Patient stability for transfer Provision of all medical care within the facility's capacity		
	Communication with the accepting facility or documentation sent included: • Available history • Observations, signs, symptoms, and preliminary diagnoses • Results of diagnostic studies and tests		

Diagnostic Care: Point-of-Care Testing

The purpose of this review was to evaluate the facility's glucometer POCT program compliance with applicable laboratory regulatory standards and quality testing practices as required by VHA, the College of American Pathologists, and The Joint Commission. The majority of laboratory testing is performed in the main laboratory. However, with newer technologies, testing has emerged from the laboratory to the patient's bedside, the patient's home, and other non-laboratory sites. This is called POCT (also known as ancillary or waived testing) and can include tests for blood glucose, fecal occult blood, hemoglobin, and prothrombin time.

All laboratory testing performed in VHA facilities must adhere to quality testing practices. These practices include annual competency assessment and quality control testing. Failure to implement and comply with regulatory standards and quality testing practices can jeopardize patient safety and place VHA facilities at risk. Erroneous results can lead to inaccurate diagnoses, inappropriate medical treatment, and poor patient outcomes.²¹

We reviewed relevant documents, the EHRs of 46 randomly selected inpatients and outpatients who underwent POCT for blood glucose July 1, 2015 through June 30, 2016, and the annual competency assessments of 39 clinicians who performed the glucose testing. Additionally, we interviewed key employees and conducted onsite glucometer inspections of two community living center units, nuclear medicine, urgent care, the adult care teleunit, and the Traverse City and Grand Traverse VA Outpatient Clinics to assess compliance with manufacturers' maintenance and solution/reagent storage requirements. The table below shows the areas reviewed for this topic. The area marked as NM did not meet applicable requirements and needed improvement.

Checklist 5. Diagnostic Care: POCT Areas Reviewed, Findings, and Recommendations

NM	Areas Reviewed	Findings	Recommendations
	The facility had a policy delineating		
	requirements for the POCT program and		
	required oversight by the Chief of Pathology		
	and Laboratory Medicine Service.		
	The facility had a designated POCT/Ancillary		
	Testing Coordinator.		
	The Chief of Pathology and Laboratory		
	Medicine Service approved all tests		
	performed outside the main laboratory.		

²¹ The Joint Commission. *Comprehensive Accreditation Manual for Laboratories and Point-of-Care Testing*. Update 2. September 2010.

NM	Areas Reviewed (continued)	Findings	Recommendations
	The facility had a process to ensure employee competency for POCT with glucometers and evaluated competencies at		
	least annually.		
	The facility required documentation of POCT results in the EHR.		
	A regulatory agency accredited the facility's POCT program.		
	Clinicians documented test results in the EHR.		
X	Clinicians initiated appropriate clinical action and follow-up for test results.	 In 12 of 30 EHRs (40 percent), clinicians did not document all the actions required by the facility in response to test results. 	6. We recommended that clinicians take and document all actions required by the facility in response to test results and that clinical managers monitor compliance.
	The facility had POCT procedure manuals readily available to employees.		
	Quality control testing solutions/reagents and glucose test strips were current (not expired).		
	The facility managed and performed quality control in accordance with its policy/standard operating procedure and manufacturer's recommendations.		
	Glucometers were clean.		

Moderate Sedation

The purpose of this review was to evaluate selected aspects of care to determine whether the facility complied with applicable policies in the provision of moderate sedation. During calendar year 2016, VHA clinicians performed more than 600,000 moderate sedation procedures of which more than half were gastroenterology-related endoscopies. Moderate sedation is a drug-induced depression of consciousness during which patients are able to respond to verbal commands. Non-anesthesiologists administer sedatives and analgesics to relieve anxiety and increase patient comfort during invasive procedures and usually do not have to provide interventions to maintain a patent airway, spontaneous ventilations, or cardiovascular function. However, serious adverse events can occur, including cardiac and respiratory depression, brain damage due to low oxygen levels, cardiac arrest, or death. To minimize risks, VHA and The Joint Commission have issued requirements and standards for moderate sedation care.

We reviewed relevant documents, interviewed key employees, and inspected the ambulatory surgery procedure rooms/areas to assess whether required equipment and sedation medications were available. Additionally, we reviewed the EHRs of 47 randomly selected patients who underwent an invasive procedure involving moderate sedation from July 1, 2015 through June 30, 2016, and the training records of 12 clinical employees who performed or assisted during these procedures. The table below shows the areas reviewed for this topic. The areas marked as NM did not meet applicable requirements and needed improvement.

Checklist 6. Moderate Sedation Areas Reviewed, Findings, and Recommendations

NM	Areas Reviewed	Findings	Recommendations
	The facility reported and trended the use of reversal agents in moderate sedation cases, processed adverse events/complications in a similar manner as operating room anesthesia adverse events, and noted the absence of adverse events in Moderate Sedation Committee reports.		

2

²² Per VA Corporate Data Warehouse data pull on February 22, 2017.

²³ American Society of Anesthesiologists. Practice Guidelines for Sedation and Analgesia by Non-Anesthesiologists. *Anesthesiology*. 2002; 96:1004.

NM	Areas Reviewed (continued)	Findings	Recommendations
	Providers performed history and physical examinations within 30 calendar days prior to the moderate sedation procedure, and the history and physical and the pre-sedation assessment in combination included required elements. Providers re-evaluated patients immediately before moderate sedation for changes since the prior assessment.		
X	Providers documented informed consent prior to moderate sedation procedures, and the name of provider listed on the consent was the same as the provider who performed the procedure, or the patient was notified of the change. The clinical team, including the provider performing the procedure, conducted and documented a timeout prior to the moderate sedation procedure.	In 5 of the 47 EHRs (11 percent), there was no evidence that the clinical team and the provider who performed the moderate sedation procedure conducted a timeout to ensure correct patient and procedure.	7. We recommended that clinical teams, including the providers performing the procedures, conduct and document timeouts prior to moderate sedation procedures and that facility managers monitor compliance.
	Post-procedure documentation included assessments of patient mental status and pain level.	p.ccoda.c.	
	Clinical employees discharged outpatients from the recovery area with orders from the provider who performed the procedure or according to criteria approved by moderate sedation clinical leaders.		
	Clinical employees discharged moderate sedation outpatients in the company of a responsible adult.		

NM	Areas Reviewed (continued)	Findings	Recommendations
X	Selected clinical employees had current training for moderate sedation.	Six of seven licensed independent practitioners' records did not contain evidence of current training for moderate sedation.	8. We recommended that clinical managers ensure that licensed independent practitioners who perform moderate sedation procedures complete required training for the provision of moderate sedation care and that training is documented and monitor compliance.
	The clinical team kept monitoring and resuscitation equipment and reversal agents in the general areas where moderate sedation was administered.		
	To minimize risk, clinical employees did not store anesthetic agents in procedure rooms/areas where only moderate sedation procedures were performed by licensed independent practitioners who do not have the training and ability to rescue a patient from general anesthesia.		

Community Nursing Home Oversight

The purpose of this review was to assess whether the facility complied with applicable requirements regarding the monitoring of veterans in contracted CNHs.⁹ Since 1965, VHA has provided nursing home care under contracts. VHA facilities must integrate the CNH program into their Quality Improvement Programs. The Facility Director establishes the CNH Oversight Committee, which reports to the chief clinical officer (Chief of Staff, Associate Director for Patient Care Services, or the equivalent) and includes multidisciplinary management-level representatives from social work, nursing, quality management, acquisition, and the medical staff. The CNH Oversight Committee must meet at least quarterly.²⁴ Local oversight of CNHs is achieved through annual reviews and monthly visits.

We reviewed relevant documents, the EHRs of 45 randomly selected patients who received CNH care for more than 3 months during the timeframe July 1, 2015 through June 30, 2016, and the results from CNH annual reviews completed July 5, 2015 through June 30, 2016. Additionally, we interviewed key employees. The table below shows the areas reviewed for this topic. The areas marked as NM did not meet applicable requirements and needed improvement.

Checklist 7. CNH Oversight Areas Reviewed, Findings, and Recommendations

NM	Areas Reviewed	Findings	Recommendations
X	The facility had a CNH Oversight Committee that met at least quarterly and included representation by the required disciplines.	The acquisitions representative did not attend CNH Oversight Committee meetings quarterly.	9. We recommended that facility managers ensure all required disciplines attend Community Nursing Home Oversight Committee meetings.
	The facility integrated the CNH Program into its quality improvement program.		
	The facility documented a hand-off for patients placed in CNHs outside of its catchment area.		
X	The CNH Review Team completed CNH annual reviews.	The CNH Review Team did not complete one of nine CNH annual reviews involving 3 of 45 patients (7 percent) in our review.	10. We recommended that facility managers ensure the Community Nursing Home Review Team completes required annual reviews and monitor compliance.
	When CNH annual reviews noted four or more exclusionary criteria, facility managers completed exclusion review documentation.		

²⁴ VHA Handbook 1143.2, VHA Community Nursing Home Oversight Procedures, June 4, 2004.

NM	Areas Reviewed (continued)	Findings	Recommendations
X	Social workers and registered nurses documented clinical visits that alternated on a cyclical basis.	Twenty-nine of the 45 EHRs (64 percent) did not contain documentation of social worker and registered nurse cyclical clinical visits with the frequency required by VHA policy. These patients resided across eight different contracted CNHs.	11. We recommended that facility managers ensure social workers and registered nurses conduct and document cyclical clinical visits with the frequency required by Veterans Health Administration policy for community nursing home oversight and monitor compliance.

Management of Disruptive/Violent Behavior

The purpose of this review was to determine the extent to which the facility complied with selected requirements in the management of disruptive and violent behavior. VHA policy states a commitment to reducing and preventing disruptive behaviors and other defined acts that threaten public safety through the development of policy, programs, and initiatives aimed at patient, visitor, and employee safety. In addition, Public Law 112-154, section 106 directed VA to develop and implement a comprehensive policy on the reporting and tracking of public safety incidents that occur at each medical facility.

We reviewed relevant documents, the EHRs of 47 randomly selected patients who exhibited disruptive or violent behavior and the training records of 30 recently hired employees who worked in areas at low, moderate, or high risk for violence. Additionally, we interviewed key employees. The table below shows the areas reviewed for this topic. The areas marked as NM did not meet applicable requirements and needed improvement. Any items that did not apply to this facility are marked NA.

Checklist 8. Management of Disruptive/Violent Behavior Areas Reviewed, Findings, and Recommendations

NM	Areas Reviewed	Findings	Recommendations
	The facility had a policy, procedure, or guideline on preventing and managing disruptive or violent behavior. The facility conducted an annual Workplace		
	Behavioral Risk Assessment.		
X	 The facility had implemented: An Employee Threat Assessment Team or acceptable alternate group A Disruptive Behavior Committee/Board with appropriate membership A disruptive behavior reporting and tracking system 	 The facility's Disruptive Behavior Committee did not maintain meeting minutes or a record of attendance of committee members. The facility did not consistently use the disruptive behavior reporting and tracking system to identify and track incidents of disruptive behavior. 	 12. We recommended that facility managers ensure the Disruptive Behavior Committee maintains meeting minutes and a record of attendance for key committee members and monitor compliance. 13. We recommended that facility managers ensure employees consistently use the disruptive behavior reporting and tracking system and monitor compliance.
	The facility collected and analyzed disruptive or violent behavior incidents data.		

NM	Areas Reviewed (continued)	Findings	Recommendations
	The facility assessed physical security and included and tested equipment in accordance with the local physical security assessment.		
X	Clinical managers reviewed patients' disruptive or violent behavior and took appropriate actions, including: • Ensuring discussion by the Disruptive Behavior Committee/Board and entry of a progress note by a clinician committee/board member • Informing patients about Patient Record Flag placement and the right to request to amend/appeal the flag placement • Ensuring Chief of Staff or designee approval of an Order of Behavioral Restriction	 In 13 of the 25 applicable EHRs, there was no evidence that clinicians informed patients about the right to request to amend/appeal Patient Record Flag placement. In five of the six applicable EHRs, there was no evidence of Chief of Staff or designee approval of the Order of Behavioral Restriction. 	 14. We recommended that facility clinical managers ensure clinicians inform patients about the right to request to amend/appeal Patient Record Flag placement. 15. We recommended that facility clinical managers ensure Chief of Staff or designee approval of Orders of Behavioral Restriction.
	When a Patient Record Flag was placed for an incident of disruptive behavior in the past, a clinician reviewed the continuing need for the flag within the past 2 years.		
NA	The facility managed selected non-patient related disruptive or violent incidents appropriately according to VHA and local policy.		
X	 The facility had a security training plan for employees at all risk levels. All employees received Level 1 training within 90 days of hire. All employees received additional training as required for the assigned risk area within 90 days of hire. 	 Twelve of 30 employee training records (40 percent) did not contain documentation of Level 1 training within 90 days of hire. Eighteen of the 20 applicable employee training records did not contain documentation of the training required for their assigned risk area within 90 days of hire. 	16. We recommended that facility managers ensure all employees receive Level 1 Prevention and Management of Disruptive Behavior training and additional training as required for their assigned risk area within 90 days of hire and that the training is documented in employee training records.

Facility Profile

Table 1 below provides general background information for this facility.

Table 1. Facility Profile for Saginaw (655) for FY 2016

Profile Element	Facility Data
Veterans Integrated Service Network Number	10
Complexity Level	3-Low complexity
Affiliated/Non-Affiliated	Affiliated
Total Medical Care Budget in Millions	\$198.6
Number of:	
Unique Patients	35,471
Outpatient Visits	430,408
• Unique Employees ²⁵	895
Type and Number of Operating Beds:	
• Acute	8
• MH	NA
Community Living Center	81
Domiciliary	NA
Average Daily Census:	
• Acute	3
• MH	NA
Community Living Center	34
Domiciliary	NA

Source: VA Office of Academic Affiliations, VHA Support Service Center, and VA Corporate Data Warehouse

Note: We did not assess VA's data for accuracy or completeness.

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 $^{^{\}rm 25}$ Unique employees involved in direct medical care (cost center 8200).

VA Outpatient Clinic Profiles²⁶

The VA outpatient clinics in the communities within the catchment area of the facility provide PC integrated with women's health, MH, and telehealth services. Some also provide specialty care, diagnostic, and ancillary services. Table 2 below provides information relative to each of the clinics.

Table 2. VA Outpatient Clinic Workload/Encounters²⁷ and Specialty Care, Diagnostic, and Ancillary Services Provided for FY 2016

Location	Station No.	PC Workload/ Encounters	MH Workload/ Encounters	Specialty Care Services ²⁸ Provided	Diagnostic Services ²⁹ Provided	Ancillary Services ³⁰ Provided
Gaylord, MI	655GA	5,562	3,242	Cardiology Dermatology Endocrinology Gastroenterology Infectious Disease Nephrology Pulmonary/ Respiratory Disease Rheumatology Spinal Cord Injury General Surgery Anesthesia ENT Gynecology Neurosurgery Podiatry Urology	Nuclear Medicine	Nutrition Pharmacy Prosthetics Weight Management
Traverse City, MI	655GB	7,188	4,930	Cardiology Dermatology Endocrinology Gastroenterology Infectious Disease Nephrology Pulmonary/ Respiratory Disease Rheumatology General Surgery Anesthesia ENT Neurosurgery Podiatry Urology Vascular	Nuclear Medicine	Nutrition Pharmacy Prosthetics Weight Management

²⁶ Includes all outpatient clinics in the community that were in operation before February 15, 2016. We have omitted Saginaw, MI (655QA), as no workload/encounters or services were reported. We have displayed MH data for Traverse City, MI (655QB), as this was the only data reported.

²⁷ An encounter is a professional contact between a patient and a practitioner vested with responsibility for diagnosing, evaluating, and treating the patient's condition.

²⁸ Specialty care services refer to non-PC and non-MH services provided by a physician.

²⁹ Diagnostic services include EKG, EMG, laboratory, nuclear medicine, radiology, and vascular lab services.

³⁰ Ancillary services include chiropractic, dental, nutrition, pharmacy, prosthetic, social work, and weight management services.

Location	Station No.	PC Workload/ Encounters	MH Workload/ Encounters	Specialty Care Services Provided	Diagnostic Services Provided	Ancillary Services Provided
Oscoda, MI	655GC	3,376	1,183	Cardiology Dermatology Endocrinology Gastroenterology Infectious Disease Nephrology Pulmonary/ Respiratory Disease Rheumatology General Surgery Anesthesia ENT Neurosurgery Podiatry Urology Vascular	Nuclear Medicine	Nutrition Pharmacy Prosthetics Weight Management
Alpena, MI	655GD	3,752	1,680	Cardiology Dermatology Endocrinology Gastroenterology Infectious Disease Nephrology Pulmonary/ Respiratory Disease Rheumatology General Surgery Anesthesia ENT Neurosurgery Podiatry Urology Vascular	Nuclear Medicine	Nutrition Pharmacy Prosthetics Weight Management
Clare, MI	655GE	6,216	4,073	Cardiology Dermatology Endocrinology Gastroenterology Infectious Disease Pulmonary/ Respiratory Disease Rheumatology Blind Rehab General Surgery ENT Neurosurgery Podiatry Urology Vascular	Nuclear Medicine	Nutrition Pharmacy Prosthetics Weight Management

Location	Station No.	PC Workload/ Encounters	MH Workload/ Encounters	Specialty Care Services Provided	Diagnostic Services Provided	Ancillary Services Provided
Bad Axe, MI	655GF	2,991	1,409	Cardiology Dermatology Endocrinology Gastroenterology Infectious Disease Rheumatology General Surgery ENT Podiatry Urology	NA	Nutrition Pharmacy Weight Management
Cadillac, MI	655GG	3,845	3,294	Cardiology Dermatology Endocrinology Gastroenterology Infectious Disease Nephrology Pulmonary/ Respiratory Disease Rheumatology Blind Rehab General Surgery Anesthesia ENT Podiatry Urology Vascular	Nuclear Medicine	Nutrition Pharmacy Prosthetics Weight Management
Mackinaw City, MI	655GH	2,590	3,363	Cardiology Dermatology Endocrinology Gastroenterology Infectious Disease Nephrology Pulmonary/ Respiratory Disease Rheumatology Blind Rehab General Surgery Anesthesia Podiatry Vascular	Nuclear Medicine	Nutrition Pharmacy Prosthetics Weight Management

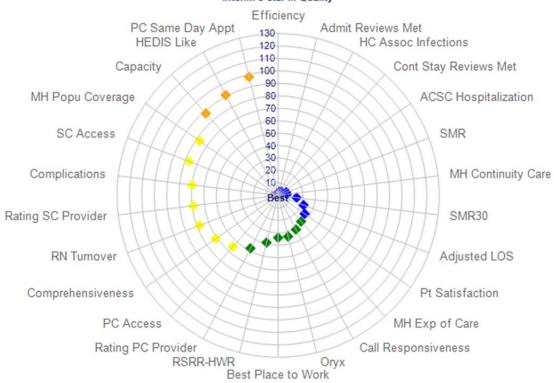
Location	Station No.	PC Workload/ Encounters	MH Workload/ Encounters	Specialty Care Services Provided	Diagnostic Services Provided	Ancillary Services Provided
Grayling, MI	655GI	2,722	1,528	Cardiology Dermatology Gastroenterology Infectious Disease Nephrology Pulmonary/ Respiratory Disease Rheumatology General Surgery Anesthesia ENT Podiatry Vascular	Nuclear Medicine	Nutrition Pharmacy Prosthetics Weight Management
Traverse City, MI	655QB	NA	2,860	NA	NA	NA

Source: VHA Support Service Center and VA Corporate Data Warehouse

Note: We did not assess VA's data for accuracy or completeness.

Strategic Analytics for Improvement and Learning (SAIL)³¹





Marker color: Blue - 1st quintile; Green - 2nd; Yellow - 3rd; Orange - 4th; Red - 5th quintile.

Source: VHA Support Service Center

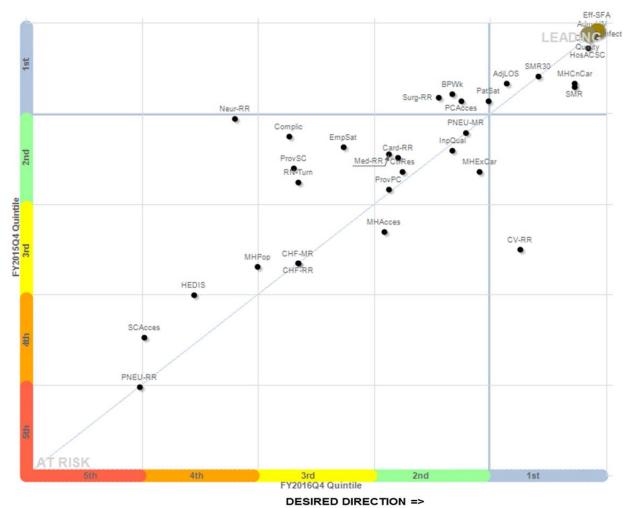
Note: We did not assess VA's data for accuracy or completeness.

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³¹ Metric definitions follow the graphs.

Scatter Chart

FY2016Q4 Change in Quintiles from FY2015Q4



Source: VHA Support Service Center

Note: We did not assess VA's data for accuracy or completeness.

NOTE

DESIRED DIRECTION =>

Quintiles are derived from facility ranking on z-score of a metric among 128 facilities. Lower quintile is more favorable.

Metric Definitionsⁱ

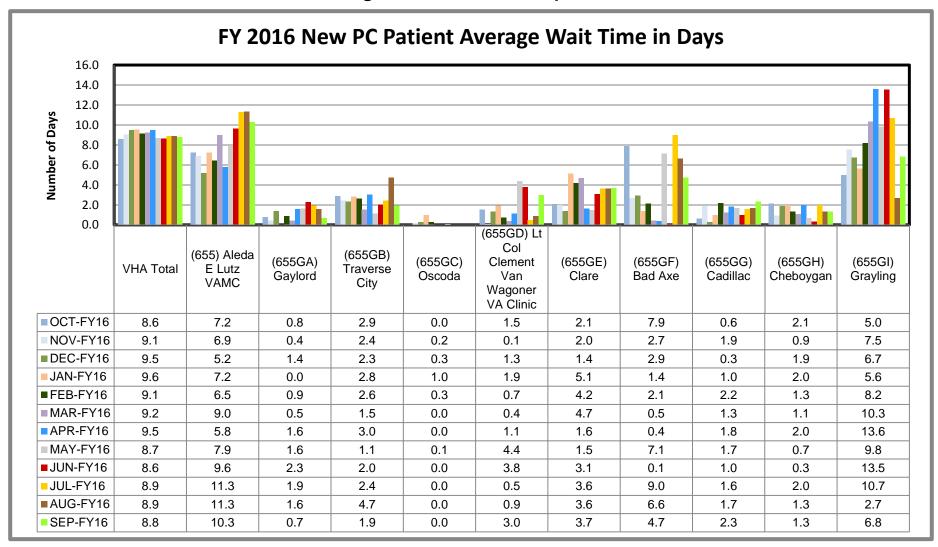
Measure	Definition	Desired Direction
ACSC Hospitalization	Ambulatory care sensitive condition hospitalizations (observed to expected ratio)	A lower value is better than a higher value
Adjusted LOS	Acute care risk adjusted length of stay	A lower value is better than a higher value
Admit Reviews Met	% Acute Admission Reviews that meet InterQual criteria	A higher value is better than a lower value
Best Place to Work	Overall satisfaction with job	A higher value is better than a lower value
Call Center Responsiveness	Average speed of call center responded to calls in seconds	A lower value is better than a higher value
Call Responsiveness	Call center speed in picking up calls and telephone abandonment rate	A lower value is better than a higher value
Complications	Acute care risk adjusted complication ratio	A lower value is better than a higher value
Cont Stay Reviews Met	% Acute Continued Stay reviews that meet InterQual criteria	A higher value is better than a lower value
Efficiency	Overall efficiency measured as 1 divided by SFA (Stochastic Frontier Analysis)	A higher value is better than a lower value
Employee Satisfaction	Overall satisfaction with job	A higher value is better than a lower value
HC Assoc Infections	Health care associated infections	A lower value is better than a higher value
HEDIS Like	Outpatient performance measure (HEDIS)	A higher value is better than a lower value
MH Wait Time	MH care wait time for new patient completed appointments within 30 days of preferred date	A higher value is better than a lower value
MH Continuity Care	MH continuity of care (FY14Q3 and later)	A higher value is better than a lower value
MH Exp of Care	MH experience of care (FY14Q3 and later)	A higher value is better than a lower value
MH Popu Coverage	MH population coverage (FY14Q3 and later)	A higher value is better than a lower value
Oryx	Inpatient performance measure (ORYX)	A higher value is better than a lower value
PC Routine Care Appt	Timeliness in getting a PC routine care appointment (PCMH)	A higher value is better than a lower value
PC Urgent Care Appt	Timeliness in getting a PC urgent care appointment (PCMH)	A higher value is better than a lower value
PC Wait Time	PC wait time for new patient completed appointments within 30 days of preferred date	A higher value is better than a lower value
PSI	Patient safety indicator (observed to expected ratio)	A lower value is better than a higher value
Pt Satisfaction	Overall rating of hospital stay (inpatient only)	A higher value is better than a lower value
Rating PC Provider	Rating of PC providers (PCMH)	A higher value is better than a lower value
Rating SC Provider	Rating of specialty care providers (specialty care module)	A higher value is better than a lower value
RN Turnover	Registered nurse turnover rate	A lower value is better than a higher value
RSMR-AMI	30-day risk standardized mortality rate for acute myocardial infarction	A lower value is better than a higher value

Measure	Definition	Desired Direction
RSMR-CHF	30-day risk standardized mortality rate for congestive heart failure	A lower value is better than a higher value
RSMR-Pneumonia	30-day risk standardized mortality rate for pneumonia	A lower value is better than a higher value
RSRR-AMI	30-day risk standardized readmission rate for acute myocardial infarction	A lower value is better than a higher value
RSRR-Cardio	30-day risk standardized readmission rate for cardiorespiratory patient cohort	A lower value is better than a higher value
RSRR-CHF	30-day risk standardized readmission rate for congestive heart failure	A lower value is better than a higher value
RSRR-CV	30-day risk standardized readmission rate for cardiovascular patient cohort	A lower value is better than a higher value
RSRR-HWR	Hospital wide readmission	A lower value is better than a higher value
RSRR-Med	30-day risk standardized readmission rate for medicine patient cohort	A lower value is better than a higher value
RSRR-Neuro	30-day risk standardized readmission rate for neurology patient cohort	A lower value is better than a higher value
RSRR-Pneumonia	30-day risk standardized readmission rate for pneumonia	A lower value is better than a higher value
RSRR-Surg	30-day risk standardized readmission rate for surgery patient cohort	A lower value is better than a higher value
SC Routine Care Appt	Timeliness in getting a SC routine care appointment (Specialty Care)	A higher value is better than a lower value
SC Urgent Care Appt	Timeliness in getting a SC urgent care appointment (Specialty Care)	A higher value is better than a lower value
SMR	Acute care in-hospital standardized mortality ratio	A lower value is better than a higher value
SMR30	Acute care 30-day standardized mortality ratio	A lower value is better than a higher value
Specialty Care Wait Time	Specialty care wait time for new patient completed appointments within 30 days of preferred date	A higher value is better than a lower value

Note: We did not assess VA's data for accuracy or completeness.

Appendix C

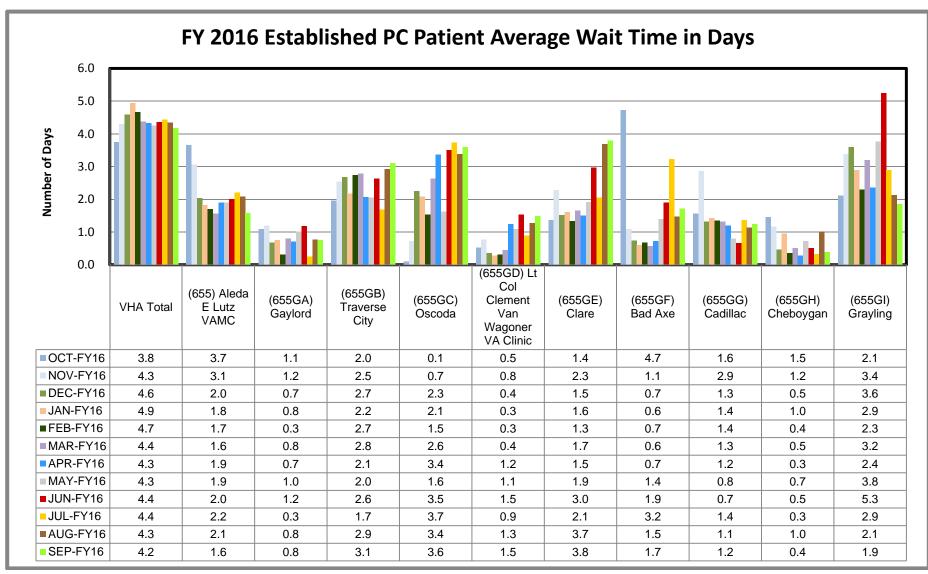
Patient Aligned Care Team Compass Metrics



Source: VHA Support Service Center

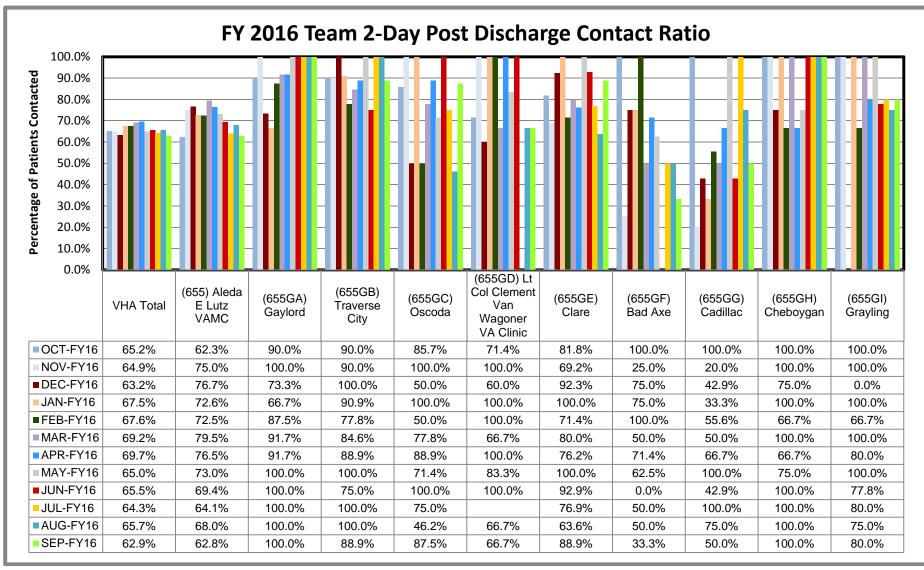
Note: We did not assess VA's data for accuracy or completeness.

Data Definition^j: The average number of calendar days between a new patient's PC completed appointment (clinic stops 322, 323, and 350, excluding Compensation and Pension appointments) and the earliest of three possible preferred (desired) dates (Electronic Wait List (EWL), Cancelled by Clinic Appointment, Completed Appointment) from the completed appointment date. *Note that prior to FY 2015, this metric was calculated using the earliest possible create date*



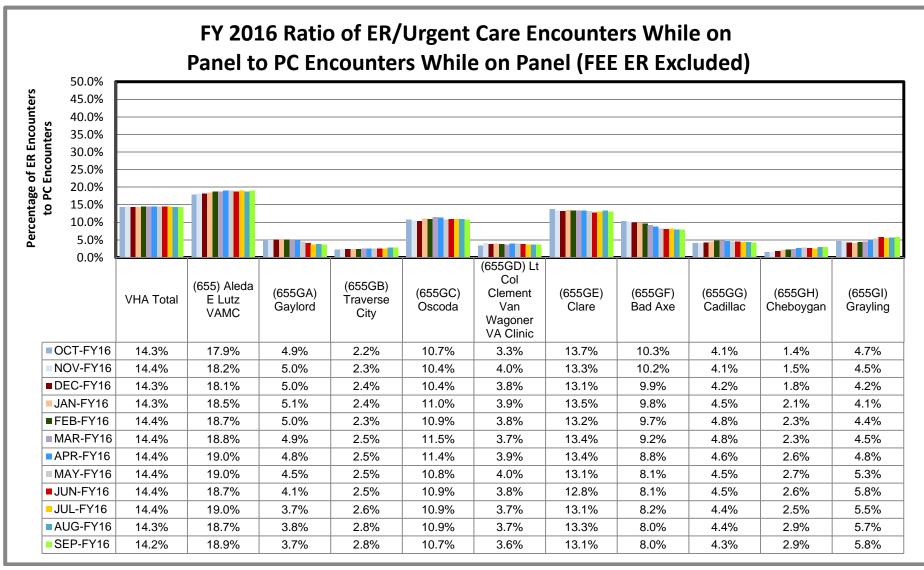
Note: We did not assess VA's data for accuracy or completeness.

Data Definition: The average number of calendar days between an established patient's PC completed appointment (clinic stops 322, 323, and 350, excluding Compensation and Pension appointments) and the earliest of three possible preferred (desired) dates (Electronic Wait List (EWL), Cancelled by Clinic Appointment, Completed Appointment) from the completed appointment date.



Note: We did not assess VA's data for accuracy or completeness.

Data Definition: The percent of assigned PC patients discharged from any VA facility who have been contacted by a PC team member within 2 business days during the reporting period. Patients are excluded if they are discharged from an observation specialty and/or readmitted within 2 business days to any VA facility. Team members must have been assigned to the patient's team at the time of the patient's discharge. Blank cells indicate the absence of reported data.



Note: We did not assess VA's data for accuracy or completeness.

Data Definition: This is a measure of where the patient receives his PC and by whom. A low percentage is better. The formula is the total VHA ER/Urgent Care Encounters While on Team (WOT) with a Licensed Independent Practitioner (LIP) *divided by* the number of PC Team Encounters WOT with an LIP **plus** the total number of VHA ER/Urgent Care Encounters WOT with an LIP.

Prior OIG Reports March 1, 2014 through March 1, 2017

Facility Reports

Community Based Outpatient Clinics Summary Report — Evaluation of Medication Oversight and Education at Community Based Outpatient Clinics and Other Outpatient Clinics

6/18/2015 | 15-01297-368 | <u>Summary</u> | <u>Report</u>

Audit of VHA's Mobile Medic	al Units
5/14/2014 13-03213-152 <u>Summary</u> <u>1</u>	<u>Report</u>

Veterans Integrated Service Network Director Comments

Department of Veterans Affairs

Memorandum

Date: June 16, 2017

From: Director, Veterans In Partnership (10N10)

Subject: CAP Review of the Aleda E. Lutz VA Medical Center, Saginaw, MI

To: Director, Chicago Office of Healthcare Inspections (54CH) Director, Management Review Service (VHA 10E1D MRS Action)

- Attached please find our updated corrective action plan to the OIG – Saginaw, MI (54CH) – Draft Report and Transmittal Memo (14291).
- 2. I have reviewed and concur with the response submitted by the Medical Center.

(original signed by:)
Ronald Stertzbach for
Robert P. McDivitt, FACHE

Facility Director Comments

Department of Veterans Affairs

Memorandum

Date: June 15, 2017

From: Director, Aleda E. Lutz VA Medical Center (655/00)

Subject: CAP Review of the Aleda E. Lutz VA Medical Center, Saginaw, MI

To: Director, Veterans In Partnership (10N10)

I concur with the Aleda E. Lutz VAMC's revised response and action

plan as detailed within this report.

(original signed by:)

GINNY L. CREASMAN, PharmD, FACHE

Comments to OIG's Report

The following Director's comments are submitted in response to the recommendations in the OIG report:

OIG Recommendations

Recommendation 1. We recommended that facility clinical managers review Ongoing Professional Practice Evaluation data every 6 months and that facility managers monitor compliance.

Concur

Target date for completion: November 1, 2017

Facility response: Ongoing Professional Practice Data (OPPE) will be reviewed quarterly in each service and documented via signature line on OPPE forms. All, 100%, OPPE data will be stored in service personnel folder and will be subject to random audits by the Credentialing and Privileging staff, consisting of five folders in each service quarterly, with an outcome of 90% compliance for each service. This audit will be reported quarterly at Medical Staff Executive Committee (MSEC) who will monitor for at least six consecutive months for assured sustainability.

Recommendation 2. We recommended that facility clinical managers ensure an interdisciplinary group reviews utilization management data and that facility managers monitor compliance.

Concur

Target date for completion: November 1, 2017

Facility response: The Chief of Integrated Services or designee will report the compliance of all observation to admission conversion rates meeting 25% or less, continued stay reviews to meet InterQual criteria of 80% or greater, and admission reviews meeting InterQual criteria of 80% or greater. This report will be monitored by the Clinical Executive Board for six consecutive months for assured sustainment.

Recommendation 3. We recommended that facility repair malfunctioning medication carts or remove them from service.

Concur

Target date for completion: December 1, 2017

Facility response: The current medication carts were unable to be refurbished. A procurement package (EER # 17314) was submitted to Logistics April 27, 2017. The Resource Planning Board will monitor the procurement process. In the interim, the

Facility Patient Safety Coordinator conducted a Risk Assessment to determine if it is appropriate to continue using the medication carts until replacements arrive. There are no narcotics stored in these carts. As of February 1, 2017, the medication carts are kept in the locked medication rooms in the two inpatient care areas (when not in use by the nurse). This practice will remain in place until new medication carts are on the two inpatient care units.

Recommendation 4. We recommended that clinicians ensure patients newly prescribed warfarin have an international normalized ratio measurement taken within 7 days of warfarin initiation and that facility managers monitor compliance.

Concur

Target date for completion: November 1, 2017

Facility response: Anticoagulation clinic will require International Normalized Ratio (INR) to be ordered at time of ordering consult. Education has been provided to all providers regarding anticoagulation clinic consult requirements. Anticoagulation clinic will continuously track compliance on newly prescribed INR ordering within seven days of warfarin initiation. This action is in place with a six month consecutive sustained improvement of 95% and will be a standard monitor reported by Chief of Pharmacy and tracked by the Pharmacy and Therapeutics Committee.

Recommendation 5. We recommended that facility managers ensure transfer notes written by acceptable designees document staff/attending physician approval and contain a staff/attending physician countersignature and monitor compliance.

Concur

Target date for completion: November 1, 2017

Facility response: Staff education completed. Urgent Care Provider will obtain transfer list and review all transfer charts weekly. Data analysis will be done by the Medicine Service and forwarded to the Chief of Medicine monthly for six consecutive months to assure a sustained improvement of 90%. The Clinical Executive Board will monitor for compliance.

Recommendation 6. We recommended that clinicians take and document all actions required by the facility in response to test results and that clinical managers monitor compliance.

Concur

Target date for completion: November 1, 2017

Facility response: Education provided to staff regarding current actions required by policy. The Quality Safety Value (QSV) Service will review 60 records per month (or fewer based on sample) across the continuum of care for six consecutive months with

90% compliance to assure sustainability. Compliance data will be reported monthly at the Nursing Executive Committee.

Recommendation 7. We recommended that clinical teams, including the providers performing the procedures, conduct and document timeouts prior to moderate sedation procedures and that facility managers monitor compliance.

Concur

Target date for completion: November 1, 2017

Facility response: Education provided to all surgery staff on documentation requirements. Provider participating in a Time Out will be specifically stated by name in the Time Out comments of the Vista Surgery Package. Comprehensive surgical checklist documentation requirements reviewed with staff. QSV surgery coordinator will review 30 cases per month with a sustained consecutive six month compliance of 90%. Compliance data reported to Surgical Workgroup Committee by the QSV surgery coordinator.

Recommendation 8. We recommended that clinical managers ensure that licensed independent practitioners who perform moderate sedation procedures complete required training for the provision of moderate sedation care and that training is documented and monitor compliance.

Concur

Target date for completion: November 1, 2017

Facility response: Moderate Sedation TMS module was assigned to all moderate sedation providers currently on staff and 100% of the moderate sedation providers have completed this module and will sustain compliance by completing the Moderation Sedation TMS module prior to re-credentialing (every two years). New Providers requesting moderate sedation privileges will complete the Moderate Sedation TMS within 90 days of credentialing and prior to future re-credentialing. A 100% compliance rate with these actions will be monitored by the Professional Standards Board for consecutive sustainment.

Recommendation 9. We recommended that facility managers ensure all required disciplines attend Community Nursing Home Oversight Committee meetings.

Concur

Target date for completion: November 1, 2017

Facility response: 100% of all required disciplines will attend 90% the Community Nursing Home Oversight Meetings over six consecutive months to assure sustainability. Compliance of attendance will be reported to the Medical Staff Executive Staff Committee (MSEC).

Recommendation 10. We recommended that facility managers ensure the Community Nursing Home Review Team completes required annual reviews and monitor compliance.

Concur

Target date for completion: November 1, 2017

Facility response: Community Nursing Home (CNH) leadership developed a monitor tool to track CNH annual reviews that are due three months prior to contract expiration date for compliance. CNH leadership will report to MSEC quarterly on each nursing home that is due for an annual review to assure 90% six month consecutive compliance and sustainability.

Recommendation 11. We recommended that facility managers ensure social workers and registered nurses conduct and document cyclical clinical visits with the frequency required by Veterans Health Administration policy for community nursing home oversight and monitor compliance.

Concur

Target date for completion: November 1, 2017

Facility response: CNH leadership developed a tracking tool to monitor and ensure 90% of monthly visits will be performed with alternating social worker and registered nurses for all CNHs during at least six consecutive months to assure sustainability. CNH leadership will report monthly to MSEC compliance.

Recommendation 12. We recommended that facility managers ensure the Disruptive Behavior Committee [DBC] maintains meeting minutes and a record of attendance for key committee members and monitor compliance.

Concur

Target date for completion: November 1, 2017

Facility response: DBC meeting minutes will be maintained and provided monthly to the DBC to be reviewed, approved, and signed by the DBC chair. The Preventive Management of Disruptive Behavior Committee (PMDBC) Chair will monitor for 90% monthly compliance during six consecutive months to assure sustainability.

Recommendation 13. We recommended that facility managers ensure employees consistently use the disruptive behavior reporting and tracking system and monitor compliance.

Concur

Target date for completion: November 1, 2017

Facility response: Preventive Management of Disruptive Behavior (PMDB) Case Manager will provide DBC monthly reports of staff/services trained which will be added to the monthly DBC report. The PMDBC will monitor for 90% monthly compliance for at least six consecutive months to sustain improvement.

Recommendation 14. We recommended that facility clinical managers ensure clinicians inform patients about the right to request to amend/appeal Patient Record Flag placement.

Concur

Target date for completion: November 1, 2017

Facility response: Veterans are notified by PMDB Case Manager if a Patient Record Flag is recommended and informed they will receive a registered letter containing the information and rights for appeal. A copy of the letter is also scanned into CPRS. Record of letters are maintained by the DBC and attached to the monthly DBC minutes. The Chair of the DBC will monitor for 90% monthly compliance for at least six consecutive months to assure sustainability.

Recommendation 15. We recommended that facility clinical managers ensure Chief of Staff or designee approval of Orders of Behavioral Restriction.

Concur

Target date for completion: November 1, 2017

Facility response: The Chief of staff will complete the designee memo. The DBC will monitor for at least six consecutive months that 90% of the Orders of Behavioral Restriction are approved by the Chief of Staff or designee to assure sustainability.

Recommendation 16. We recommended that facility managers ensure all employees receive Level 1 Prevention and Management of Disruptive Behavior training and additional training as required for their assigned risk area within 90 days of hire and that the training is documented in employee training records.

Concur

Target date for completion: November 1, 2017

Facility response: PMDB Training Coordinator will review Level 1 training completion for new staff every two months and forward this report to facility managers to ensure compliance. A PMDB sub-committee will develop a process to ensure that employees working in high-risk areas receive appropriate levels of PMDB training. The PMDB coordinator will report to the Quality Executive Board quarterly regarding a monitor for 80% compliance for at least nine months to assure sustainability.

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Endnotes

- ^a The references used for QSV were:
- VHA Directive 1026, VHA Enterprise Framework for Quality, Safety, and Value, August 2, 2013.
- VHA Directive 1117, Utilization Management Program, July 9, 2014.
- VHA Directive 2010-025, Peer Review for Quality Management, June 3, 2010.
- VHA Handbook 1050.01, VHA National Patient Safety Improvement Handbook, March 4, 2011.
- VHA Handbook 1100.19, Credentialing and Privileging, October 15, 2012.
- ^b The references used for EOC included:
- VA Handbook 6500, Risk Management Framework for VA Information Systems Tier 3: VA Information Security Program, March 10, 2015.
- VHA Directive 1116(2), Sterile Processing Services (SPS), March 23, 2016.
- VHA Directive 7704(1); Location, Selection, Installation, Maintenance, and Testing of Emergency Eyewash and Shower Equipment; February 16, 2016.
- Various requirements of The Joint Commission, Centers for Disease Control and Prevention, Occupational Safety and Health Administration, International Association of Healthcare Central Service Materiel Management, Health Insurance Portability and Accountability Act, National Fire Protection Association.
- ^c The references used for Medication Management: Anticoagulation Therapy included:
- VHA Directive 1026; VHA Enterprise Framework for Quality, Safety, and Value; August 2, 2013.
- VHA Directive 1033, Anticoagulation Therapy Management, July 29, 2015.
- VHA Directive 1088, Communicating Test Results to Providers and Patients, October 7, 2015.
- ^d The references used for Coordination of Care: Inter-Facility Transfers included:
- VHA Directive 2007-015, Inter-Facility Transfer Policy, May 7, 2007.
- VHA Handbook 1907.01, Health Information Management and Health Records, March 19, 2015.
- VHA Handbook 1400.01, Resident Supervision, December 19, 2012.
- ^e The references used for Diagnostic Care: POCT included:
- VHA Handbook 1106.01, Pathology and Laboratory Medicine Service Procedures, October 6, 2008.
- VHA Handbook 1106.01, Pathology and Laboratory Medicine Service (P&LMS) Procedures, January 29, 2016.
- VHA Directive 1088, Communicating Test Results to Providers and Patients, October 7, 2015.
- The Joint Commission. *Comprehensive Accreditation Manual for Laboratories and Point-of-Care Testing*. Update 2. September 2010.
- Boaz M, Landau Z, Wainstein J. Analysis of Institutional Blood Glucose Surveillance. *Journal of Diabetes Science and Technology*. 2010;4(6):1,514–15. Accessed July 18, 2016.
- ^f The references used for Moderate Sedation included:
- VHA Handbook 1004.01, Informed Consent for Clinical Treatments and Procedures, August 14, 2009.
- VHA Directive 1039, Ensuring Correct Surgery and Invasive Procedures, July 26, 2013.
- VHA Directive 1073, Moderate Sedation by Non-Anesthesia Providers, December 30, 2014.
- VHA Directive 1177; Cardiopulmonary Resuscitation, Basic Life Support, and Advanced Cardiac Life Support Training for Staff; November 6, 2014.
- VA National Center for Patient Safety. Facilitator's Guide for Moderate Sedation Toolkit for Non-Anesthesiologists. March 29, 2011.
- American Society of Anesthesiologists. Practice Guidelines for Sedation and Analgesia by Non-Anesthesiologists. *Anesthesiology*. 2002; 96:1004–17.
- The Joint Commission. Hospital Standards. January 2016. PC.03.01.01, EP1 and MS.06.01.03 EP6.
- ^g The references used for CNH Oversight included:
- VHA Handbook 1143.2, VHA Community Nursing Home Oversight Procedures, June 4, 2004.
- VA OIG report, *Healthcare Inspection Evaluation of the Veterans Health Administration's Contact Community Nursing Home Program*, (Report No. 05-00266-39, December 13, 2007).

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^h The references used for Management of Disruptive/Violent Behavior included:

[•] VHA Directive 2012-026, Sexual Assaults and Other Defined Public Safety Incidents in Veterans Health Administration (VHA) Facilities, September 27, 2012.

[•] Public Law 112-154. Honoring America's Veterans and Caring for Camp Lejeune Families Act of 2012. August 6, 2012. 126 Stat. 1165. Sec. 106.

[•] Acting Deputy Under Secretary for Health for Operations and Management. "Meeting New Mandatory Safety Training Requirements using Veterans Health Administration's Prevention and Management of Disruptive Behavior (PMDB) Curriculum." memorandum. November 7, 2013.

ⁱ The reference used for the Strategic Analytics for Improvement and Learning (SAIL) metric definitions was:

[•] VHA Support Service Center (VSSC), Strategic Analytics for Improvement and Learning (SAIL), accessed: October 3, 2016.

^j The reference used for Patient Aligned Care Team Compass data graphs was:

[•] Department of Veterans' Affairs, Patient Aligned Care Teams Compass Data Definitions, accessed: February 25, 2016.